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NEWS SUMMARY

GENERAL

Dr. K. plans Africa shuttle

Dr. Henry Kissinger is preparing to engage in intensive shuttle diplomacy in an attempt to resolve some of the problems of southern Africa.

The U.S. Secretary of State's efforts are expected to be concentrated on Dar-es-Salaam, Lusaka and Pretoria, respectively the capitals of Tanzania, Zambia and South Africa.

Tanzania is ready for Dr. Kissinger to begin talks at once, but last night the reaction to his intended visit was still awaited from the leaders of Zambia, Mozambique and Angola, allowing the conclusion of their Dar-es-Salaam summit.

In Cape Town yesterday riot police used shotguns, teargas and batons to clear demonstrators from the city's White central business area. At least four people were killed.

Forster home

The violence coincided with the return of Mr. John Vorster, Prime Minister, from his Zurich talks with Dr. Kissinger.

At Swartkops, near Johannesburg, police shot one black dead after a police car had been torched. For the first time rioting came to Stellenbosch, east of Cape Town. Back and Page 5, feature, Page 14

Foxbat rebuff for Russia

Russia has rejected a Soviet request for the immediate return of the MiG-25 Foxbat fighter aircraft which landed in northern Japan on Monday. Permission was also refused for Soviet diplomats to interview the pilot.

President Ford is ready to grant asylum to the pilot should he seek it, the White House said. Page 5

RA accused

Dr. Patrick Cooney, Irish Justice Minister, formally making an errorist Criminal Law Bill, capital market. Page 6.

Portugal is making a cautious first venture into the Euro market after the 1974-75 political upheavals.

Unionist Party, abandoning talks with the Social Democratic Labour Party, is ready to grant Britain's entry into the EEC. Page 7

Concorde hope

Concorde's performance on the Washington route has encouraged the U.S. Federal Aviation Administration to believe that the aircraft will eventually be allowed to fly into all U.S. airports on a permanent basis.

including Kennedy Airport, New York, and Ronald Reagan Airport, Los Angeles, were told at the Barnborough Air Show yesterday. Page 8

Rabies fine

Air Canada was fined the maximum \$400 under the rabies laws after admitting landing a cat at Heathrow airport without an export licence. At Lancaster, a British tourist was told at the Barnborough Air Show yesterday. Page 8

Lauda returns

After test-driving his Ferrari Formula one car in Italy yesterday, Niki Lauda, Austrian world motor racing champion, said he intends to drive in the Italian Grand Prix on Sunday—just six weeks after he nearly died in a crash.

Briefly...

Mr. James Callaghan is to pay an official visit to Canada from September 10-18.

Lord Shawcross is in the King Edward VII Hospital for Officers recovering from an operation which took place on Monday.

After Britain agreed yesterday to consider Pakistan's request for the return of the priceless Koh-i-Noor diamond—it was presented to Queen Victoria by the East India Company—India announced a counter claim.

England's 16 players to tour India this winter were named yesterday. Page 2

CHIEF PRICE CHANGES YESTERDAY
(Prices in pence unless otherwise indicated)

RISERS	FALLS
Bank of Scotland 248 + 9	Bank of Scotland 248 - 9
Peetchem 340 + 5	Peetchem 340 - 5
Black (A. and C.) 46 + 3	Black (A. and C.) 46 - 3
Brent Walker 51 + 4	Brent Walker 51 - 4
Heathrow 385 + 15	Heathrow 385 - 15
Midland Bank 257 + 7	Midland Bank 257 - 7
P and O Ltd. 109 + 5	P and O Ltd. 109 - 5
Ocean Transport 134 + 6	Ocean Transport 134 - 6
Plassey 74 + 3	Plassey 74 - 3
RMC 80 + 3	RMC 80 - 3
Reardon Smith 77 + 5	Reardon Smith 77 - 5
Smurfit (Jefferson) 106 + 6	Smurfit (Jefferson) 106 - 6
Thomson Org. 290 + 10	Thomson Org. 290 - 10
Thorn Elec. 213 + 7	Thorn Elec. 213 - 7
Turner & Newall 143 + 4	Turner & Newall 143 - 4
UKO Intl. 143 + 9	UKO Intl. 143 - 9
BP 588 + 5	BP 588 - 5
Shell Transport 402 + 4	Shell Transport 402 - 4
Botswana RST 506 + 5	Botswana RST 506 - 5
Selection Trust 423 + 25	Selection Trust 423 - 25
President Brand 750 - 75	President Brand 750 + 75
SA Land 57 - 7	SA Land 57 + 7
Western Hides 114 - 1	Western Hides 114 + 1

Leyland rebels at Longbridge agree to resume work

BY PETER CARTWRIGHT AND IAN HARGREAVES

British Leyland's Longbridge plant should be in full production again by Monday following last night's decision by shop stewards to recommend an end to an unofficial strike by 1,200 toolroom maintenance men.

The men will meet later today and are expected to agree to allow their claim for a £15-£20 lay-off payment for time lost during another dispute last week to be handled through normal procedural channels.

The seven maintenance stewards, whose walk-out on Monday destroyed a concerted move by 700 Longbridge stewards to curb the tide of unofficial strikes at the plant, finally announced their submission at the end of a three-hour meeting with the district committee of the Amalgamated Union of Engineering Workers in Birmingham.

Earlier in the day they had received a message from Mr. Hugh Scanlon and the AUEW national executive which had met in Brighton telling them that they were in breach of procedure in a way which is prejudicial to the interests of the union and its members.

They were told to resume normal working and to ensure that all future grievances were processed through the district committee and the national executive.

Assuming that today's mass meeting accepts the stewards' recommendation to end the strike, a phased return to work by Longbridge's 18,000 workers could begin today's night shift, but it will be Monday before all shifts can be expected to be working normally. By then the latest series of strikes

Seamen meet to-day as TUC debates economy

BY ROY ROGERS IN BRIGHTON

THE KEY Trades Union Congress annual economic debate takes place to-day against a backdrop of threatened industrial action by seamen over pay, the overtime ban by Department of Health and Social Security staff over expenditure cuts, and demonstrations by National Union of Public Employees members and by Trotskyists.

Harsh criticism of the Government over the unemployment figures and planned public expenditure cuts are certain to ring out at the Brighton Dome to-day, but TUC leaders remain confident that the social contract will emerge intact.

The main worry for the TUC and the Government is how seamen's leaders react to the slender 300-vote majority for industrial action recorded in a secret ballot. The National Union of Seamen's Love Meets in London to-day to consider what action to call, and Mr. Jim Slater, the union's general secretary, warned that a national strike of all 38,000 seamen was still a possibility.

Last night 300 seamen based in Falmouth began a 24-hour unofficial stoppage designed to influence to-day's executive meeting into taking a hard line over their demands for £6 a week increase from July.

Both the Government and the TUC have ruled that the claim is in breach of their pay pact and

Fraser to resign as managing director of Scottish & Universal

BY QUENTIN GUIRDHAM, PROPERTY CORRESPONDENT

SIR HUGH FRASER plans to resign as managing director of Scottish & Universal Investments and yesterday promised shareholders a "radical reassessment" of the company's management structure.

He admitted to the "gravest concern" over the need to write off the whole of a £4.35m. property loan and the fact that this loan had been wrongly classified in previous annual accounts as a bank deposit.

The decision to make the loan to a company in which some of Sir Hugh's other interests—the House of Fraser and Noble Grosart—were involved, was his own responsibility, he said.

"It is clear with hindsight that this was a bad investment, though I hope it may eventually prove not to be as bad as prudence now compels us to regard it."

He had wanted to relinquish the managing director's job for some time. He felt it should be separated from his duties as chairman.

In a letter to shareholders, Sir Hugh also refers to suggestions that he had sold shares in Scottish & Universal Investments when he was aware of a likely fall in the share price because of the property loan.

Since March, 1975, when he held 4,522 shares, his dealings had resulted in a net reduction

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Record fall in sterling balances

By Peter Riddell, Economics Correspondent

OVERSEAS HOLDINGS of sterling balances were cut by £905m. between the beginning of April and the end of June, with oil-exporting countries reducing their holdings by a quarter.

This is shown by figures for the U.K. balance of payments in the second quarter, published by the Central Statistical Office yesterday, which confirm that £1,035m. (£881m.) was drawn on the £5.5bn. standby-credit during June. The facility was formally extended yesterday for a further three months.

The figures highlight the impact on the reserves of the sterling crisis during the quarter, with a total deficit of £1,900m. on both current and capital account requiring official financing. This is more than in the whole of either 1974 or 1975.

Selling

The reduction in official sterling balances was the largest for any quarter. The holdings of the oil-exporting countries fell by £600m. to just under £2bn. compared with a peak of nearly £2.5bn. in March 1975.

This confirms reports at the time of heavy selling (as well as switching of oil payments from sterling to dollars) in which Nigeria is believed to have featured prominently.

In addition, there was a sharp fall in the rate of foreign investment in the U.K. private sector, mainly by foreign oil companies, with a drop in oil and miscellaneous investment from £475m. to £230m. between the first and second quarters.

Delay

This is not regarded officially as implying a fundamental change in attitudes to Britain, but is partly the result of a delay in working capital payments provided by overseas parents to U.K. subsidiaries at a time when sterling was falling sharply.

Change in the timing of export and import payments, known as "leads and lags," are reflected in a net outflow of trade credit and short-term flows of £313m. but the pressure on this score had already developed by the end of March with a net outflow of £550m. in the first quarter.

Continued on Back Page

£ in New York

	Sept. 7	Previous
Sept. 7	\$1,710.7715	\$1,708.7732
1 month	1.06-1.44	1.20-1.25
12 months	3.55-3.82	3.65-3.81

Labour plan for banking takeover

BY RICHARD EVANS AND MICHAEL BLANDEN

THE NATIONALISATION of the companies in investing much Big Four clearing banks, an more in land and property unannounced bank and the speculation than in the re-equipment of industry.

Mr. Benn described the proposals yesterday as "a long term solution to unemployment and to low growth in this country." In his view, unless more savings went into productive investment and the re-equipping of industry Britain would become a lame duck country.

It is estimated that the current market capitalisation of clearing banks and insurance companies under threat is £3.6bn. But the authors of the document stress that the propo-

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sals are medium term and there would be no need to take a 100 per cent. equity holding in all the institutions.

The proposals came in for savage criticism from Sir Geoffrey Howe, Shadow Chancellor of the Exchequer, who called them "a blueprint for the bankruptcy of Britain." The Labour Party was now threatening to destroy almost all that was left of Britain's finance and industry with the same blight that had crippled so much of our public sector.

Reaction

The proposals brought a vigorous reaction from the banks and the insurance industry, with Mr. Alex Dibbs, chief executive of National Westminster Bank, arguing that they were "essentially doctrinaire."

The proposals were designed to permit Governments actively to direct the savings of the community into channels which might be either non-viable commercially or desirable in some political context.

Mr. Bill Harris, chairman of the British Insurance Association, said policyholders and employees of British insurance companies would be "appalled."

In a similarly hard-hitting comment, Banking Information Service, which reflects the joint views of the clearing banks, said the proposals, "with their poor and inadequate research, are basically no more than an attempt to get control over other people's money."

The timing of the document, which was drawn up by the NEC's Home Policy Committee under Mr. Anthony Wedgwood Benn, Energy Secretary, was an embarrassment to the Prime Minister and Mr. Denis Healey, Chancellor of the Exchequer, as investment reserve fund into they struggle to persuade industry and financial institutions "encouraged" to plough a portion of their funds. Releases would be supervised by the Bank of England and would have to be record of banks and insurance devoted to productive investment.

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LOMBARD

Planners plan a wasteland

BY ANTHONY HARRIS

NEWS yesterday of yet another unpublished policy document, this time a draft from the planners, so-called, of the Department of the Environment, with some malign assistance from the Welsh Office, has had me grinning my teeth for the best part of a day. It is when it emerges, it is clearly going to be the kind of document which should be kept away from those with high blood pressure—but I am being tempted into hyperbole. The really horrifying thing about this document is that it will seem to an awful lot of people like plain common sense.

The core of the report is a call for higher building densities in the suburbs and villages. Two basic reasons are given for this judgment: that the "real" cost of public and private transport is likely to rise, no reasons given; and a desire to "save valuable agricultural land". It also calls for cheaper and smaller houses for those who can no longer afford at present prices to enter the housing market at all — to "become first-time buyers" as the phrase is.

A nonsense

It looks, as I say, like quite a sensible approach; yet if you once examine the assumptions that are made, it is a veritable museum of planners' nonsense. There is a nonsense about the housing market and about transport, and there is the basic, arrogant assumption that people cannot be trusted to judge for themselves the circumstances in which they prefer to live.

The very phrase "saving valuable agricultural land" gives much of the game away before a move is made. Planners—and many others (mainly urban) Englishmen—seem to believe that agricultural land has some special form of "value" unknown to the economic process. Possibly because of an atavistic fear of depending on imported food—a fate we cannot escape—it is considered "wasteful" to allow people to live on land which could possibly be farmed.

The sentimentalists who wave banners reading "Homes before roads" thus trying to ensure that the real cost of transport will rise, might well alter the wording to "People before pigs". They could even point out to autarkists that many people grow food in their own gardens.

There might be some sense in a farm conservation policy if we had a relentlessly growing population, threatening to eat up all the farmland; but we have not. A very small percentage is all that is at stake. In these circumstances it is anti-social

to forbid people to live in the kind of surroundings they will find satisfying; just as it is lunatic, for example, to subsidise the over-worked and poverty-stricken men who scratch an agricultural living out of hill sides which could offer splendid recreation. To go on to complain of the high cost of housing, when this is quite largely the result of planning restrictions which force up the price of land is almost fraudulent.

The economics

The trouble is, of course, that urban planners seldom seem to understand that the problems they are handling are basically economic; so they do not see any need to master the basic economics of land use and development. They cannot understand that the "problems" they are struggling to solve have largely been created by a century of mistaken measures in housing finance, which has now reached its logical end in growing homelessness amid a growing housing surplus.

Even on their own subject their judgment is equally doubtful; many planners seem to think in terms of maps rather than of people. One of the incidental merits claimed for the new density policy is that it will protect the green belts. Even now, it seems, planners have not learned that these belts of quite largely rural countryside have done little to make life easier for the city-dwellers within them.

Green belts have greatly lengthened journeys to work for those who live beyond them. It is true; and also lengthened the journey necessary to reach any genuine open country from a city. By contrast the "green fingers" which have survived by accident in marshy cities like Oxford, or along the backs of strips of the much-despised "ribbon development" actually do afford city dwellers access both to the country and to transport; but they look untidy on coloured zoning maps.

Criticising planners is a sport which soon soils; their arrogance and incompetence is so widely recognised and hated that attacking them is like shooting sitting birds. What puzzles me, as I travel to work through the new vertical and linear slums they have created, is why their disgrace has not rubbed off on the word "planning" itself. Perhaps it is because the would-be planners of our economy share two basic qualifications with our salaried planners of our cities: they don't understand economics, and they don't think people should have what they want.

RACING

J. O. Tobin suited for Perrier

J. O. TOBIN, who has won both his races in the style of a high-class two-year-old, faces a stiff task in the Laurent Perrier Champagne Stakes (3.00) at Doncaster this afternoon.

I am hopeful that he can come through to-day's test with flying colours. An imposing brown colt by Mill Reef's sire, Never Bead, out of an excellent race mare Hill Shade, J. O. Tobin was successful recently in the Group 2 Richmond Stakes at Goodwood's July meeting.

In that \$14,000 event, the Warren Place colt shone impressively when given the office by Lester Piggott approaching the final furlong and, in a matter of strides, drew ahead of the hard-riden Prior's Walk and Tachypus.

J. O. Tobin will be ideally suited to to-day's seven-furlong trip, which it tackles for the first time and is likely to find the fully Dural the toughest opponent. A highly creditable runner-up to Iccia in the Lowther Stakes

at York recently, Dural will also appreciate the stiff seven furlongs.

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winner from Malin Court at Haydock in April, has since put up several useful performances under stiff weights. With only 7 st 13 lb in the saddle here, Darley Dale could return to winning form at attractive odds, possibly at the expense of Clive Brittain's consistent charge, Silver Steel.

Glancroft Dettori, who rode Wollow to victory in the Champagne Stakes last year, returns to Town Moor to partner Luca Cumani's ex-Italian sprinter, Mowbray, in the Sir Gair Stakes (4.30). The best has not been seen in England of this handsome Habibat colt, a winner four times in Rome early this season. I am hopeful that he has now acclimatised sufficiently to come good before a crowd of spectators, that gallant mare Polly Peachum, may chase Madanz home.

Captain Ryan Price, whose fine colt Marquis de Sade is now a doubt for the St. Leger, looks set to land the opening and closing events with Dutch Treat and Gale Bridge.

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BY DOMINIC WIGAN

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GARDENS TO-DAY

BY ROBIN LANE FOX

A wide choice of trees to replace the elm

THE DRY weather may have directed your notice from a continuing disaster which (I must be fair) dates back before the Labour Government but which has done more to alter the face of the country than all the footnotes to the social contract. I refer to Dutch elm disease, of course, which has run wild again in the combination of mild winter and warm summer. The pine forests of America are now being troubled by a pine-beetle which is equally uncontrollable. There is no record yet of a beech beetle, but I am already beginning to understand the motives of a group of house-owners on the top of my village's commanding hill. Rejecting the enticements of a 10-mile view over farmland and a garden on light loam, they are buying high-priced houses in a large and engaging pit. The roofs project barely 5 feet above the pit's top edge; there might just be a chance of catching a glimpse of the landscape if you found yourself up on the patio before 3 pm, but otherwise you would be completely private, except to your fellow pitmen. There are concrete surrounds to every property, they tell me, which suggests that they have sent for a garden designer. I daresay if one crept up to the pit's edge and surprised them there would be a carnival, picketing and all sorts of unsocial behaviour.

Local average

Now, the longer these pits have stood there, the worse the view has become for the rest of us. Almost every hedgerow tree in the 10-mile view is a diseased elm: almost every hedgerow has been attacked or burnt by farmers who believe that corn is profitable on a land so wet that its indigenous inhabitants were long believed to have webbed feet. "We burn the fields and scatter the poison on the land," naturally, there is strong support in the cities for the six-lane motorway which will bring you along the doorstep of a line of historic buildings and cut the celebrated wild-life in half as soon as the balance of payments in the pit is bought at a price way above the local average. This last summer's run of elm disease means that I will never be able to explain in my lifetime why someone once jumped the fence in the view beyond and "saw all nature was a garden." You would think it more like a runaway.

Nothing has found any help, full advice against elm-disease.

as yet. It is possible to inject a tree every year and protect it more surely, but not certainly, against attack. You cannot cure a diseased tree, but if anybody has a specimen elm on which their view depends, they might consider this annual treatment which, when I last came across it, cost around £80 a tree. Otherwise, you can only cut down, burn and replant.

The replanter is usually impatient. He will be attracted among which I think the grey-leaved willow (*Salix alba*) and the scented young leaves of the Balsam Poplar are the most attractive varieties. For a very quick growth which is light rather than screening, he should consider the Sugar Maple, *Acer saccharinum*. If he is buying these quick growers, Birches, Willows or Poplars, he is wasting his money if he buys extra tall specimens. But if he chooses something slower, he may like to pay around £15 for an extra heavy mature standard, by British nursery specifications. Insistent adjectives will have told him already that these are not big fast trees, but ageing nursery stock whose stems are thickening out to the point where you would wonder what to call them until they became trunks. About 12 feet high, at the least, they have been prepared at the roots for moving if you buy from a reliable source. Exbury nurseries in Hampshire and Pilton Woodlands in Devon, which I can recommend, but these larger trees must be watered heavily in the year after planting. If the long-range forecasts are still predicting serious drought in 1977 later in this year, next spring could well be a good moment to buy a few heavy trees. I am enjoying the rapid progress of three half-hardy climbers bought when those Professors of Meteorology were predicting the new Ice Age.

Otherwise, if you are solid and patient, perhaps one of the silent party who they call "sheep" at Longbridge, really should think about planting an oak. I have had such impassioned pleas from readers who see those great trees going out of fashion that a word for poplar, perhaps, may incline you to give them space. I would never agree that an oak is slow-growing. It is not so quick off the mark as a birch or a sycamore, but if you can look 10 to 15 years ahead you consider an English Oak, *Quercus robur*, at a Lucerne Oak, if you can, it looks great. Those they will be proud.

marvellous leaves, their of young, their crops polished acorns: they may seem a dull dense blot. Ah, you reply, our garden lies on chalk soil; not an oak to be seen which I retort that like so many gardeners and park-planners, are overlooking the Turkey Quercus *Quercus cerris* grows in East Mediterranean, wisely has oblong leaves, 11 in expect it to reach 20 feet ten years, and a screen of the early days of this column already making me feel sure 14 feet high in seven years resists the wind, grows in and is my first choice.

Damp site

For elegance, I would look the pointed pale green leaves of the Willow Oak, *Q. pubescens*. This is its limits. It must grow in damp sites; it will not tolerate the early days of this column already making me feel sure 14 feet high in seven years resists the wind, grows in and is my first choice. They miss a whole world of oaks, more than a hundred of which are listed and sold by Hilliers of Winchester. Confine us to wet acid sites, protectors of a quite select range of these marvelous things. The Willow (*Quercus phellos*) should last for ten years and so graceful with its long leaves and branches, the Sea Oak, Pin Oak (*Q. pinus*) and Laurel Oak are equally fine for an oak garden. So, one seems putting the rhododendrons in the shade.

If you think I am tantalising you with names, you should Hilliers a visit and hum as many of their oaks as can in one day. Forget traditional English oak! There are red leaves, long foot long, rattling leaves, the Hungen Oak, and evergreen leaves do not rot down on cum heaps. Almost everyone has their piece in the last 10 years on the replanting of the quick trees in future, poplar and willows, where the old giants were replaced. If you had a farm or a big row and if you felt (which is so doubtful) that you would go quick off the mark as a birch or a sycamore, but if you can look 10 to 15 years ahead you consider an English Oak, *Quercus robur*, at a Lucerne Oak, if you can, it looks great. Those they will be proud.

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TV/Radio

† Indicates programme in black and white

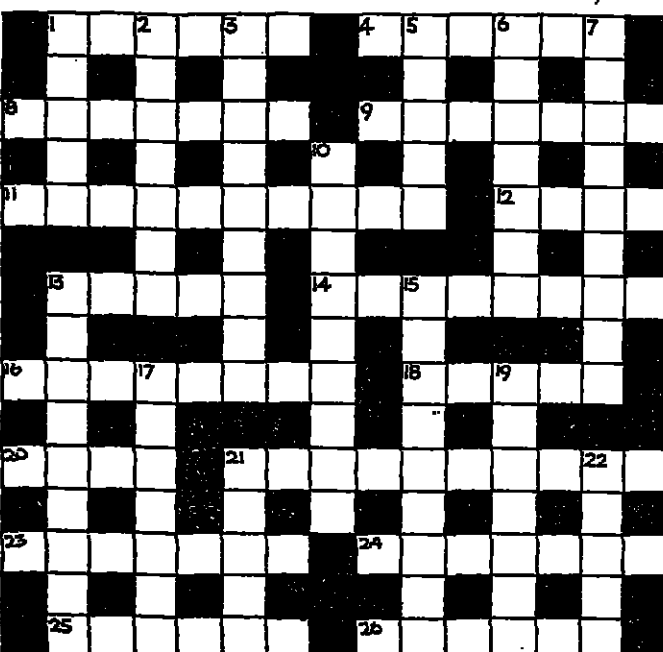
BBC 1

7.05 a.m. Open University (UHF only). 12.45 p.m. Mid-day News. 1.00 Pebble Mill. 1.45 p.m. 4.18 Regional News (except London). 4.20 Play School. 4.45 Speed Buggy. 5.10 Ask Aspel. 5.35 Magic Roundabout. 5.40 Evening News. 5.55 Nationwide. 6.45 "Carry On Up The Khyber" starring Sidney James and Kenneth Williams. 8.10 Softly, Softly Task Force. 9.00 Nine O'Clock News. 9.25 The Fall and Rise of

Regional Perrin

9.55 International Football: England v. Ireland. 10.50 Bert D'Angelo, starring Paul Carino. 11.40 Weather/Regional News. All Regions as BBC 1 except at the following times:— Wales—4.45-4.50 p.m. Crystal Tips and Aspel. 4.50-5.10 p.m. 5.55-6.45 Wales To-day. 6.45-7.10 Heddwi. 7.10-7.40 To-day. 7.40-8.10 Bellamy's Europe for Wales. 11.40 News and Weather for Wales. Scotland—5.55-6.45 p.m. Reporting Scotland. 9.55-10.50. Sportscene: International Football. 11.40 News and Weather for Scotland.

F.T. CROSSWORD PUZZLE No. 3,177



ACROSS

1 Puzzle with dance was reversing (6)
4 Kept out of pub by cardinal (6)
5 Baby delivered to a princess (7)
6 Compare quality of game getting dearer (5, 2)
11 Blackening footwear from foreigner caused (4, 6)
12 American state's got troubles (4)
13 Bumped into engineers just over yard (5)
14 Weapon pointedly brought to heel (6)
15 Doctor girls with syrup (8)
16 Roadman running West-end racket (8)
20 Stay with footwear model (4)
21 Bun made while crossing to register (6, 4)
23 No gentleman is a long jump champion (7)
24 Sail south to solicit support (7)
25 Moderate annoyance (6)
26 Overture from sensitive person (6)

DOWN

1 Unlucky chap had a whale of a time (5)
2 Most important to take wine with tea (7)
3 She doesn't fear being brought to book (8)

WORLD TRADE NEWS

W. Germany in Saudi cement deal

KLOECKNER - Humboldt - Deutz said in Cologne yesterday that its unit KHD Industrie-AG received a DM235m. (about \$50m.) order to build a cement factory in Saudi Arabia.

The factory will be built at Buraydah, 400 kilometres north-west of Riyadh, and should start operation in 1980 with an annual capacity of 650,000 tonnes. Saudi Arabia's El-Kassim cement has awarded the contract.

Japan gas deal

Eso Standard Seiki said in Tokyo yesterday that it and two Japanese liquefied gas companies have arranged to import 480,000 tonnes of liquefied petroleum gas annually from Saudi Arabia over five years starting next year. The Japanese oil refinery, affiliated with the Esso Group, said the gas will be supplied from Arabian American Oil (Aramco) through Esso which owns a 30 per cent. stake in Aramco.

Saab French HQ

Saab-Scania automotive group has announced that its subsidiary Scania France SA will build a Kr20m. headquarters in Cergy-Pontoise, 30 miles north-west of Paris.

Phosphate deal

Granges, the Swedish heavy industry group, has reached agreement with Petromin, the Saudi Arabian petroleum company, to develop a phosphate deposit in the northern part of Saudi Arabia. Test drillings are to start immediately at Thaniyat, where the phosphate reserves are estimated to be 150-300m. tonnes. The two partners will spend about Kr150m. (\$1.5m.) on the exploratory drilling and a profitability study over the next two years.

Geneva tea talks

The setting up of an international tea promotion association is being discussed in Geneva by representatives of 17 tea producing countries.

\$40m. loan to Peru

A Swiss banking syndicate consisting of Swiss Credit Corporation, Swiss Credit Bank, Union Bank of Switzerland, Swiss Volksbank and Bank Leu has granted a \$40m. loan to the Peruvian Government for repayment in three annual instalments after the end of three years. A share of 70 per cent. of the loan will go to repay compensation to Swiss investors in electricity, cement and telephone companies nationalised in Peru and the remaining 30 per cent. towards Peruvian investment projects.

EXPORT CREDITS GUARANTEES

Complexity limits ECGD scheme

BY MARGARET HUGHES

THE IMPROVEMENTS announced a few weeks ago in the export credits guarantee scheme could have far reaching implications for Britain's plant contractors and the country's balance of payments position.

At first glance the main advantage is that it now safeguards exporters involving in foreign currency losses on the forward market should a buyer default. In general this applies to invoices of small unit value on relatively short term credits. Currently they account for 10 per cent. of total export invoices.

But when the scheme comes into operation on October 1 it will also enable buyer credits to be arranged in foreign currencies. Some 90 to 95 per cent. of large plant contracts are financed by buyer credits—last year the total value of contracts covered was some \$384m. The new facility, which is still being worked out by ECGD in conjunction with the banks, should make plant exporters more competitive when bidding for contracts abroad and also reduce public expenditure.

The main attraction for the Government of such a facility is that it would eliminate ECGD refinancing—which has been partly responsible for the recent sharp rises in public expenditure—and at the same time reduce the interest rate subsidy. Britain's clearing banks provide the funds for the loans made to buyers of British exports as buyer credits. But once the total advanced is equivalent to 30 per cent. of the bank's current account balance any further loans advanced by the bank are fully refinanced by ECGD on a revolving basis. This money features as public expenditure and so far this year some \$60m. in additional funds has been required to meet refinancing commitments.

At present buyer credits are denominated in sterling and then refinanced in sterling from public expenditure. But if the credit is to be financed in foreign currency—the loans would become the responsibility of the banks. They would raise the money to finance the loans on the Euro-market—raising short-term deposits, rolling them over during the period of the loan and earning a margin on the rarest of all—roll-over.

Public expenditure would no longer be required, eliminating outflow of currency. ECGD would not be directly involved, although it would still provide guarantees. There would still be a need to cover the banks against default by the buyer and there would have to be safeguards to cope with a situation where banks were unable to roll-

Japanese offer Yen loans 'to offset trade criticism'

BY CHARLES SMITH

TOKYO, Sept. 7.

IN A GESTURE apparently designed to turn away criticism of Japanese trade policies, the Ministry of Finance said today that the U.K. and France would be welcome to raise funds in Tokyo's international capital market.

The statement was confirmed this afternoon by the director general of the ministry, Mr. Masao Fujioka, after the Japanese Press had carried hints of a policy change.

According to Mr. Fujioka the Tokyo underwriting community has up to now been "under the impression" that big European countries like France and the U.K. would not be welcome in the Yen-denominated bond market, although smaller countries like Denmark and Finland have been, or will be, admitted to the market.

Mr. Fujioka said this was definitely not the case. He also indicated that there was no reason why major European borrowers should not raise Y150bn. (\$25m.) a time in future issuing operations. Previously, issues by Foreign Governments in Tokyo have tended to be limited to Y10bn. although international institutions like the World Bank and the Asian Development Bank have been able to borrow more.

The Finance Ministry's state-

ments coincides with the Europeanising of Japan's Vice-Minister of Finance, Mr. Michiya Matsukawa, which has apparently been designed to seek understanding and turn away wrath from countries which feel they are accumulating unacceptable trade deficits with Japan.

Mr. Matsukawa had talks with Treasury officials and central bankers in Italy, France and West Germany this week, but not with the U.K. which he visited earlier in the year.

The Vice-Minister's visit to Rome points up the fact that Japan is not apparently including Italy on the list of countries which would be especially welcome as borrowers in Tokyo. The reason for this is probably that the Finance Ministry feels an Italian issue would do poorly in Tokyo because of Italy's current balance of payments difficulties.

The same fears, presumably, could apply to an issue by the U.K., but the Ministry evidently feels concerned enough about trade relations with Britain (where Japan ran a \$215m. trade surplus in the first seven months of the year) to want to give its full support to the idea of a U.K. bond issue.

The Ministry of Finance has approved bond issues in Tokyo by Brazil, Denmark, Singapore

and the Asian Development Bank over a period extending from the end of September up to January or February next year.

Officials say that about 30 other countries and international institutions have expressed a wish to come to the market but there is said to be nothing so formal as a queue. The implication is that if the U.K. and France wanted to come to the Tokyo market they could probably do so some time fairly early in 1977.

Another apparent implication of Mr. Fujioka's statement is that the Imperial Financial Bureau of MOF, which has tended to champion developing countries like Mexico, Brazil or Singapore as borrowers in the Tokyo market, now recognises that there is a political need to open the market to some of Japan's major developed trading companies.

The problem about the Finance Ministry's gesture is that neither France nor the U.K. are, in fact, likely to show very much interest in borrowing in Tokyo under current conditions. Three major discouraging factors are the high level of Japanese interest rates, the strength of the Yen and the fact that Y150bn. is a very small sum for a major European nation to be borrowing. The odds are therefore that the Japanese move will be politely neglected by the countries at which it was aimed.

U.K. luxuries for Mideast

By Lorne Barling

British retailers of luxury goods are being given the opportunity to sell directly to Middle Eastern customers from a specially equipped liner which will visit key Gulf ports early next year.

The project, a floating Arab luxury expedition (FABLE 1), is being undertaken by a British company, Gloristan. More than 60 stands on the 3,000-ton ship MV Hermes, are being offered from £5,500 to £15,000.

The vessel will call at Jeddah, Muscat, Abu Dhabi, Doha, Bahrain, Dammam, making two stops at each port, lasting three to six days. It will visit Kuwait for a shorter period.

Cargo space will be provided for standholders' stock and facilities will be available to replace goods by air freight.

U.S. car imports increase

BY JAY PALMER

NEW YORK, Sept. 7.

THE GROWING shortage of new U.S.-made cars, a trend which has been accentuated in recent months as Detroit has closed plants to switch production to 1977 models, is directly benefiting the leading foreign car importers.

During August, importers captured a 19 per cent. share of the total U.S. new car market. While this represents a small decline from the year-ago 22 per cent. market share taken in August, 1975, it is still easily their largest share since demand abruptly switched back to bigger vehicles late last year.

Sales of imported cars during the month were estimated to have reached about 145,000 units. This would represent a near 3 per cent. decline on year-ago levels but, nevertheless, still a sharp improvement on the uninterrupted string of monthly declines of up to 30 per cent. seen over the first seven months of this year.

Against this backdrop of strong import sales, deliveries of

new U.S.-made vehicles climbed 15 per cent. to just over 615,000 units, about in line with general expectations for sales during the month rose 11 per cent.

The consensus view from Detroit is that sales could have been much higher during the month but for shortages of supply. Detroit's unsold stocks of new vehicles are now reported to be equivalent to no more than 50 days supply, well below the more normal 60 to 70 days supply.

Japan talks

Further talks are expected shortly between Japanese and American officials on a U.S. request for a simplification of Japanese procedures for examining new foreign-made cars, according to Tokyo sources, which added that the U.S. Government warned the Japanese Embassy in Washington of possible retaliatory action by the U.S. unless a solution to the problem is found.

New price and profit rules due in Canada

Finance Minister Donald Macdonald was due to announce major new revisions in price and profit regulations under the Anti-Inflation Programme yesterday, writes Victor Mackie in Ottawa. The revisions will apply to the rules governing prices and profits set by business and will not affect controls on wages, according to Government officials.

The changes are in response to complaints from business circles that profit controls are too tight, limiting productivity and restricting competition. Businessmen have suggested a shift in emphasis towards price controls and away from profit controls, claiming that this will stimulate competition.

Action of the Government will add ammunition to the Canadian Labour Congress which has called a national one-day strike or day of protest on October 15 against the Anti-Inflation Board's programme, claiming that it is stifling all its actions against the working man, which gives very few examples of the Department having tacitly encouraged companies to go along with the

NY Times facelift

The New York Times yesterday unveiled the first major change in its format for more than 60 years, appearing for the first time with six columns of news on the front page instead of the eight to which generations of its readers have been accustomed, writes David Bell in Washington. The changes in column widths are designed to make the paper more attractive. The paper also has an expanded business section designed to compete with the Wall Street Journal.

Argentine killing

A senior executive of one of Argentina's state-owned banks was shot dead yesterday by alleged left-wing guerrillas, police sources said in Buenos Aires. The source said the sources of the killing were a 52-year-old assistant manager of the Banco de la Nacion, was killed with bullets by four men who were waiting for him in a car which he left his home in the residential district of Palermo. The killers escaped.

Prison order

Mr. John Ehrlichman, once one of Mr. Richard Nixon's top Presidential aides, was ordered yesterday to begin serving a 20-month prison sentence on September 17 for his role in the White House "plumbers" case, AP-DJ reports from Washington.

Mid-east air link

Trans World Airlines has asked the Civil Aeronautics Board for permission to serve the Middle Eastern points of Jeddah, Saudi Arabia, and Bahrain starting on November, AP-DJ reports from New York. There currently is no U.S.-flag service to either destination.

Strike threat

The Mexican Labour Congress, which about 3m. trade union members, has said it will shortly issue notice of a general strike and demand unspecified pay increases from 13,000 commercial enterprises. The unions want nationwide pay increases to cancel out the past year's inflation plus the domestic effects of last week's peso float.

Jamaica emergency

The Jamaican Prime Minister, Mr. Michael Manley, has indicated that the emergency powers which may be held under the state of public emergency which was declared in mid-June to curb a wave of crime and violence, will be used to bring the situation under control, writes Canute James in Kingston.

TRINIDAD'S ELECTION CAMPAIGN

Twenty years at the top

BY OUR PORT OF SPAIN CORRESPONDENT

GENERAL elections in the Republic of Trinidad and Tobago take place next Monday after an often heated campaign with Prime Minister Dr. Eric Williams strongly favoured to retain power for another five years.

Challenging Dr. Williams and his negro-dominated People's National Movement (PNM) party are nine parties. Altogether, 271 candidates, including five independents, have been nominated to contest 36 seats for the Caribbean island's Parliament.

Under sweeping electoral reforms long clamoured for by opposition groups, the voting age has been reduced to 18 years, and the controversial voting machines first introduced here in 1961, are being replaced with the more conventional ballot boxes.

It will be the third national general election to be held since this oil and sugar-producing country—regarded as the wealthiest in the Caribbean Commonwealth—became politically independent from Britain 14 years ago, and the first to be held under a republican constitution proclaimed on August 1 this year.

According to the electoral list drawn up by the elections and boundaries commission, some 52,284 people are eligible to vote. The figure includes 69,000 18-year-olds who have been given the vote for the first time since free elections were introduced 30 years ago—in 1948.

The main opposition parties are the left-wing United Labour Front, formed more than a year ago which draws its support from the working class and which was born out of the industrial unrest in the country last year; the Tapia House Movement, dominated by intellectuals from the Trinidad campus of the Univer-

U.S. Congress 'misled by administration' on boycott

BY DAVID BELL

WASHINGTON, Sept. 7

THE FORD administration and the U.S. Commerce Department were accused today of misleading Congress about the extent to which American companies may have complied with the Arab boycott of Israel.

A House of Representatives Commerce Subcommittee charged today that last year that American companies co-operated with the boycott to the extent of \$40m.—far more than the \$10m. estimate most recently provided by the Administration. The subcommittee's report is based on evidence contained in several thousand pages of Commerce Department records which were subpoenaed in December in the face of fierce opposition from Mr. Rogers Morton, the then Commerce Secretary.

According to the report, which talks for the most part in generalities and gives very few specific examples, the Department had tacitly encouraged companies to go along with the

boycott and did not begin until last autumn to enforce a provision of the Export Administration Act which lays down that companies should inform the Department whenever they comply with any boycott, although it does not make such boycotts per se illegal.

The report further alleges that in various ways the Department "actually served to encourage" boycott practices implicitly by condoning activity declared against national policy or simply by looking the other way while these practices grew.

Congressman James Scheuer, one of those who worked on the report, was quoted this morning as saying that for ten years the Commerce Department, with "a nudge and a wink had confidentially advised" U.S. businessmen that they need not comply with requests to supply information about the boycott.

Late last week there were also reports that the Commerce

Department had advised companies that they could round the "boycott problem" by exporting to a country through their first subsidiaries. Mr. Elton Rich, son later described these reports as "a spokesman's accurately and unfairly designed to mislead Congress."

These reports could have come at a less opportune time for President Ford who has before him a major tax law which also includes a provision that would deny a foreign tax advantage to companies that comply with a boycott. Mr. Ford does not want to sign the boycott legislation which is opposed by the Administration on a variety of grounds. But if he does the Bill he is being cast by the Democrats as "frightened of Arab interest"—a charge that might do little good in the election campaign.

Car industry settlement hopes

BY JAY PALMER

NEW YORK, Sept. 7

WITH EXACTLY a week to go before existing labour contracts expire and a car industry strike could be called, negotiators for both Ford Motor and the United Auto Workers' Union are becoming more optimistic about the chances of a peaceful settlement.

Although none of the wide and still major areas of disagreement have yet apparently been settled, both sides appear to be discarding rhetoric in favour of serious and secret discussions.

At a special Labour Day news conference in Detroit yesterday, designated as the "target" representatives of the UAW

negotiating team said that they were now much more hopeful of avoiding a strike call. This represents a significant mellowing in the union's stand since last week when Ford made its initial "insulting" economic offer.

The size of that Ford offer surprised and dismayed the union team which immediately rejected the terms. Although the UAW is carrying on parallel talks with the other larger car companies, these remain very much in the background since Ford has been designated as the "target" company for the pattern of

industry-wide contracts. For its fourth quarter of 1976 Ford expects combined sales of cars and trucks to be \$600,000 to 1m. units. The goal for this year is 1.1m. units were sold. Last year, fourth quarter sales were \$225m.

Another record may be set for the full 1977 model year. Production at 1977 model began last month, and the goal for this year is 1.1m. units. Higher for cars and 28 per cent. higher for trucks than last year's comparable period.

Small capital spending rise seen

BY JUREK MARTIN, U.S. EDITOR

WASHINGTON, Sept. 7

THE U.S. Government is still unable to find evidence of any substantial increase in business capital investment by the end of the year.

The latest Commerce Department survey, conducted in July and August, projects a 7.4 per cent. increase in capital expenditures in calendar 1976 compared with last year. This figure is virtually unchanged from the previous survey, taken in April-May.

These figures are not adjusted for inflation. The Commerce Department notes that the implicit price deflator for non-residential fixed investment rose at an annual rate of 4.1 per cent. in the first six months of the year and assuming a not dissimilar performance for the balance of the year, puts the real rise at no more than two to three per cent. for 1976.

The administration believes that business spending will sustain the American economic recovery once inventory adjustment and personal consumption have settled down to more stable levels. It had been expected that this would become more evident in 1977, but that some leading

signs would be seen in the last months of this year. Non-Governmental surveys claim already to have detected this trend. The Conference Board, for example, reported last week that in the second quarter the nation's 1,000 largest manufacturers had set aside 13 per cent. more for future capital spending than they had in the first three months.

Other statistics, including

and some firming of loan data at the commercial banks, also pointed to this conclusion though the data remain somewhat fragmentary and tentative.

However, the Commerce Department, at least, is so far unable to elicit the same encouraging response from its canvasses.

Accounting rules bid fail

BY OUR OWN CORRESPONDENT

NEW YORK, Sept. 7

INJUNCTIONS brought by one of the "big eight" accounting firms, Arthur Andersen, against two pronouncements adopted by the Securities and Exchange Commission have been denied in a Chicago court.

Final rulings in the case will have ramifications throughout the accounting profession, as well as in companies registered with the SEC whose financial statements are audited by public accountants.

The first pronouncement, adopted in 1973, which has been the subject of general support from accountants, is regarded by the SEC as the keystone of its reliance on the public accounting profession to formulate its own accounting rules. The second, adopted in September, requires auditors to change the accounting practices in effect for the old or new—whichever is preferable.

This is largely opposed by accountants since the implication is that an accountant must be criticised by his client's procedure. This, combined with the fact that the SEC has not followed up on its threat to force frequent electricity breakdowns and the need for agricultural development, the PNM is highlighting the buoyancy of the economy, rapid industrial development, strides in education, the growth of respect for Trinidad and Tobago on the international scene, and preservation of democracy during its 20 years in power.

It is generally felt that because of the proliferation of parties and the record number of candidates facing the polls, the PNM will have little difficulty in retaining on to power. The election will also settle the question as to which party will form the opposition in Parliament. For many years, the Democratic Labour Party had filled this role but now the United Labour Front seems certain to occupy the main opposition benches.

Had there been a major united opposition party, many observers believe, Prime Minister Williams would have been faced with his strongest challenge in his two decades as leader of the two island state.

Dr. Eric Williams

But Mr. Hudson-Phillips is not contesting the election because he did not sign an undated letter ordering him to quit his seat in Parliament if he were to subsequently resign from the party. Candidates nominated by the PNM have all signed the controversial letter which created a rift in the party leadership. Parties challenging Dr. Williams for political power are calling on the electorate to change the government, basing their arguments on high unemployment (about 20 per cent. of the workforce), and mismanagement of public funds. The opposition candidates are also pointing to accusations by Dr. Williams, who, a few months ago,

referred to some of his colleagues in the last Parliament as "millstones." One of the opposition parties, the Tapia House Movement, led by former union leader Mr. Lloyd Best, which was formed about eight years ago, is calling for a complete restructuring of the society and the economy. Tapia claims that although the economy of Trinidad and Tobago is buoyant, the main problem is still "scrutiny"—a local term which means "in want."

While the other parties are emphasising the poor condition of roads throughout the country, lack of water supply in many areas, poor telephone service and frequent electricity breakdowns and the need for agricultural development, the PNM is highlighting the buoyancy of the economy, rapid industrial development, strides in education, the growth of respect for Trinidad and Tobago on the international scene, and preservation of democracy during its 20 years in power.

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OVERSEAS NEWS

More deaths as violence erupts in Cape Town

CAPE TOWN, Sept. 7. POLICE fired on demonstrators today, killing at least one and wounding several in a new flare-up of violence in the city. The Government has ordered a curfew and a state of emergency in the city. The police have also ordered a curfew and a state of emergency in the city. The police have also ordered a curfew and a state of emergency in the city.

Tension on increase in Lebanon

BEIRUT, Sept. 7. THE "Green Line" which separates the Moslem and Christian districts of Beirut has suffered most from the rise in intensity of shelling and sniping during the past few days. Throughout the night and this morning the area, where Sudanese soldiers of the Arab peace-keeping force are stationed, was pounded by artillery and machinegun fire bringing the traffic between the two districts to a halt.

CLAMPDOWN IN KUWAIT

Tighter rein on Palestinians

BY KATHLEEN BISHTAWI, IN KUWAIT

THE DISSOLUTION of the Kuwait National Assembly by the Emir last week came as a shock to the State. In announcing the resignation of the last Government the Crown Prince, Sheikh Jaber al Ahmed, explained that the Parliament had obstructed its legislative programme and abused its freedom. Beyond that no official light has been cast on the suspension of democratic processes, least of all by the appointment of the new Cabinet on Monday.

Ford to grant MiG pilot asylum after Japan landing

WASHINGTON, Sept. 7. PRESIDENT FORD has personally decided the U.S. should grant asylum to the Soviet pilot who landed his MiG 25 "Foxbat" aircraft in Japan yesterday, the White House said today. But Mr. Ford would leave it to Japan to decide what should be done with the aircraft. Presidential Press Secretary Ronessen said: "If the pilot requests asylum, the U.S. would be well-served to grant it. Since the Japanese have custody of the aircraft, it is up to them to decide what to do with it."

Israel population warning

top secret report to the Israeli Minister of the Interior warning that by 1978 the Arab population of Galilee will exceed the Jewish population. The report, which has been leaked to the press, was written by the Israel Defense Forces. It states that the Arab population in Galilee is growing at a rate of 5.5 per cent per year, while the Jewish population is growing at a rate of 1.5 per cent per year.

Japan bankruptcies

Corporate bankruptcies in Japan rose 12 per cent in the first eight months of the year, the highest figure on record, Tokyo Commerce and Industry said yesterday. The number of bankruptcies rose from 1,137 in the same period last year to 1,274 this year.

Hong Kong growth

Financial Secretary Philip Haddad said yesterday that the annual growth in Hong Kong's gross domestic product this year will be 12.6 per cent, compared with 12.5 per cent in 1975, Reuter reports.

Egyptian trial

Arabs who appeared for trial before an Egyptian military court yesterday pleaded innocent of the charge of "communicating with the foreign country, namely the United States."



Why do so many dream office blocks turn into nightmares?

Increased energy costs. That's the reason so many environmental dreams have turned into hair-raising problems for their owners. That's the reason too why management of energy is more important today than it's ever been. It's vital at the planning stage of any building to relate your energy mix to your capital costs, running costs and the design of the working environment. Only by following these principles can you hope for long-term economy in your running costs. Energy management principles have been proven

by the Electricity Supply Industry in its own buildings. They've tested some interesting new techniques in building design and energy use, the most successful of which are already being applied in both public and private sector buildings. There are facts, figures and case histories for the interested reader, plus a variety of booklets on integrated environmental design. All these are available from your Electricity Board. So why not get in touch with them? Their feet are firmly on the ground.

PLANELECTRIC

The Electricity Council, England and Wales

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EUROPEAN NEWS

M. Dassault may shed light on vanished aide

BY RUPERT CORNWELL

PARIS, Sept. 7.

M. MARCEL DASSAULT will give a rare television interview tomorrow which may at last throw some light on the mystery surrounding the former chief accountant of his aviation empire and a sheaf of confidential documents relating to the group.

The central figures in the drama are the accountant, M. Hervé de Vathaire, a right-hand man of the legendary M. Dassault for 25 years, who vanished on July 6 with the Fr.5m. (£900,000) he had with him, and the strange mercenary-cum-idealist M. Jean Kay who vanished at the same time.

Since then no real leads have surfaced as to their whereabouts. In the absence of the two the Paris press has woven elaborate theories from the clues to hand, secret papers on transactions in-

beside which most fictional detective stories pale.

As in the best scandals the facts are few and the questions limitless: and not least why it was only last Friday that the removal of the money and the two men's disappearance became public knowledge, and arrest warrants were issued.

The picture that can be pieced together is of a man thrown out of gear by the protracted and fatal illness of his wife, and then moving into the murky world of Paris night clubs. There he met bank account, and the strange mercenary-cum-idealist M. Jean Kay who vanished at the same time.

From late last year on M. de Vathaire accumulated a file of theories from the clues to hand, secret papers on transactions in-

volving Dassault, which the mercenary induced him to pass over and did not return. The Fr.5m. police assume to have been a despairing effort by a guilt-stricken man to recover what he had so injudiciously given away.

But it now looks increasingly certain that Jean Kay was working with—if not manipulated by—more glibster individuals who themselves now hold the papers. The mercenary is known to have had links with members of a gang that kidnapped a prominent record company executive in January, and in particular with a M. Jacques Provost, an OAS veteran involved in the unsuccessful assassination attempt on General de Gaulle at Petit-Courmoult 14 years ago.

At this point the trail goes cold. No clues are seen on the identity of these background figures, and evidence unearthed by the Paris Press of lightning trips to Miami by de Vathaire, Jean Kay and their girlfriends, and of a strange weekend near the Swiss border just after their disappearance has only confused matters further.

Ingredients for international scandal abound. Dassault designed and built the immensely successful family of Mirage jets of which 1,800 have been sold to some 20 countries, including South Africa. But the contents of the documents can only be guessed at.

Whether the truth will ever emerge is even more uncertain. In France such affairs, even with a cast of characters as intriguing as in this case, often just quietly fade away—helped if needs be along the path to oblivion by the authorities themselves.

Restraint by Kissinger

BY OUR OWN CORRESPONDENT

PARIS, Sept. 7.

SECRETARY of State Dr. Henry Kissinger today sought to play down the quarrel between France and the U.S. over the projected sale by Paris of a nuclear fuel reprocessing plant to Pakistan, strongly opposed by Washington.

After a two and a half hour meeting with President Giscard d'Estaing at Elysee Palace, Dr. Kissinger said they had reviewed the nuclear proliferation problem but "had not spoken about any particular transaction."

The dominating topic of course this morning was the situation in Southern Africa after the

talks in Zurich between the Secretary of State and Prime Minister John Vorster of South Africa.

The views of France and the U.S. seem very close. M. Giscard d'Estaing declared himself in favour of majority rule in Rhodesia and the accession of South West Africa (Namibia) to independence according to the timetable laid down by the UN.

France also supports the American idea of an international programme to ease the transition for European settlers in Rhodesia when Africans take over government.

Andreotti acts to end backlog

BY ANTHONY ROBINSON

ROME, Sept. 7.

SIG. GIULIO Andreotti, whose personal position has been strengthened by confirmation from the Lockheed Corporation that the letters allegedly involving him in illegal payments to push the sale of Orion and Starfighter aircraft were forgeries, today formally started the new Government's activity with the first of a series of cabinet meetings aimed at clearing the decks of a mass of pending legislation held up by the lengthy political crisis.

The meeting paved the way for ratification of a series of international treaties of which the most important is the agreement reached with Yugoslavia at

Osino in November last year for the normalisation of the frontier question and the establishment of a free port area.

The cabinet also approved a series of measures to reform discipline in the armed forces which, while refusing pressure to allow the right to strike, proposes to set up a representative body to air grievances. The Government also proposes a five-year limit to military occupation of training zones and provides for improved compensation terms to landowners of such areas.

Foreign Minister Arnaldo Forlani also reported on the forthcoming issues at Common Market level and reported on the

recent Parliamentary commission which visited the Lebanon.

On the economic front, the Minister for Tourism announced a substantial increase in tourist receipts which this year are expected to top Lire2,000bn.

Today's cabinet meeting was the first of a series within which Sig. Andreotti has pledged the Government to tackle the backlog of impending legislation and clear the decks for the important Parliamentary debate on the 1977 budget provisions later this month. It is part of his plan of more open government to be judged pragmatically by results rather than ideological considerations.

Soviets not interested in Berlin negotiation

By Nicholas Colchester

BONN, Sept. 7.

THE SOVIET Union is not interested in renegotiating the four power agreement that defines the position of Berlin. This is the clearest message to emerge from an interview given by Mr. Valentin Falin, the Russian ambassador in Bonn, to the local newspaper, the General Anzeiger.

"We think that the four power agreement is in present circumstances the best that can be achieved, and seen in certain historical perspective, the best that will be achieved," Mr. Falin claimed.

This clear statement goes some way to remove apprehension among the three Western allies which control West Berlin that a looming argument over West Berlin's right to send delegates to the expanded European Parliament might lead the Soviet Union to demand a renegotiation of the quadripartite agreement.

On the question of Berlin's participation in the Strasbourg Parliament, Mr. Falin's answer was a terse reminder that "the existing situation may not be altered unilaterally." This point was the basis of Moscow's recent demarche complaining of the west's plans to give Berlin a limited involvement in the new European Parliament.

The tone of Mr. Falin's interview was distinctly friendly. This tone must be interpreted in light of the forthcoming general election in West Germany. There is no doubt that recent tension between East and West Germany and their respective backers over shootings on the East German border and interference with the traffic on the transit routes to West Berlin has proved an embarrassment to the governing coalition in Bonn.

Mr. Falin's answers seem to contradict any suspicion that Russia is actively interested in furthering this embarrassment. Rather it emphasises Russia's continued interest in détente.

● Hans-Juergen Wischnewski, a State Ministry in the Foreign Ministry, today renewed the Bonn Government's position that West Berlin must be represented in a new European Parliament, UPI reports from Munich.

SOVIET PLANS FOR A SIBERIAN CANAL

Correcting a fault of nature

BY DAVID LASCELLES, EAST EUROPE CORRESPONDENT



THE RUSSIANS' famous plan to redirect Siberian rivers towards the deserts of Central Asia, already the butt of protests from Western environmentalists, is back on the cards after lying dormant for several years.

The project is enshrined in the new Five-Year Plan which Moscow adopted at the beginning of this year for 1978-80. This means it has official blessing, and that money is being put aside for it, though the Russians themselves admit it will be decades before work even starts.

This enormous scheme, by far the largest of its kind ever contemplated, is rooted in a significant geological fact. The Siberian watershed is such that all the region's mighty rivers, the Ob, the Irtysh, the Angara and the Lena, flow northwards into the Arctic Sea, which means that not a drop of Siberia's incalculable rain and snowfall finds its way to the subtropics.

As the Russians see it, this is an enormous waste of water which could be put to use irrigating the parched steppes of Kazakhstan where the soil is potentially rich. They have long dreamed of correcting this "fault" of nature, but their plans were repeatedly shelved as more important priorities came to the fore.

However, the agricultural disasters of the past four years have added a new urgency to the land reclamation programme. Despite Russia's size, the acreage of arable land per head of population is actually declining. And this is almost certainly the reason for the revival of the diversion project.

In fact, there are two projects on the drawing board, both involving the Ob, Irtysh and Aral rivers (the last two are Ob tributaries which lie just beyond the Ural in western Siberia). These rivers have been chosen because they are closest to Kazakhstan and the Aral and Caspian Sea depressions where the water shortage is most acute. After this, gravity will take it. Under the first project, a 2,300

km (1,500 mile) canal would be fed by a branch from the Tobol and Irtysh rivers to a point not far from the Soviet border with Iran. In European terms, this is the equivalent of building a canal from Stockholm to Sicily. Under an alternative but less favoured scheme, by canal would start 400 miles further north at Khanty Mansiysk on the confluence of the Ob and the Irtysh.

The canal would run south and cross the Siberian watershed at its lowest point just east of the Ural's southernmost foothills, which would entail pumping the water up 75 metres (250 ft).

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to irrigate the area north of the Caspian Sea. At the mouth of the Ural river, though it is in the well-watered Ural's rain is inadequate to irrigate lower reaches.

Technically, this is the formidable project since it involves raising the water over higher watershed, though a canal would be shorter. As 12 cubic kilometres (12 tonnes) would go through a waterway each year, cases, pumping stations powered by hydroelectric stations driven by the water it flowed down the far side.

To feed these canals a maintain a regular flow of water Soviet engineers propose to build several giant reservoirs along the Tobol, Irtysh and Ob rivers, even some of their tributaries the heart of Siberia. One of main reservoirs, at Tobol would have a surface area of square km (100 square miles).

The Russians are plainly sensitive about the widespread national criticism that greases the original announcement of the project some years ago, was in fact a mere publicity stunt in the volume of water changing into the Arctic Sea to change the environmental balance, and even permit the cap to creep further south.

According to Novosti, semi-official news agency, division of the proposed 75bn. cu km of water a year from the Irtysh and Ob rivers, "would not cause the slight damage to Siberia." On other hand, the irrigation Central Asia would do a of good.

Although a large number of engineers are now reported to be working on these projects the Russians are still cautious about the schedule. The chief engineer, Igor Gerardi, quoted as saying "Our job will complete the job." As a recent progress report, Re Moscow said construction of the main canal and reservoir would not start until the 19

Suarez may present reform plan to Cabinet this week

BY ROGER MATTHEWS

MADRID, Sept. 7.

SPAIN'S Prime Minister, Sr. Adolfo Suarez, is understood to be putting the final touches to a programme of constitutional reform for presentation to his Cabinet for approval on Friday. Provided that the Prime Minister's scheme does not run into difficulties within the régime, he will appear on television at the week-end to outline its main proposals.

In spite of the Prime Minister's contacts with opposition leaders, it does not seem that he is taking their views into account in formulating a new constitutional order. Government sources say that he is basically sticking to the scheme drawn up by the first Government of King Juan Carlos, which provided for two Houses of Parliament with roughly equal powers.

In order to defuse Right-wing hostility, Sr. Suarez has apparently agreed that the Upper House would be largely composed of the present Cortes, an extremely conservative body which acted as a rubber-stamp parliament during the rule of General Franco.

The Government's proposals will be sent to the Cortes for approval, where they will need a two-thirds majority.

King Juan Carlos held talks this morning with the President of the Cortes, Sr. Torcuato Fernandez Miranda, presumably in an attempt to assess the mood of the chamber. But it cannot be guaranteed that the Cabinet will agree to the proposals at one sitting, especially as the Prime Minister has been increasingly secretive about the details.

Meanwhile, the Government faces mounting demands for regional autonomy and has banned a demonstration called by virtually all political parties in Barcelona on Saturday. In spite of the new law that supposedly gave Spaniards the right to demonstrate and hold meetings, the Government has been refusing permission more often than it has been granting it. Reinforcements of riot police are ready to move into Barcelona if some compromise formula is not found in the next 48 hours.

The organisers of the rally have expected at least 150,000 supporters to turn out. More than 50 neighbourhood associations in Madrid have asked permission to hold a

March through the city centre next week, to protest at increases in the price of bread, while in the Basque provinces demands for total political amnesty are expected to culminate in widespread demonstrations at the end of the month.

Reuter reports: Spanish air traffic controllers met Civil Aviation Under-Secretary, Lieutenant General Arturo Montel Touzet, today in a bid to settle the three-week-old dispute that has played havoc with Spanish holiday flights.

However, informed sources said there was little hope of a speedy settlement, and airlines again reported delays on incoming flights of several hours. The sources said the Air Ministry, which employs the controllers, was anxious to resolve the dispute but was unlikely to accept a negotiating commission elected by the controllers to table their complaints.

The controllers have been working to rule to press for better equipment, increased staff and more pay and fringe benefits. Sources close to the controllers said the work-to-rule would go on until the Ministry accepted all their demands.

Munich court hears of arms plan

MUNICH, Sept. 7.

SEVERAL WEST German businessmen have admitted they planned to smuggle in military equipment worth \$25m. to southern Africa for Czechoslovakia, Austria or Switzerland, a West German judicial official said today. Herr Werner Hempler, a public prosecutor in Rhineland spa town of B. Kreuznach, was briefing reporters on the case of six men and a woman, all West German citizens, arrested last month after federal police had taken them under surveillance for several weeks.

Herr Hempler said it was unclear whether the arms were destined for the South Africa Government or for one of its opponents.

Reuter

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EEC fails to satisfy Turks

ANKARA, Sept. 7.

FOREIGN Minister Isnan Sabri Caglayangil said today Turkey was still not satisfied with proposals from the European Common Market for new trade terms but added that the two sides would go on trying to reach agreement.

He was speaking at the end of a two-day visit by Dutch Foreign Minister Max Van Der Stoep, president of the EEC Council, to Ankara. Mr. Caglayangil said the EEC's foreign trade chief, The two have been trying to

smooth the way for an October meeting to update relations between the Community and Turkey, an EEC associate which plans to become a full market member eventually.

The EEC envoys told a Press conference in talks with Mr. Caglayangil and Prime Minister Suleyman Demirel they had explained in detail the proposals the market countries intend to put forward at next month's negotiations. Ankara has already expressed dissatisfaction with these terms, which

were first presented to it in July. It wants better market access for its agricultural exports and concrete moves towards free movement of the 600,000 Turkish workers in the EEC.

Mr. Caglayangil's remarks suggested the EEC team's visit had done little to modify the Turks. Turkey has not for the time being made any concessions made by the Common Market to be satisfactory, the Foreign Minister said. "However, both parties are striving to reach a better understanding," Reuter

Soviets reject Bonn offer

FOR the second time in a week, the Soviet Union and its Warsaw Pact allies have turned down an invitation from Bonn to observe military manoeuvres this month in West Germany, diplomatic sources said today.

Reuter reports from Brussels, separate replies shortly before the German offer ran out at the week-end, the Warsaw Pact states explained they did not have the appropriate military staff posted in Bonn to attend the exercise.

The manoeuvres, involving Canadian and West German troops in Baden-Wuerttemberg, southern Germany, will last from September 13 to 17. The Germans are disappointed with the refusals but noted that the Warsaw Pact simply ignored a similar invitation last year. One source said the Germans regarded the replies as a modest improvement.

Crop spray suspended
The Schering pharmaceutical company said today it was suspending production and marketing of its crop protection spray plant for alleged industrial pollution because of possible ill effects on workers involved in from Zurich. The man, an Italian producing in the plant, was Berlin. The spray used primarily against insects on cotton plants, has been exported mostly to the United States, Central America and Japan. It has been tined.

SITE SOLD FOR DEVELOPMENT

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Development land tax (DLT), which came into effect on 1 August 1976, is a new tax on profits resulting from the development of land. Development Land Tax—a practical guide, by Clifford Joseph, is a detailed and authoritative exposition of DLT explaining who has to pay the tax, what the rates are and how they are assessed, how the tax is administered and what exemptions there are. Useful information is also given for those wishing to minimise the incidence of DLT.

Development Land Tax—a practical guide (just published) £4.75 (E5.00 by post).

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HOME NEWS

Shore hints at 'charter' for council tenants

BY MICHAEL CASSELL, BUILDING CORRESPONDENT

NEW "tenants' charter" for council living in council houses, expected to be among proposals emerging from the Government's review of housing policy, Mr. Peter Shore, Secretary for the Environment, said in Newcastle yesterday.

The Minister also provided another hint that the complex body of statute law now surrounding the private rented sector could be in for a facelift. While not admitting as much in public, the Government has been "lurking" at the volume of potential legislation kept off the market by private landlords' use of restrictive provisions of the 1974 Rent Act and some other legislation and even easing of present regulations may be contemplated.

Outlining Government thinking on some of the areas which are now being examined, he said he hoped to publish a Green Paper on the review's findings in the end of 1977.

On the new charter for council tenants, Mr. Shore said he wanted to see a complete overhaul of the complicated and sometimes unnecessary regulations with which tenants had to contend; the long, closely printed list of "dos" and "don'ts" on rent cards were an obvious example.

Greater scope

Mr. Shore said: "It is very difficult to understand the case for having regulations which, for example, require the written permission of the local authority before a tenant may allow his pet to be kept in a place where tenants' obligations to manure their gardens."

The charter will also seek to encourage tenants to improve their property in the same way as private owners and the present rules are looking at ideas which would give them greater scope for improvement work and enable them to recover some of the costs involved if they moved.

On council house sales, the Government re-emphasised the belief that an extensive sales programme, without any compensating action, could undermine local authority efforts to provide housing for the needy. He emphasised, however, that there would be no objection to sales where the housing stock was more than large enough to meet demand, providing the terms were realistic.

Mr. Shore also stressed that the Government was anxious to promote owner-occupation and that it did not think there was any contradiction in a strategy which supported a private and public housing sector.

If in the next 25 years owner-occupation grew at only two-thirds the rate recorded in the last 25, 70 per cent of the nation's housing stock would be privately owned compared with just over 54 per cent today.

The review, Mr. Shore added, would look at the possible expansion of low-cost mortgage schemes, including the shared equity concept under which combined mortgage and rental payments are made. Plans to enable building societies to lend more on houses in run-down areas and on older properties would also be considered.

Retail sales volume up 2% in July

BY PETER RIDDELL, ECONOMICS CORRESPONDENT

THE SHARP recovery in spending in shops during July is confirmed by the retail sales and hire purchase figures for the month published yesterday.

The index for the volume of retail sales rose by 2 per cent in July to 108.3 (1971 = 100, seasonally adjusted), according to the Department of Industry's final figures. This compares with a provisional estimate of 108.

The Department says the figure "indicates a fairly widely-based recovery from the lower levels in May and June."

However, many in the retail trade believe that this pickup will not be the start of any sustained improvement but may partly reflect the impact of especially successful mid-year sales beyond what is allowed for in the normal seasonal adjustment.

The main advance between June and July came from durable goods shops where the volume of sales rose by 6.7 per cent which is consistent with evidence of aggressive "sales" campaigns during the period.

has said it does not see any indication of a prolonged rise in consumer spending with only temporary surges caused by special sales and the tax rebates.

The official view has been that the income tax changes and rebates, which came fully into effect last month, should help to sustain consumer spending in the second half at about the level of the first six months. This view is supported by the National Institute forecasts published last week.

Little change in the underlying trend is also suggested by the hire purchase figures which show that advances by finance houses and retailers were £290m. in July, virtually unchanged for the fourth month running.

Over the past three months as a whole, retailers' advances were unchanged on the previous quarter though there was an increase of 7 per cent in finance houses' lending on the same basis, reflecting in particular the recovery in car registrations.

The volume of total retail sales was little changed in May to July compared with the previous three months, even though this included the high level of trade in April.

HP CREDIT AND RETAIL SALES

	Seasonally adjusted		Retail volume (revised)	
	New credit extended by: Finance Houses £m.	Retailers £m.	Total (unadjusted) £m.	Durable goods shops (1971=100)
1975				
1st	286	425	2,265	111.3
2nd	309	450	2,266	108.9
3rd	303	445	2,257	105.5
4th	303	466	2,320	112
1976				
1st	343	495	2,297	107.3
2nd	385	488	2,363	106.7
1976				
Jan.	111	171	2,299	109.8
Feb.	111	165	2,296	107.1
March	121	159	2,297	105.5
April	127	164	2,320	108.5
May	126	165	2,356	105.7
June	132	159	2,363	106.1
July	126	164	2,386	108.3

Source: Department of Industry.

Short: North-East needs parity with Scots, Welsh

BY STUART ALEXANDER

A DEMAND that the North-East be given parity with Scotland and Wales in allocation of industrial development agency funds to combat the threat of soaring unemployment was made by Mr. Edward Short, who is MP for Newcastle upon Tyne Central, in Newcastle yesterday.

In his capacity as chairman of the North of England Development Council Mr. Short, main architect of the Government's devolution plans, said that prospects for employment up to 1980 were as bad as they had been since the 1930s.

Unemployment in 1980 could reach 14 per cent, and in certain areas between 20 and 25 per cent, he said, quoting from an NEDC report which calls for the Council's Department of Industry support grant to be raised from £106,000 to £400,000 a year over three years.

Both the North-West Industrial Development Association and the Yorkshire and Humberside Development Association immediately supported the Council's claim and demanded similar treatment for their own areas.

Mr. Short said it was not an English backlash. He did not wish to see the allocations to Scotland or Wales cut, but felt the North-East deserved parity. Contrary to some of his political

philosophies, the area must recognise the need to be competitive in the struggle for industrial survival.

There was high dependence on shipbuilding, heavy engineering, steel and coalmining. In all, the number of jobs was declining. Research showed that shipbuilding was the most vulnerable. Based on an EEC forecast of the world market, the next three years might see redundancies in shipbuilding and support industries of between 33,000 and 50,000.

'Catastrophic'

In certain areas this would be catastrophic, particularly on the north bank of the Tyne, where male unemployment might soar to more than 26 per cent. Heavy engineering could lose 16,500 jobs, steel 6,000 and a variety of industries including chemicals, construction and small companies between 10,000 and 20,000.

Mr. Short said it was the job of the NEDC, which covers the counties of Tyne and Wear, Northumberland, Durham, Cleveland and Cumbria, and not of the National Enterprise Board, to encourage industrial investment and promote abroad the region's existing industries. For this they needed the extra funds.

Mr. John Hobbs, the council's director, admitted that there was little hope in the short term of attracting a large influx of new industry. The council had given greater emphasis to mounting trade missions, planning eight a year.

He emphasised that without the funds he could not compete with the Scottish Development Agency, which had allocated an annual £500,000 to research, surveys and publicity. The figures on unemployment were "unadjusted" and drawn up on the assumption that no action would be taken. But they had been compiled with the close co-operation of local industry.

Some 600 National Cash Register workers and 800 building trade workers are faced with redundancy. After the meeting Lord Provost Charles Farquhar said no real hope had been held out for Dundee. "To say the least I was disappointed. We got nothing. We will fight on if it means lobbying other Cabinet Ministers."

Shipbuilding takeover could lead to tussle over date

BY JOHN WYLES, SHIPPING CORRESPONDENT

CHIEF EXECUTIVES of 39 shipbuilding, repairing and marine engine companies are being called to London later this month for talks aimed at smoothing the way for the creation of British Shipbuilders, the State corporation which will run the companies after nationalisation.

With the Government wanting a complete nationalisation of shipbuilding and aerospace as quickly as possible, there could be a behind-the-scenes tussle over when ownership and control of the companies should be vested in British Shipbuilders.

Ministers are hoping that the nationalisation Bill, due for a second reading in the House of Lords at the end of the month, can receive Royal Assent in November. The British Shipbuilders' organising committee is expected to be created to accept a February 1, 1977 vesting date although the committee would prefer April 1 so as to allow more time for preparation.

Assuming the Bill receives Royal Assent, much of the committee's time to vesting day will be preoccupied with analysing the finances of the 39 companies. Most of them are

privately owned and their finances confidential. Discussion on financial topics is expected to feature prominently at the meeting in London on September 28 when the chief executives will hear a report on the organising committee's work.

The purpose of the meeting is as much to help mould a corporate sense among the disparate companies as to impart information. However, discussion is also expected to include safety and health, research and development and progress in framing a corporate plan for shipbuilding after public ownership.

Optimism at Cunard on MFC

By John Wyles

CUNARD Steam Ship Company claimed last night that, after a day of talks with creditors of Maritime Fruit Carriers, it was "very much more confident" of successfully acquiring the Israeli-American company's 13 U.K. registered refrigerated cargo ships.

This strong note of optimism came from Mr. Bill Slater, Cunard's managing director, and coincided with the second forced sale in seven days of a Maritime Israeli-flag vessel. It was reported in Japan that United Brands, a major American fruit shipping company, had bought the Lemoncore. The price was understood to be \$4.7m. (£2.64m.).

The ship had been arrested on behalf of Bankers Trust, first mortgagee on the vessel, which was responsible for the forced sale in London last week for \$4.9m. of the Mangocore. A further two Israeli-flag ships, the Sabracore and the Banahacore, are being brought under the hammer by Bankers Trust in Japan next Tuesday.

Fresh from its court success on Monday in postponing the sale of Maritime's British-flag vessel, the Orchidea, Cunard yesterday had exchanges with a number of the company's creditors, including the Danish Shipbuilding Credit Foundation, Marine Midland Bank, Barclays Bank and the Department of Industry which is responsible for Government guarantees on five of the ships included in the deal with Maritime.

"We are making some considerable progress and are now very much more confident of our ultimate success," said Mr. Slater.

Nevertheless, it may be several weeks before Cunard has completed negotiations with Maritime's main creditors to secure control of all 13 vessels.

Unilever to close meat factory at Hayes

BY ELINOR GOODMAN, CONSUMER AFFAIRS CORRESPONDENT

THE LOSS-MAKING Unilever subsidiary, Walls Meat, is closing its factory at Hayes, Middlesex, making about 550 people redundant. A further 320 people will lose their jobs in the company's catering and administrative departments as part of the re-organisation of the company, which started last year, with the closure of another of Walls' meat factories in London.

Production of the Hayes factory, mainly cured meat products and pies, will be transferred to the company's plants at Godley in Cheshire and Southall in Middlesex. The Southall plant, in which Walls invested £4m. last year, is now the company's only factory in the London area.

At the same time Walls is ending its specialist delivery service to the catering trade. The caterers will be serviced by the retail delivery network.

The announcement of the closure came only two weeks after Mr. Bill Newton, chairman of the Bacon and Meat Manufacturers' Association, said that Britain's meat processors were being "throttled" by foreign competitors subsidised by the EEC.

In the past 18 months, he said, imports came to a standstill and up to 15 per cent of meetings has come as a complete surprise to the SDLP, which was under the impression that the next session of talks was still due to be held tomorrow. The talks between the two sides were one of the few positive survivals from the Northern Ireland Convention, which collapsed earlier this year.

The SDLP leaders at the talks, Mr. John Hume and Mr. Paddy Devlin, who have attended all 11 meetings with the Unionists, clearly found the talks to have been a more productive forum than the ill-fated Convention.

Mr. Hume insisted yesterday that they had always been very friendly, and had been conducted in a "much better atmosphere than ever before."

The Unionists reached their decision to withdraw at an executive meeting at the week-end. The break-up of the talks has been welcomed by the more extreme members of the United Ulster Unionist Coalition, who had opposed the meetings since they were first made public by the Rev. Ian Paisley last June.

Mr. John Morris, Secretary for Wales, undertook a fact-finding tour of South-East Wales yesterday. It included a visit to an old iron mine at Llanharry from which water is being pumped to boost supplies to Llantrisant.

Extra water may be available for public supplies from the National Coal Board, the NCB said yesterday. Coal mines traditionally sell part of their water to come out of mines. A ban on bonfire night celebrations, apart from organised parties, is being sought by Mr. Robin Corbett, Labour MP for Hemel Hempstead, because of the fire risk.

Farm incomes cut Page 48.

Unionists walk out of power-sharing talks

BY KEVIN DONE IN BELFAST

THE OFFICIAL Unionist Party in Ulster has abandoned its talks with the Social Democratic and Labour Party on power-sharing, and has placed much of the blame for its walk-out on the British Government.

The decision to end the series of meetings has come as a complete surprise to the SDLP, which was under the impression that the next session of talks was still due to be held tomorrow. The talks between the two sides were one of the few positive survivals from the Northern Ireland Convention, which collapsed earlier this year.

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Farm incomes cut Page 48.

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HOME NEWS

Concorde 'will pass U.S. noise tests'

BY MICHAEL DONNE, AEROSPACE CORRESPONDENT

FARNBOROUGH, Sept. 7.

CONCORDE'S PERFORMANCE viromental and passenger ton across the North Atlantic is to and from Washington. He encouraging the U.S. Federal also made it clear, however, that Aviation Administration to be in his view the FAA itself had have that the aircraft will even-ultimate constitutional authority tually be allowed to fly into all in determining what types of U.S. airports on a permanent aircraft should be allowed to basis, including Kennedy Airport land at U.S. airports.

It was also revealed at Farnborough yesterday that the U.K. administrator of the FAA, said aerospace industry is on the at the Farnborough Air Show orders for the Hawker Siddeley cord's noise and pollution at Harrier jump-jet fighter. H. since services began last May, the deputy Chief of Staff were already bearing out the U.S. Marine Corps, made it clear that the Marines were planning to buy a further 340 Harriers beyond the 110 already on order (of which the majority have been deliv-ered).

This deal, which could be worth several hundred million pounds to the U.K., was still subject to both final Congressional approval and the completion of satisfactory trials with modified versions of the Harrier.

The U.S. Navy is also showing interest in the AV8B, with considerable improvements to give it a better performance and weapons carrying capability. The U.S. Navy is also showing interest in the AV8B, with considerable improvements to give it a better performance and weapons carrying capability. The U.S. Navy is also showing interest in the AV8B, with considerable improvements to give it a better performance and weapons carrying capability.

The noise levels generally were lower than many had feared and the volume of complaints was also considerably lower than had been not more than about 200 since the services began.

If this continued during the rest of the 18 months trial period which began on May 24, Dr. McLucas thought there would be little difficulty in Concorde eventually winning permanent rights for flights into the U.S.

He also thought that Concorde would eventually win the right to land at Kennedy New York within the next two to three months, despite the present six-months ban imposed on the aircraft by the Port of New York Authority.

As already announced, British Airways and Air France have postponed until January their legal action against the Port of New York Authority aimed at getting this ban rescinded, and it is believed that before the action is resumed Concorde will have been given permission to operate into Kennedy.

Dr. McLucas based this view on the good progress that the aircraft is making in both en-

vironmental and passenger ton across the North Atlantic is to and from Washington. He encouraging the U.S. Federal also made it clear, however, that Aviation Administration to be in his view the FAA itself had have that the aircraft will even-ultimate constitutional authority tually be allowed to fly into all in determining what types of U.S. airports on a permanent aircraft should be allowed to basis, including Kennedy Airport land at U.S. airports.

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Banks 'to keep out of equity finance'

BY MICHAEL BLANDEN

THE BIG banks are unlikely to make a large investment in equity shares in industry, Mr. Deryk Weyer, the senior general manager of Barclays Bank, said yesterday.

In a paper at the Institute of Bankers' Cambridge seminar on "The Banks and Industry," Mr. Weyer argued there was no evidence of a need for the major banks to enter massively into the industrial equity market. Rather, there were "good democratic reasons why a bank-dominated market is not attractive." For it would make for "lock-ups" and less mobility of capital flows.

"Equity investment and lending banking also are quite different skills, just as lending banking and the organisation of corporate finance require different talents."

While rejecting large-scale equity finance, however, Mr. Weyer foresaw other major changes in the character of bank operations. These would include a decline in the overdraft, though it would not disappear, though the development of more complex medium-term lending business.

Spread thinly

That might mean that the banks would need to recruit more industrial specialists, particularly in relation to "off-balance sheet" project financing. The problem for the clearing banks was that their business was so extensive that the services of any industrial specialist would be spread very thinly unless they recruited a huge team.

The nature of the bank branch networks might change, with more specialisation and better organisation in the clearing banks to attack the large corporate field. A two-tier interest rate structure might emerge, with rates linked to the inter-bank market for large businesses and to bank base rates for the small businesses.

The major banks would be able to rely less than in the past on their large volume of retail deposits, because of the competition they faced from building societies, the Trustee Savings Banks, the Co-op Bank and the National Giro.

LABOUR EXECUTIVE ISSUES PAPER ON FINANCIAL SYSTEM

BY RICHARD EVANS, LOBBY EDITOR

Call to nationalise big four banks and top seven insurance groups

A MAJOR public stake in the U.K.'s financial system, including the nationalisation of the big four clearing banks, a merchant bank and the top seven insurance companies, is proposed in a Labour Party National Executive policy statement published yesterday.

The statement, which will be submitted for approval at the party conference later this month, recommends reform of the Bank of England, the clearing banks (Barclays, Lloyds, Midland and National Westminster) and the investment reserve fund and the main recommendations are—

1. Banking: The big four clearing banks (Barclays, Lloyds, Midland and National Westminster) should be taken into public ownership, together with an (unnamed) merchant bank. The separate identities of the clearing banks would be maintained in order not to disrupt working arrangements.

The banks would be placed under the control of the Bank of England, which would act as a holding company and plan the provision of bank finance to industry.

2. Insurance: The top seven insurance companies (Commercial Union, Royal Prudential, Guardian Royal Exchange, General Accident, Sun Alliance and London and Lancashire) should be taken into public ownership and placed under the control of a reformed Bank of England.

This would establish control over more than half of total premium income and over two-thirds of British insurance companies' general funds. It would also bring a substantial part of the motor insurance into the public instruments, the British economy fund.

3. Reform of the Bank of England: A "distinct break" must be made in the role played by the Bank. In future its enormous resources must be brought to bear in support of the Government's industrial strategy as well as its overall economic policy.

The Bank should be given responsibility for the investment Reserve Fund Scheme, for the publicly-owned sections of banking and insurance, and for planning the provision of finance to industry.

A special division or agency of the Bank should be established to assist further in channelling funds from private sector financial institutions to industry. Through this bodies such as pension funds could invest long-term funds (backed by Government guarantee), possibly through the purchase of special bonds issued for this purpose by the Bank. However, private sector institutions should not be obliged to invest in such bonds.

Two sectors would thus be created within the financial system: one publicly-owned and able to exert a decisive influence over the channelling of funds to industrial investment; the other privately owned, and filling a subordinate, but still crucial role in controlling the flow of funds within the economy.

4. An Investment Reserve Fund: Companies should be encouraged to plough a proportion of their funds into an investment reserve fund releases from which would be supervised by the reformed Bank of England and conditional on being devoted to productive investment. This could involve Category 1 companies with large blocked balances earning no interest at all and available only for investment agreed through the Planning Agreements System.

5. Integration of the existing public sector: The National Savings Bank and the National Giro, both of which attract funds through Post Office branches, should be combined with the Paymaster-General's office to form a major State bank. The possibility that the Trustee Savings Bank might also participate should be considered. That report also criticises the performance of the Stock Exchange and says that a question mark hangs over its roles as a source of new risk capital and as a market in existing securities. In recent years it had "degenerated to barely even a marginal source of new funds." Clearly, the financial institutions wielded a massive amount

of financial power, which reflected in the details of ownership of industry. Estimates of the proportion of U.K. equity shares owned by institutions and by persons created a marked decline in share ownership by individuals with institutional holdings roughly doubling over the 30 years.

The document argues that investment expansion, Britain desperately needs is too important to be left to business and financiers alone. economic strategy was new based on the understanding of the heart of Britain's weakness in its comparatively poor record of investment, especially in manufacturing industry.

This had grown anemic, needed a major transfusion, double the rate of manufacturing investment over the next decade—the target that must be set.

Companies had to look to side sources such as the bar and other financial institutions for a larger proportion of long-term funds they required, did their major European and Japanese competitors.

"Banking and Finance," statement by the NEC presented to the Labour Party annual conference, Blackpool, 1976. 30p.

OWNERSHIP OF QUOTED ORDINARY SHARES

Source: LABOUR PARTY NEC

1957 1962 1967 1972 1976

1957 1962 1967 1972 1976

1957 1962 1967 1972 1976

1957 1962 1967 1972 1976

1957 1962 1967 1972 1976

Shelter fights housebuilding cuts

BY MICHAEL CASSELL, BUILDING CORRESPONDENT

SHELTER launches a campaign today to reverse the recent cuts in public housing expenditure. A report is being sent to Ministers, MPs and local councillors, claiming that serious housing shortages exist in every district of England and that further spending cuts can only worsen the situation.

The report is based on a survey of local authority building records, overcrowding and waiting lists—such as Humberside, Lincolnshire and Nottinghamshire. It says that 1.1m. households are registered on housing waiting lists, with the longest waiting periods in the Metropolitan areas.

In addition, many areas with "superficially low housing stress" actually have long waiting lists—such as Humberside, Lincolnshire and Nottinghamshire. The report says that the concept of a "non-stress" area is, therefore, "false, arbitrary and harmful."

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TUC BRIGHTON '76

Jack Jones calls for more help for the old

MR. JACK JONES, general secretary of the Transport and General Workers' Union, yesterday made clear his disquiet about the Labour Government over its failure to do more for pensioners, widows and the disabled.

He told Congress that lack of positive action by the Government was the "cause of much disappointment on my part." The Government had "faltered" from the early days of the first social contract when its commitment to improving pensioners' standard of living had made him feel proud. "We don't want to lose this pride," he added.

Mr. Jones also attacked senior

civil servants for lacking a "social conscience" in persuading the Government to drop the Christmas bonus to pensioners. "I appeal to these people in Whitehall to do unto others that which they do unto themselves."

If the Christmas bonus could not be reintroduced, he wanted a reduction in fuel tariffs for pensioners.

Congress unanimously approved a motion calling on the General Council to press for an increase in pensions to half of the national average earnings for married couples—about £33 a week, and a third of average earnings for single people, effectively about £21 a week.

Retirement

A separate motion, calling for phased progress towards early retirement for men, was also carried unanimously by Congress. But speakers, including Mr. Jones, emphasised that it would be foolhardy to implement this goal without first making sure that pensions were adequate. Otherwise, early

retirement would only mean a new "poverty trap."

Mr. Bill Miles, of the Society of Graphical and Allied Trades, who proposed the motion for early retirement, said that it would help alleviate the prospect of continuing high unemployment.

Other speakers emphasised that the General Council should seek Parliamentary moves towards enabling men to retire and draw a full pension at 60 as an immediate goal and not a long-term aim.

Mr. Brian Stanley, general secretary of the Post Office Engineering Union, told delegates that they should not be put off by the Government's estimate that early retirement would cost £1.5bn. a year. This would be the total cost, he said, of early retirement for all men. But the TUC was only calling for a phased move towards early retirement and not all men would take up the option.

He estimated the likely cost of implementing the first stage of retirement would be in the region of under £100m.

Tribunals seen as equal pay obstacle

CHANGES IN the law to increase the chances of women successfully claiming equal pay with men were unanimously demanded by Congress.

The Government will be urged to amend the Equal Pay Act, which came fully into force at the end of last year, to allow women equal pay if they do work of equal value to comparable men. This definition was rejected as being too vague during the drafting of the Act and the description "work of the same or broadly similar nature" was adopted instead.

But many trade unionists believe that this is proving a rigid restriction on women's chances of securing equal pay.

Mrs. Judith Hunt, national women's officer of the Amalgamated Union of Engineering Workers' Technical Administrative and Supervisory section, moving the motion, said that the Equal Opportunities Commission had wide powers and it must review the workings of industrial tribunals. Trade

Notional man embraced in women's cause

THE TUC yesterday turned its thoughts to the problems confronting two major minority groups of workers, immigrants and women.

Although motions on these subjects are virtually guaranteed unanimous endorsement by delegates—a tradition maintained yesterday—debates on them are conducted in an atmosphere of slight embarrassment as both recipients of the movement's concern are always seriously under-represented in the conference hall.

There was therefore an element of relief in the hearty applause which greeted Equity member Mr. Louis Mahoney, who is almost unique in this gathering by being black, when he rose to speak on a motion condemning racialism.

Mr. Mahoney, like the rest of the Congress, supported a long composite motion which, among

other things, called upon the Government to take "positive action within the law" to ban demonstrations by the National Front and National Party.

Mr. Bill Keys, mover of the successful motion, acknowledged that some people might think such a step tended to play into the hands of the very organisations he was criticising, but he thought it was necessary in view of their aims and activities.

After Mr. Mahoney's contribution as the only black speaker in the racialism debate, Mr. Bill Taylor, of the Amalgamated Union of Engineering Workers, made an equally historic intervention when Congress went on to consider equality for women. He became the first man of the week to speak on a specifically women's issue.

Mr. Taylor has first-hand experience of equal pay problems as he is involved

with the four-month-long strike at Trico-Folberth, the West London car components factory. A delegation of strikers from the plant demonstrated outside the conference hall as the debate was taking place.

A third man appeared in yesterday's debates alongside Mr. Mahoney and Mr. Taylor. He was the "notional man" introduced by Judith Hunt, national women's officer of TASS, the Amalgamated Union of Engineering Workers, white-collar section, and although he does not exist he may figure prominently in pay negotiations of the future.

She is suggesting that where women consider themselves underpaid within their company or industry but have no men with whom they can directly compare themselves, the notional man should be invented to come to the rescue.

Pension funds voice 'vital'

THE GOVERNMENT'S plans to give trade unions equal representation on pensions tribunals "has run into a tremendous barrage of opposition" from employers, the pensions industry, and the Conservative Party, Mr. Terry Parry, general secretary of the Fire Brigades Union, told Congress.

Mr. Parry was introducing a report of the TUC's social committee and industrial welfare committee, of which he is chairman.

He warned delegates that was "of the utmost importance that we as a trades union movement make clear that we regard legislation in this field as vital."

He added: "We should not be prepared to compromise in a way on the essential elements of such legislation."

Mr. Parry emphasised that although the recent Government White Paper favoured union representation on pensions tribunals, "we must not count our chickens before they are hatched." He said the TUC was pressing the Government to introduce legislation in the next Parliament session.

Battling

The TUC, he revealed, has also been battling with the C on the implementation of a employee participation on health and safety committees. But the CBI had finally agreed with proposals—which were revealed yesterday by the Health and Safety Commission—to give greater power to unions on safety issues.

Mr. Parry said that while the TUC was pressing for an implementation of these proposals, there were now "hot counter-pressures" from employer groups that the C would be too high.

"Congress must make it absolutely clear we will accept delay. But these days mirage do not happen but themselves have to be made to happen," he declared.

Since it was the employers who created the problems, it was to them to solve them "with their own bona fide expertise or by buying it from acceptable experts."

Newcomer on general council

TWO NEWCOMERS were voted on the TUC General Council in the coming year in elections declared yesterday.

Mr. Anthony Christopher, a general secretary of the Inland Revenue Staff Federation, took over the seat occupied by the Federation's present general secretary and this year's TUC president Mr. Cyril Plant, who is retiring.

Challenge

The federation, with 61,000 members, has thus succeeded in holding the seat despite a strong challenge from Mr. Ken Thomas, general secretary of the big civil service union, the 23rd strong Civil and Public Service Association. Mr. Christopher received 7,539,000 votes to Thomas's 5,233,000.

Yesterday's other change gave Mr. Ken Baker, a national officer of the General and Municipal Workers Union, responsible for shipbuilding and engineering, a general council seat. He succeeded to one of the seats held by the union with a contest replacing Mr. Albert Donnet, who has retired from the council.

Delegates have to run gauntlet of chanting teenagers



Right to Work marchers gather outside the Dome conference hall.

DELEGATES WERE forced to run the gauntlet yesterday between lines of chanting teenagers who had marched from London to accuse the TUC of passively accepting record unemployment. Clad in luminous orange vests, the 550 marchers descended from their overnight encampment on the South Downs and gathered in well-drilled ranks outside the Dome conference hall behind the Royal Pavilion.

The march was organised by the Right to Work campaign which is led by Trotskyist International Socialists. The leaders claimed it was the biggest demonstration of its kind since the thirties. They also countered suspicions that this was really a political affair with the assurance that every marcher had been required to produce documentary evidence that he or she was on the dole.

The marchers, some of them looking too young even to have left school, called for the heads of Jack Jones and Len Murray and shouted for the right to send

a representative into the hall to speak to the delegates.

After sharing their sandwiches with other lobbyists, including Trico women strikers, they regrouped and marched down to the sea where a black coffin representing the 15m unemployed was ceremonially pitched off the jetty.

The ceremony over, many stripped off and followed the coffin into the water. After a night on the municipal camp site, they are today due to join a demonstration against public expenditure cuts organised by the National Union of Public Employees. Police expect up to 3,000 people outside the Dome today.

Mr. John Deason, leader of the march, called a Press conference at which he defended the action of an advanced guard which on Sunday night disrupted a Tribune meeting and forced Mr. Albert Booth, Employment Secretary, to abandon his speech.

Mr. Deason said he was

appalled by Press descriptions of the demonstrators as "bully boys." He said that at last year's TUC Jack Jones himself had stormed the platform at a Tribune meeting and none of the Press dared call him a bully boy.

"As far as we are concerned, he is the real bully with his 14m block vote."

Mr. Mike McGrath, an International Socialist elected this year to the national executive of the Civil and Public Services Association, chaired the conference and said he condemned the TUC's role as an ally of the Government.

Last night some of the marchers lobbied Brighton hotels in an attempt to meet delegates and persuade them to speak out against TUC policy during today's economic debate. At the Metropole, the police were called when about 200 of the marchers collected in the foyer. But there was no trouble and the demonstrators left without seeing the delegates.

REPORTS BY

CHRISTIAN TYLER
DAVID CHURCHILL
and ALAN PIKE

PHOTOGRAPHS BY

TERRY KIRK

unionists must not have their traditional industrial rights eroded by one-sided deliberations of tribunals.

The act, she said, should provide the right for comparisons across companies within an industry and in areas where only women were employed. The concept of the "notional man" should be introduced to evaluate their pay. "But even if we had an ideal Act, history has shown that legislation is no substitute for effective trade union action," she added.

Mrs. Christina Page, of the Union of Shop, Distributive and Allied Workers, seconded, accused industrial tribunals of "blowing up minute differences out of all proportion" when dealing equal pay claims. Her union did not believe the present legislation went far enough.

Mrs. Pat Turner, women's officer of the General and Municipal Workers Union, agreed there was "growing disquiet" among women about the use of tribunals. Many of whose chairmen, however well meaning, were far removed from industrial reality.

"We have not fought so long and hard for equal pay legislation only to be cheated at the end by unrepresentative bodies," she declared.

Pay beds Bill not tough enough says Congress

DELEGATES declared yesterday that the Health Services Bill "does not meet the long-standing objectives of the trade union movement to remove private practices from the National Health Service."

Congress unanimously endorsed a motion from the National Union of Public Employees demanding the Bill's replacement by fresh legislation to ensure the "swift, final and irrevocable" elimination of private practice from the NHS and rigid control of private hospitals.

MUVED TO strengthen the working of the health and safety at work legislation by making greater use of local authority inspectors have been rejected by the Government as a result of public spending restraints.

At the same time, a clash between the Government and the trades unions was threatened by Mr. Terry Parry, chairman of the TUC's social insurance and industrial welfare committee, if the Government fails to accept proposals by the Health and Safety Commission, published yesterday, for the setting up of safety representatives and committees at places of work.

The proposals met the principles and objectives of the TUC, Mr. Parry said. But there were "hostile counter-pressures" against the urgent implementation of the proposed regulations "on the grounds of finance, he warned."

In the local authority field, the Commission had asked the Government to make regulations of two kinds. The first was for the authorities to use inspectors to enforce general provisions of

THE NATIONAL FRONT has embarked upon a programme of infiltration in the trade union movement. Mr. Bill Keys, general secretary of the Society of Graphical and Allied Trades, claimed when opening a debate on racialism.

He said the Front was setting up "little caucuses in factories to try to advance their position." Fascism, warned Mr. Keys, fed on the type of economic crisis which the country now faces.

"These people who peddle race hatred are no different from the people who peddled the hatred in Germany in the 1920s and 1930s which led to the last war." It must be stressed that coloured immigrants had nothing to do with the present unemployment problem.

Alarm

Congress which, this week, is launching a joint campaign with the Labour Party, against racialism, endorsed a motion noting with alarm "the growth of racist and Fascist activity in the U.K. and the support obtained by racist groups in recent Parliamentary and local elections."

The motion condemned as provocative marches and demonstrations organised by the National Front and the National Party and called upon the Government to take "positive action within the law" to ban change attitudes.

A succession of speakers gave the motion strong support. Mr. David Bassett, general secretary of the General Municipal Workers Union, described racialism as the "new pornography of our society" and future in jeopardy for our children.

Congress gave a warm reception to a coloured delegate, Mr. Louis Mahoney, of British Actors Equity Association, who warned: "Britain is a multi-racial society. This fact must be recognised or we will be putting the



Mr. Louis Mahoney, a member of Equity, was given an ovation after speaking in the debate on racialism.

reform where they would stimulate late consumption and excessive imports."

To achieve economic recovery, Mr. Bradley hinted that public expenditure cuts were a necessary evil. While public expenditure within a total economic strategy was aimed at creating a just society, "such expenditure should be financed out of our national ability to produce—not by printing money."

"Living on tick"

At present we are heavily in debt, living on tick with enormous borrowing. If we are to prevent our creditors from imposing their own solution on us, the Government must necessarily breach the safety watch-dogs, and have time-off with pay to carry out their functions.

Proposals for these regulations are contained in a booklet, Safety representatives and safety committees, on sale shortly through the Stationery Office.

between the TUC and Labour Party and urged delegates to "devote their efforts to strengthening it."

He accused Mrs. Thatcher, leader of the Opposition, of having no understanding of the aspirations and problems of working people. "All the evidence suggests that the election of another Tory Government would mean renewed attacks on the lowest paid and the least well organised members of the community," he said.

Instead, he envisaged that the current TUC-Labour Party liaison was laying the foundations for Britain in the 21st century. "Our task in the coming months is to avoid conflict and continue the kind of co-operation which alone can guarantee the industrial future of our country."

AS THE equal-pay strikers from the Trico-Folberth plant in West London lobbied the annual Trades Union Congress in Brighton yesterday, a shop steward from the factory claimed that the women were being misled by Left-wing activists.

Mr. Reg Brown, a toolroom shop steward and a member of the Amalgamated Union of Engineering Workers during his 23 years with the company said that he and others were thinking of leaving the union in protest at the Left-wing domination of the union's Southall district committee.

He claimed that 317 AUEW members from Trico, about a fifth of the workforce, had signed a letter to Mr. Hugh Scanlon, the union president, expressing "no confidence in the union executive which has been responsible for this dispute." Shop stewards and the plant's convenor are also criticised in the letter.

Mr. Brown said that he accepted the company's case that the equal-pay claim was based on false premises, involving a comparison with five men who had been transferred from the night shift and offered a temporarily higher rate as compensation. He said the shop stewards had accepted this arrangement at the time of the transfer, he added, achieving equal pay.

The letter says: "All the strike has achieved is to split the membership of what was largely a loyal group of workers who can see that the non-issue based on broken agreements on our side is result only in loss of jobs if it continues."

Although 350 women and 11 men are on strike and last week the company laid off the rest of its production workers—445 men and 77 women. The strike now in its 16th week.

Summoned

Mr. Brown, as one of the TUC workers who crossed the strike picket lines before the lay-off has been summoned to appear before the union's district committee tomorrow.

"I have not yet decided whether to attend, but I have decided that I will spend the last few years of my working life trying to blow this Communism dominated district office," he said.

The strikers who allege strike-breaking transport companies and even infiltration by the National Front, reject any suggestion that they are not motivated by anything other than achieving equal pay.

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The University of Kuwait will shortly begin the construction of its new Campus which will cater for twelve thousand students across the full spectrum of formal education. Interested firms wishing to apply for the pre-qualification questionnaire should have substantial world-wide building construction experience with particular emphasis on major University Project experience and on experience in the Middle East, particularly the Gulf area.

Applicants for the pre-qualification questionnaire should have executed a building project of not less than One Hundred Million U.S. Dollars, and where consortia apply it is preferable that one of the parties have considerable experience in the erection of major Medical Complexes and large teaching hospitals.

The pre-qualification questionnaire will be available free of charge to those firms who apply on their own headed notepaper to:

The Director of the Planning and Building Department,
University of Kuwait,
P.O. Box 5969,
Kuwait,
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All applications should be made in the English language only. The closing date for the receipt of applications is now extended until the 30th September, 1976.

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There are no instant solutions, no miracles anyone can perform. Even with average rainfall throughout the winter, it's going to take 18 months or more before the water supply is back to anything like normal.

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Yes indeed. You can look for new, untried sources of water—but that's a long term answer, and not usually industry's job anyway.

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Now all that must change. Water has become a precious raw material—and an expensive one at that.

The cost to industry of water purchased has increased by an average of 67% over the last two years. In some areas, the increase is as high as 114%.

The cost of discharging waste water to sewers varies with the level of pollution, but in many cases substantial charges will now be enforced that previously were not levied.

These trends are likely to continue. So what action can your company take?

Talk to the experts—now.

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We are the largest British organisation in this field, employing over 2,000 people and producing everything from major water and effluent treatment installations to simple water softeners and purifiers.

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Most solutions are medium to long term, but planning should be implemented immediately. Some of the problems can be eased right now by using, for example, plant we have standing by which could tap hitherto unused streams at short notice.

Money spent now is money saved

We can show you how to recycle water continuously, using it ten to fifteen times over or more. Which could be one way of maintaining full production if it comes to reductions in supply.

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What you should do now.

Be prepared for hard, fast decisions which may involve capital investment. Water may not have been your major priority before, but it certainly is now.

Get in touch with us without delay. By using the coupon below, or by phone.

We have set up a special Industrial Water Advisory Unit, headed by Dr T V Arden, one of the leading authorities on water treatment.

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Write today or call any of these Maidenhead (STD Code 0628) numbers now:
32977, 34346 or 34334.

<p>To assist our Industrial Water Advisory Unit in responding quickly and positively to your problems, it will help greatly if you would supply as much of the following information as possible:</p> <p>Where is your plant(s) located?</p> <p>_____</p> <p>_____</p> <p>What type of water supply are you on? (Mains/Water Course/own Reservoir/Well/ Underground Bore Hole/etc.)</p> <p>_____</p> <p>_____</p> <p>How much water do you use? (Volume per day or per week)</p> <p>_____</p> <p>Post to: The Industrial Water Advisory Unit, Portals Water Treatment Limited, Oldfield Lodge, 156 Bridge Road, Maidenhead, BERKS. SL9 8DF.</p> <p><small>It may save you time if you attach this coupon to your usual letterhead when sending it.</small></p>	<p>What do you use water for? (Cooling/Spraying/Boiler Feed/Washing/ Manufacturing Drinks/etc.)</p> <p>_____</p> <p>_____</p> <p>Do you treat water before and/or after use, and how?</p> <p>_____</p> <p>_____</p> <p>How much water is disposed of as a waste product?</p> <p>_____</p> <p>For what reasons?</p> <p>_____</p> <p>And where to?</p> <p>Name _____</p> <p>Title _____</p> <p>Company _____</p> <p>Address _____</p> <p>_____</p> <p>Telephone _____ Ext. _____</p>
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The Management Page

EDITED BY JOHN ELLIOTT

Loopholes are emerging in the Price Code. U.K.-made goods are being exported and then bought back into the U.K. at increased prices. Nicholas Leslie reports.

The export path to higher prices

PRICE INCREASES of many basic materials used in U.K. industry have been restrained over the past year or two as a direct result of the Price Code. But it is an illusion to assume that the benefits of such price stability have always worked through to consumers. Changed trading patterns and practices have resulted in much of the domestic price stability being cancelled out.

This is the view of an industrialist in the Lancashire textiles industry who maintains that the experiences of his own company show clearly not only how supplies of basic materials can become more expensive, but also how his company's general ability to trade efficiently enough to ensure future price competitiveness has been weakened.

The "illusion" of price stability so far as his own company is concerned lies in the fact that it has had to alter its lines of supply, says the industrialist. Because of price control in the U.K., raw material producers concentrated on exporting their wares. These commanded higher prices from controls and were still competitive abroad because of the relative strength of sterling against foreign currencies.

To ensure that his own company had sufficient supplies, he was "obliged" for a period to use one of its overseas subsidiaries to buy these higher

priced goods which had been exported from the U.K. and ship them back to Britain. This involved the materials being physically moved abroad and then back to the U.K.

Although the Department of Prices and Consumer Protection says that it has found little evidence of this practice, the industrialist suggests that it occurs not only in his own business but in other industries as well, particularly where the product is in short supply or can command a higher price overseas. Where goods are in short supply, there is in fact provision in the Price Code for a price rise to be allowed if requested, but it has been invoked only once and for some reason industry is clearly inhibited about using it.

Another similar outcome of the Price Code, it appears, is that finished products are also being diverted to export markets as a result both of restrictions at home and of increased competitiveness of goods abroad as the value of sterling has fallen. A product may command, say, a price 20 per cent. higher overseas than in the U.K. so a manufacturer will concentrate on exports. His U.K. customers, to make up shortages of supply, have to buy overseas at the higher prices, thus adversely affecting the U.K. consumer.

And if goods bought abroad are required as components for a finished product subsequently destined for export, the competitive edge of the U.K. manufacturer may disappear.

Another problem he claims to have experienced in the effect of an arbitrary split of fixed costs—or overheads—between home and export sales on a pro-rata basis. This method of dividing costs was accepted by the company as being the best available since the products concerned were of a standard type whether for home or overseas markets. A pro-rata split of overheads thus seemed the sensible solution.

The company had £4m. of annual sales, split evenly between home trade and exports. When the pound was worth £240, variable costs totalled £3m., including raw materials, and were split evenly between home sales and exports as were £700,000 of fixed costs. Thus, the profit emerged at £300,000, half from home trade and half from exports. But the same sales performance produced different figures by the time the pound had fallen to £178. Home trade sales stayed at £2m., but the value of exports had risen to £2,600m., for total sales of £4,600m. Variable costs were up (raw materials, for example, costing more) to a total £3,600m., again split evenly between home and export sales. But fixed costs, still totalling £700,000, were split on a pro-rata basis of £280,000 to home and £420,000 to export sales and this meant the home trade profit rose to £170,000 and profit on exports jumped to £760,000. The effect on home sales profits was that the company exceeded its allowed profit margin of 7.5 per cent.

Profits

To regain its reference level, the company maintains that it needed to reduce selling prices by more than the £21,800—the amount by which profits exceeded the allowed level. The figure they assessed was £23,300, which meant that instead of a profit of £150,000 as originally allowed, the company had to settle for £126,700 after reducing its selling prices. If the company were then to increase its exports but not its home trade sales, the pro-rata split of fixed costs would exacerbate the adverse effect on home trade profits.

To resolve the problem, the company diverted its efforts towards selling low-profit products on which there was not a realistic return—in order to reduce the average percentage of domestic profit. Such a move, however, meant that the market in the low-profit products was being distorted to the disadvantage of domestic competitors and at the expense of the company's "unrealistic" price would be 16p.



£1m. cash claim for the TUC

BY JOHN ELLIOTT

THE PROSPECT of rapid increase in the involvement of trade unions and shop stewards in company affairs through the extension of industrial democracy and the disclosure of company information to union negotiators is raising a major training problem. Up to now most of the 200,000 or so shop stewards operating in British industry have had to deal only with employment and labour dispute issues. Now their arena is being widened through legislation which gives them a say on health and safety at work, pensions, production and investment plans. There is also the prospect of their gaining seats on the Boards of major companies after the Bullock Inquiry on industrial democracy has reported.

This means that training is urgently needed to enable shop stewards and other union representatives to cope. The responsibility for this lies solely with the TUC and its individual unions because for the past 12 years or so union leaders have been carefully but firmly excluding both employers and the Government from any direct responsibility for the way union activists are trained.

As a result the TUC is in a position of wielding significant influence. In July it was given £400,000 by the Government to spend on training and now it wants another £1m. to provide a crash programme of industrial democracy training.

To-day the TUC's annual Congress in Brighton is scheduled to debate a resolution calling for special Government grants and the promoter of the resolution, Mr. Clive Jenkins of the Association of Scientific Technical and Managerial Staffs, will say that if shop steward training were to be mounted in the U.K. in the same way and on the same scale per capita as is planned in Sweden, £50m. a year would be raised from employers. He estimates that the total spent in the U.K. by the TUC and the unions, apart from any Government money, is only £1.25m. a year.

In the U.K. the new call for £1m. Government money comes from a calculation based on the probability that Bullock will recommend trade union worker representatives for the Boards of the country's 600 largest companies employing more than 2,000 workers. If each of these had up to four or five such worker directors, there would be between about 2,500 and 3,000 people in urgent need of training. If they were

put on a crash four-week training programme costing an estimated £100 each per week, at least £1m. would be needed. This would be on top of the £400,000 agreed in July to be spent on TUC-organised regional day release courses, conferences for union tutors, and individual unions' residential courses.

TUC-organised training has mushroomed in recent years and is expanding from the traditional wage bargaining and

Employers will be further pushed into the background by a provision in the Employment Protection Act, which is to be spelt out soon by the Advisory, Conciliation and Arbitration Service in a draft Code of Practice, for employers to have to give shop stewards paid time off for trade union training even though they themselves will not be responsible for what is taught.

Ten years ago the TUC was prepared to acknowledge, in national agreements with employers, that management should have a say when paying for training time. But gradually the TUC has swung away from this line and finally broke with the idea of joint responsibility in 1972 when the former Commission on Industrial Relations tried to formalise the situation. Now, although individual unions often do co-operate with managements—managers spoke at about one-third of the TUC day release courses last year—the main union view is that employers should not be given an opportunity to provide their own schemes because this might enable them to argue that further work-time union training was unnecessary.

Employers individually often complain that this inhibits logical joint training but in practice the CBI has so far shown little inclination to make the problem a major issue. This may partly be because it would not want to have to make a bargain whereby unions were given a responsibility for management training (an idea mooted by the CIR in 1972).

Now, however, with union influence moving wider into corporate and economic fields, some employers want a tougher line taken and are looking to the Manpower Services Commission for a lead. The industrial TUC presence on this Commission, however, makes this somewhat unlikely. It seems to mean that, however much industry may dislike it, the worker directors and participating shop stewards of the future will be trained in company time with Government funds but with only the TUC in charge of what is taught.

Sterling

Another similar outcome of the Price Code, it appears, is that finished products are also being diverted to export markets as a result both of restrictions at home and of increased competitiveness of goods abroad as the value of sterling has fallen. A product may command, say, a price 20 per cent. higher overseas than in the U.K. so a manufacturer will concentrate on exports. His U.K. customers, to make up shortages of supply, have to buy overseas at the higher prices, thus adversely affecting the U.K. consumer.

Hefty cost of the Price Code

A HEFTY administrative cost had incurred "significant" involving senior financial may well be involved in meeting extra costs. The proportion of the requirements of the Price Code, according to the expenses was found to be "par-ticularly high" at 75 per cent.

The main result of administrative changes was greater centralisation of pricing decisions, involving greater input of financial, as opposed to marketing, information. The Institute maintains that this centralisation had beneficial effects by creating better understanding of costs at operating company level, a keener awareness of the relative profitability of products or markets, and a greater sense of discipline in relation to pricing generally.

Of those companies covered by the Institute's report under two-fifths of manufacturers, and accurately, a significant re-allocation of staff, time, often

BUSINESS PROBLEMS BY OUR LEGAL STAFF

Covenants to repair

Our window cleaner refuses to clean four windows in our office claiming their bad state of repair makes it unsafe. We and our landlords agree with this, but not on who should pay for the repairs. I enclose a copy of the relevant clause (4) of the lease. Which do you think is right?

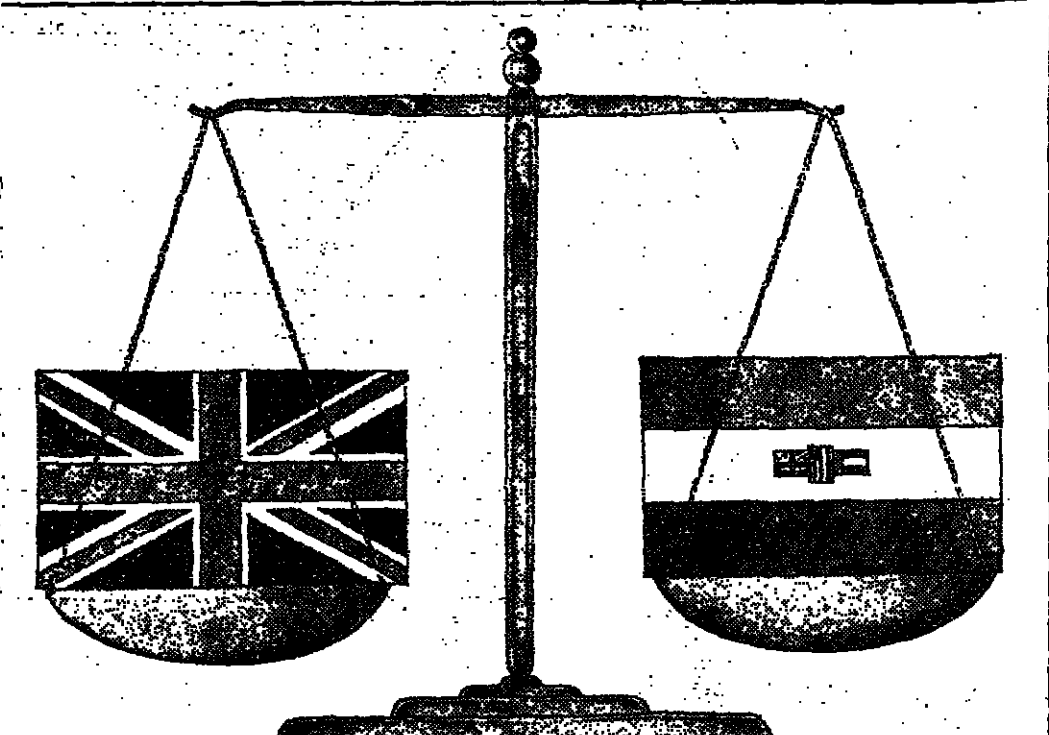
The clause which is part of the tenants' covenants reads in part: "To repair... the interior including... door and window glass... provided that nothing herein contained shall impose on the tenants any liability for repairs of a structural nature and in particular to have all the windows cleaned once every month."

We think that the covenant at Clause 2(4) of your lease does NOT impose on your responsibility for repairing window frames (as opposed to the glazing). Windows have been held to fall within a covenant to repair the exterior of the building: *Bell v. Plummer* (1879) 23 Sol Jo 656, and the express terms of your covenant do not alter that prima facie rule except for the window glass, which is taken out of that rule and made the tenant's responsibility. You have not, however, indicated whether the landlord expressly covenants to do any repairs. Unless there is an express landlord's covenant to repair the exterior the result

Danger of pirate pieces

I left two of my silver sculptures on show at a gallery. These later disappeared and as their intrinsic value is less than £100 I was advised it was not worth taking action against the gallery. But these pieces could easily be reproduced and I am worried. What can I do?

You can only record carefully the circumstances of the loss and in due course rely on copyright if other pieces similar to yours are put on the market. We think that it may be desirable to pursue the claim against the gallery more strenuously than the mere financial calculation would suggest in order to have a clear indication that you pursued your rights at that stage in the event of the appearance of "pirate" pieces later on.



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1. This April a vast new deepwater port—financed by an international consortium—was opened at Richards Bay. Its completion in a mere five years was an achievement few countries could match.
2. A second gigantic port-industrial complex is moving forward fast at Saldanha. These twin developments have immense implications for the growing import-export trade of South Africa.
3. On the energy front the major oil companies continue vast investment in the Republic. Whilst at the same time the government has given the go-ahead for the second oil-from-coal complex, SASOL II.
4. In South Africa's Homelands, progress accelerates. The magic hundred million Rand mark for private investment has been

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Labour bogies on parade

EVERY LABOUR Government has to live with its built-in Left-wing opposition, which to some extent operates as the Labour Party's conscience, reminding its embattled leaders of worthwhile causes—the plight of the disabled, or the need to abolish the poverty trap in the tax system, for example. Such an opposition could also, it might be hoped, be a source of new thinking, and therefore of great value to leaders pre-occupied with day-to-day management; but this is a hope which cannot be sustained by anyone who listens to what the Left actually says. If a loud laugh bespeaks an empty mind, it seems that loud heckling shows a mind cluttered with a mass of simplification. It is increasingly wearying even to list the Left's proposals for solving our problems.

Broadly, their proposals fall into three groups: attacks on a supposed conspiracy by the Establishment, the City or some such vague entity to prevent economic progress; proposals to retreat into a siege economy; and proposals which assume that the State can create resources out of thin air. All of them can be traced back for at least 50 years, and many have already been tried and found wanting in other countries.

Conspiracy

The conspiracy theory seems to find its home in the National Executive Committee of the Labour Party, which has now brought up as an official proposal an idea which is probably older than the Labour Party itself, the nationalisation of the banks. There are two strands of thought here: the Bank of England, already nationalised, requires to be "socialised", while the banks and insurance companies should be taken over to make funds available to industry. It is no doubt very annoying to be reminded from Threadneedle Street that some spending proposals would debase the currency; but if the NEC imagines that "socialisation" would prevent this, they should study the totally orthodox policies pursued by the

Some pitfalls of devolution

THE Government's plans to devolve powers to Welsh and Scottish assemblies are full of pitfalls, not the least of which is the likely effect on other regions in the kingdom. The Celts may be particularly vociferous at present, but Englishmen are well able to take notice of what is happening in the outlying parts of the country, and to demand a fair share. No one is yet suggesting that, say, a Midlands National Party would, if now set on the path of the Scottish nationalists, do as well as the SNP or anything like it, but the prospect of English protest movements is already imminent.

Warning signal

The first signs of this came before the Parliamentary recess, when a number of English MPs, in both major parties, began to question the devolution plans, and to ask what was in them for England. A more definite warning signal has now come from the North of England Development Council, whose "Statement of Claim," published yesterday, could almost have been drafted with the future prospects of a local National Party in mind. The chairman of the council is Mr. Edward Short, until recently the Labour Minister responsible for the earlier version of plans for devolution to Scotland and Wales. The claim in the North of England Development Council's statement is simply for equity of grant for the purposes of attracting industrial capital to the region—but its tone is sharp.

The principle of parity between the regions of the United Kingdom in grant allocations made to the big five Development Councils is "fundamentally threatened" by the creation, funding and powers of the Scottish Development Agency and the Welsh Development Agency, says the statement. This is a definite change in their favour in spite of the Government's indications that the National Enterprise Board will "hold the ring," it goes on.

"The North of England does not ask for charity," it proclaims. "In our turn, no more nor less than Wales or Scotland, is the likely effect on other regions in the kingdom. The Celts may be particularly vociferous at present, but Englishmen are well able to take notice of what is happening in the outlying parts of the country, and to demand a fair share. No one is yet suggesting that, say, a Midlands National Party would, if now set on the path of the Scottish nationalists, do as well as the SNP or anything like it, but the prospect of English protest movements is already imminent."

The immediate issue at stake is not one that should be taken too seriously. But its function as a warning of what might follow devolution to Scotland and Wales is clearly most useful. The North of England Development Council speaks for a region whose self-help in economic planning and industrial regeneration has been growing into a model that other areas might well emulate. The individuals working up there—whether they be local or drafted in from Whitehall—constitute a team with strong loyalty to the interests of the region.

Identities

Others might in due time be expected to follow suit. The Midlands, the far West, East Anglia, all have their own geographical identities as planning regions. If funds and attention are eventually local powers are devolved to that part of the U.K. that has made the most noise—Scotland—then the idea that such protestations bear fruit will be firmly implanted in some minds. This is not to say that a development would necessarily be a bad thing; those who favour regional autonomy will welcome it. Those who fear the consequences of leaving too many spending decisions to provincial politicians and civil servants will think otherwise, but this is not the merits of either view. What needs to be grasped at the present stage is something that is only now beginning to sink in: it will be very difficult indeed, if not impossible, to seal off the consequences of devolution at the Welsh and Scottish borders.

A S DR. KISSINGER prepares for his shuttle diplomacy in Southern Africa, there is little to suggest that white Rhodesians, increasingly isolated as they are, accept the need to come to terms with the African nationalists.

Three weeks ago, the Rhodesian Prime Minister, Mr. Ian Smith, while appealing for U.S. participation in the search for a Rhodesian settlement, told Parliament in Salisbury that there was no question of a solution being "imposed" from outside. On the face of it, unless the U.S. Secretary of State has persuaded Mr. John Vorster that the time really has come to pull the rug out from under the 378,000 white Rhodesians, there will be no Rhodesian settlement at this time. As recently as last Sunday in Zurich, the South African Prime Minister publicly rejected suggestions that he should force Mr. Smith to accede to the Callaghan-Kissinger demands for black majority rule in Rhodesia within 18 months or two years.

Although, as military and economic pressures have mounted over the past few months, the Smith Government increasingly accepts the need for some sort of settlement, the 18-month formula is rejected out of hand—not only by the ruling Rhodesian Front, but also by more moderate white parties, such as the opposition Rhodesia Party. Mr. Smith has run into fierce rightwing opposition from within his own party because of his acceptance of the majority of the (minor) reforms recommended by the Quenest Commission on Racial Discrimination. These will do away with "petty apartheid" in Rhodesia and restore the situation that existed in 1961-62 before the Front came to power.

Behind closed doors

Criticism of Mr. Smith's liberalism has already been voiced in Parliament by his backbench supporters and will be vigorously repeated behind closed doors at next week's Rhodesian Front Congress being held in the border city of Umtali. The 600 or so delegates will assemble next Wednesday in uneasy and troubled mood, their mood of unease having deepened in the past few days as they have watched Rhodesia being discussed in Zurich by two foreign governments.

They have two main grounds for alarm. First and foremost, the country's political future. Although Mr. Vorster says that he will not exert pressure on Rhodesia, does he really mean it? Has he been "bought off" by Dr. Kissinger with promises of future co-operation? Mr. Smith will have to reassure his party supporters on these points.

To that end, he must be very anxious indeed to meet face-to-face with the South African Prime Minister sometime next week.

Secondly, there is the deteriorating security situation. True, the successful raid into Mozambique last month, in which it is claimed, more than 300 guerrillas were killed, appeared hardline in the party to some degree, but there is still a strongly held feeling that security forces should be given greater freedom to retaliate against Frelimo and against Mozambique-based guerrillas by making hot-pursuit attacks across the border.

Depressingly slow

In a war situation, all this is predictable enough and it would be surprising to find a governing party expressing any different sentiments. There is no difference of opinion within the party on these issues. But when the need for positive actions to try to achieve a political solution to the constitutional dispute is raised, the deep-seated ideological differences within the party start to surface.

Grouped around Mr. Smith and encompassing most of the Cabinet are the "moderates," the believers in what they call "meritocracy." Progress towards this meritocracy has been depressingly slow. Mr. Smith has appointed four tribal chiefs as full Cabinet ministers and three independent (tribally elected) African MPs as junior ministers. More are to be appointed but it seems from inside the present Parliament, and legislation is to be brought forward this session to allow the Prime Minister to bring extra-parliamentary blood into his Cabinet until the next election. Mr. Smith has promised to appoint black army and police officers for the first time. He has described his Government as "a national coalition" arguing that the presence of black men in Government shows that Rhodesia is not engulfed in a racial war but both blacks and whites are fighting communism. Not only are there more blacks than whites in the regular army and police, but many more black civilians are dying in the war and, in his view, it is the blacks who will need compensation—as much as, if not more so—than the whites should there be any early hand-over to majority rule.

Within the Front, there are two groups that are unhappy with Smith-style meritocracy. On the one hand, there are those who support Mr. Smith's conduct of the war but who disapprove of black Cabinet



What happens if Mr. Vorster (left) pulls out the rug from under Mr. Smith (right)?

ministers and of the Quenest-style race reform.

More important than this group are the confederationalists—those who believe that, even at this late stage, Rhodesia can and should change political direction, establishing two black states and one white state under a federal umbrella. The two black states—one for the predominantly Shona people and the other for the Matabele—would have considerable autonomy rather along the lines of the Bantustans in South Africa, but ultimate control over defence, finance and so on, would lie with the federal authority, which would remain under white control. Variations on this theme—the idea of Swiss-style cantons is another—have been put forward from time to time and have the support of those within the party convinced that the status quo cannot be maintained for much longer and that a multi-racial state leading to early majority rule would spell ruin for the whites.

The Nkomo talks

At last year's RF congress, protagonists of this idea appeared to be attracting considerable support until Prime Minister Smith stood up and in an energetic 50-minute speech convinced delegates that it was a non-starter and that his own plans either for agreement with the Nkomo wing of the ANC or the much-publicised new initiative (Quenest reforms, the black



quite a few new proposals" (as he said last month) for solving the dispute. The days of standing ovations and blank cheques to do what he thinks best are gone.

More immediately there is the Kissinger initiative. It would be completely out of character for Mr. Smith to buy a package of paper and financial guarantees in return for a speedy hand-over to black rule. If pushed to the brink by Mr. Vorster threatening to cut off his transport routes or arms supplies, Mr. Smith would rather resign than agree to what he would call "capitulation." In this event, the Front—and the bulk of the country's whites—would rally to his support rather than follow any white politician willing to accept Dr. Kissinger's package.

Strains and tensions

But whatever the outcome of the shuttle diplomacy, strains and tensions within the ruling party will increase. The fact that a right winger, Mr. Des Frost, is being challenged for the important post of Party Chairman by the moderate Col. Mac Knox—himself firmly in the Smith camp—is a sign of the times. Victory for Col. Knox could reportedly result in a build-up of some £50m. of Rhodesian exports in recent weeks because South African Railways cannot move the traffic to the ports. Because of this situation the delegates will be far less inclined than in the past to accept at face value Mr. Smith's assurances that he has "probably got

to the kind of political solution that the West (and possibly South Africa too) believe must be imposed upon Rhodesia, when the white opposition: The moderate Rhodesia Party which won some 15 per cent of the votes but no seats in the 1974 election, has been attracting new members and large audiences at a series of meetings. It has been holding. But this is more a reflection of the mood of unease—of a searching for answers—than of any conviction that Mr. Tim Gibbs, Mr. Allan Savory and Mr. Niel McNally can provide a way out. The RP has a plan for a five-year transition to black rule—already overtaken by Mr. Callaghan's two-year (or 18 months). If there were to be an election to-day one suspects that the RP would do no better than last time and possibly even worse, because those who believe that radical change is necessary are voting with their feet and emigrating. The National Pledge Association which is canvassing support for a non-party basis for elimination of race discrimination is said to have attracted a mere 15,000 signatures (many of them from non-voters) or about one-tenth of the adult white population—hardly evidence of wide spread enthusiasm for change.

Metropolitan power

Nowhere in Africa has a white minority, in control of its own affairs, handed over the reins of power to the black majority. Always, there has been a metropolitan power which has made the decision. Rhodesia never had a metropolitan power in that Britain never had civil servants, police or army there taking orders from Whitehall. Ironically though, after nearly eleven years of "independence" Rhodesia has acquired a "metropolitan power" based in Pretoria. One way or another, it is Mr. Vorster who will call the shots after the Zurich meeting and the real significance of the party congress will lie in reactions to what the South African Premier calls his policy of "non-interference" in Rhodesia's affairs. If this congress is to be a decisive one it will not be because white Rhodesia believes it is time to radical "change," but because between them, have convinced Mr. Smith and his Cabinet that there is no other way.

The signs are that the Front will take a good deal of convincing. Many white civil servants, police, soldiers, businessmen and farmers see no future for themselves after a handover to black rule, whatever the guarantees. They would prefer to fight, arguing that a moderate black government next year is really no better than a Marxist black administration in 10 years' time. Above all, the doubt whether any moderate regime would last.

MEN AND MATTERS

Another Magna Carta for America

"Most annoying," chuckled the Dean of Lincoln good-naturedly. "I wish I'd thought of it." The idea of sending a second original of Magna Carta to the United States (one is already on loan and on show in the U.S. Capitol) for the benefit of the Western seaboard is actually down to Standard Chartered Bank, which has arranged for the Lincoln "edition" to be exhibited in California next month.

The bank's excuse is that it has substantial interests there through its subsidiary The Chartered Bank of London. The Magna Carta sent to Washington is one of two held by the British Museum and is thus an official loan from the British Government as part of the bicentennial (almost forgotten already?) celebrations. After King John and the barons left the negotiating table in 1215, 20 copies of Magna Carta were sent round the country to spread news of the agreement. Only four have survived. Apart from the British Museum's pair, one is in Salisbury Cathedral and the other is the property of Lincoln Cathedral which is now to loan it to California.

This is the second time Lincoln's copy has gone to the States: it went out for exhibition in 1988 and remained during the last war. This time, it will be on show in Chartered's banking halls in San Francisco and Los Angeles. How Magna Carta will get there and how much the exercise is costing Standard Chartered is not being disclosed.



Wykeham-Fiennes, who will keep a personal eye on the historic relic in California, yesterday declared himself "perfectly happy" with the arrangements and the "very great precautions" taken, though he preferred not to discuss them.

Shark tales

If the word "shark" means little more to you than a potentially homicidal and best-avoided habitué of the deep, then you're slipping behind the times. Shark meat is becoming increasingly popular as a British delicacy, though it is still rather hard to obtain.

Africa and India. Continental commitment gives them a grip on reality denied to any too, but most of the sharks were caught by Norwegian fishermen off the Scottish and Irish coasts, though landed here, go to French and Belgian plates.

Shark meat's rising popularity among Britons is reported by the Caterer and Hotelkeeper magazine, which forecasts that although the price per pound is bound to be pushed up by rising demand, "at the moment it still represents first-class value for money." There is little bone in "local" sharks like blue shark and porbeagle, and so little waste.

A popular belief, apparently, is that all sharks eat garbage. Not so. Sharks caught around the British coastline are keen on mackerel and herring. Therefore there is no danger, the magazine says reassuringly, of "foul flavours" being imprinted.

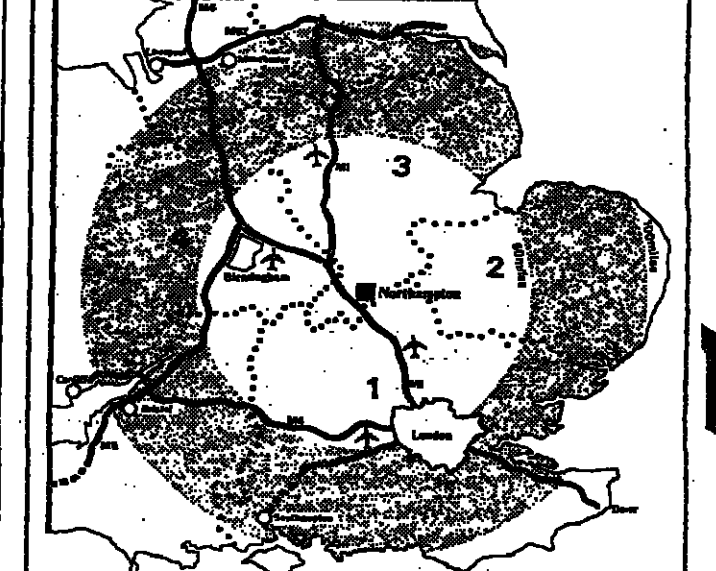
Banking news (?)

Of all the nationalisation objectives dear to Labour left wingers' hearts, proposals about the financial sector seem to carry just that extra touch of unreality. Even within Labour's National Executive Committee there have been more than usual doubts expressed about the quality of thought which underpins the document issued yesterday on the NEC's ideas for the public ownership of banking and insurance.

Such worries explain the document's separate appearance from the main work to be put to the party conference this month entitled "Labour's Programme 1976." The banking and insurance plans are, of course, many miles from the statute book. But the young beavers in their 20s and early 30s who produce such plans (yesterday's was the work of party research secretary Geoff Bish and 12 assistants) like to claim that their poli-

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Observer

FINANCIAL TIMES SURVEY

Wednesday September 8 1976

AUSTRALIA

The constitutional crisis which led to the Labor Government's replacement by a coalition headed by Mr. Malcolm Fraser gave rise to controversy that has not yet died down. This crisis and the continuing economic recession have led Australians to question many aspects of the country's structure and development.

Many issues to be solved

By Ian Davidson
Foreign Editor

ON NOVEMBER 11, 1975, Sir John Kerr, the Australian Governor General, dismissed the Labor Government of Mr. Gough Whitlam, because of his inability to get the Government's supply bill through the Senate, in which the opposition Liberal and Country parties had a slender majority. In the general elections for the two houses of Parliament which followed just over a month later, on December 13, the Liberal-Country Party coalition led by Mr. Malcolm Fraser won the most overwhelming victory in the history of national government in Australia. The 6.5 per cent swing against Labor reduced its share of seats in the House of Representatives to 36 out of 127, or 28 per cent (even though its share of the national vote was nearly 43 per cent). The Liberals, with 42 per cent of the national vote, won 68 seats (well over half), while the National Country Party won 23 in an essentially political dispute between the two houses of seats.

By rights, the result of the parliament.

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One view would be that the Governor General's intervention merely served to refer the dispute to the electorate. But it may also be argued that, if it requires the non-elected representative of the Queen to exercise powers that would never be exercised by the Queen herself, then there must be something seriously wrong with Australia's constitutional and electoral arrangements.

Colourful

That there is something wrong in terms of equity, with Australia's constitutional and electoral arrangements is scarcely debatable. In South Australia the Labor Government under the colourful and impressive State Premier Mr. Don Dunstan, has introduced electoral boundary reform which ensures regular adjustments to constituency sizes to correspond to the numbers of voters. But in other States prolonged Liberal-Country Party rule has prolonged gerrymandering, which heavily favours rural voters. Conservative voters are also favoured by the federal arrangements for the Senate, by which each State gets an equal number of seats, regardless of population, to the disadvantage of the heavily populated States

like New South Wales and Victoria. The conservative parties have therefore a good chance of a blocking position in the Senate, even if they are outnumbered in the House of Representatives: there is thus no reason to assume that the deadlock between the two houses which occurred in 1975 will not recur, or that the Governor General of the day will not have to decide whether to intervene to break the deadlock.

There are some in Australia who believe that the 1975 constitutional crisis will lead Australia to become a republic sooner or later. The abandonment of quasi-monarchical forms would certainly be consonant with the tide of history, though it would be surprising if the Queen were not greeted with immense popular enthusiasm when she visits the country next year. But unless Australia were to have a directly elected President, republicanism would hardly solve the problem of potential conflict between the Senate and the House of Representatives. And in essence this conflict is entrenched in the federal nature of the Australian constitution. A series of important powers, like foreign policy, defence and the raising of income and company tax, belong to the Commonwealth or have

been ceded to it by the States; but all powers which have not been explicitly handed over to the Federal Government in Canberra belong to the States. Partly because of the size of the continent and the remoteness of Canberra, the States remain exceedingly jealous of their quasi-autonomy, and among the many factors which led to the downfall of Mr. Whitlam, one was his failure adequately to secure the co-operation of the State governments.

Complexity

Over the years the Federal-State relationship has led to immense complexity in the allocation of public revenues, with almost continual haggling over which States should get what share of the national tax take. Malcolm Fraser's Liberal-Country Party coalition has instituted a federalist policy, whose main effect will be to give the States an automatic not a share of the national income-tax volatility in the electorate but revenues. Ostensibly the purpose of this change is to shift the balance of power away from political equation of Australia. Canberra, and to make the State Governments both more independent and more responsible for their acts. Behind the rhetoric, however, lies a tacit

recognition that Australia's federal system can only be made to work effectively if there is more cooperation between Canberra and the State capitals, and that such cooperation is bound to be hampered by the unpredictability of the perpetual haggle over money.

Australia's image abroad has in the past tended to suggest that it is one of the last bastions of unreconstructed free enterprise, and that it is the natural home of conservatism and political apathy run riot. According to this view, the three years of Labor Government under Gough Whitlam, besides being a disaster from the point of view of economic management, were an aberration, and Malcolm Fraser's landslide victory represents a return to another long period of Liberal-Country Party rule.

This would be an oversimplified assumption, for it would imply not merely that the Labor Government was a symptom of a new era, but also that it failed to make any fundamental changes in the domestic political and economic goals. His rush into welfareism was too rapid to be digested at a moment when the world was going through economic upheavals, and his style of government was too haphazard

weight in the electorate. A large proportion of the urban workforce were born outside Australia, and they will not necessarily follow traditional Australian patterns. Unless, therefore, Malcolm Fraser is remarkably successful in leading Australia out of recession into a period of full employment, it seems reasonable to suppose that there will be far greater volatility than during the 1950s and 1960s.

Gough Whitlam was defeated at the polls because his Government had been erratic, incompetent and inflationary, but he gave political debate an importance and an interest it had not had for 23 years. Above all, he broke the stultifying spell of the Menzies era. Whitlam's diplomatic pirouetting abroad may in retrospect seem faintly absurd, but at least it obliged Australians to re-examine a foreign policy which consisted mainly in a slavish allegiance to the United States. The recognition of China, the Basic Treaty of Friendship and Co-operation with Japan, the fundamental review of Australia's defence policy together represent a major rethink of Australia's position in the world, which was started under Whitlam and continued under Fraser.

What Mr. Whitlam failed to achieve was any satisfactory reorientation of Australia's domestic political and economic goals. His rush into welfareism was too rapid to be digested at a moment when the world was going through economic upheavals, and his style of government was too haphazard

to inspire confidence. In the end it was perhaps his lack of interest in and his lack of understanding of economic issues which led to his downfall. The Fraser Government has reverted to a rather crude form of economic conservatism, and it may or may not bring home the economic bacon.

If it does — if there is a slow but steady recovery over the next two years — then obviously the Fraser Government will be well placed for re-election in 1978. By the same token a successful run by the Liberals could well undermine the credibility of Mr. Whitlam as Labor Party leader, and strengthen the hand of those who want to replace him by Mr. Bob Hawke, the leader of the Council of Trades Unions. But it would be premature to assume that the welfare issues raised by Labor's term of office will simply ebb away under the influence of conservative economic management under the Liberal-Country Party coalition. For though Australia is in many ways still an Eldorado, it is also a highly urbanised society, subject to all the stresses and strains of urban societies the world over. To be sure, the debate on these issues is scarcely being sustained by the uninspiring rump of the Labor Party which is left in Parliament. But the issues themselves — urban congestion and decentralisation, public versus private education, the restructuring of industry and the role of the unions — will not go away just because the Liberal Party wants to reduce the scale of Government.

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Recovery likely to be slow

With something of a time-lag behind the major industrial countries like the U.S., Germany and Japan, the Australian economy is beginning to emerge from the recession. But the recovery in output is still slow and likely to stay that way for the next year or so, and the progress achieved so far in slowing down inflation has been mainly the result of deflationary fiscal policy whose effects on the level of unemployment are already very high by traditional Australian standards—have yet to be fully worked out.

Opinions differ over how far the inflationary slump in Australia was part of the world-wide phenomenon, and how far it was domestically generated. There can be little doubt, however, that the problems were exacerbated by the speed with which the Whitlam Government in its brief three-year tenure of office stimulated wage increases and expanded social welfare programmes.

Expenditure in the federal budget in 1974-75 was 48 per cent higher than in the previous fiscal year, and though the rate of increase in government expenditure was slowed down in the next Labour budget to 23 per cent, as the lessons of the inflationary consequences began to sink in, the proportion of Gross Domestic Product going in government expenditure continued to rise. Having fluctuated around 24-25 per cent for many years under the long-standing Liberal-Country Party governments, this ratio rose to 30 per cent in 1974-75, and to 31.4 per cent in the fiscal year 1975-76 just ended.

The consumer price index moved up in parallel, by 12.9 per cent in 1973-74, and by 16.7 per cent in 1974-75. In the past twelve months the consumer price index has risen by 12.3 per cent, but average weekly earnings have gone up by around 14 per cent, and the sharp increase in employment by the public sector programmes instituted under Whitlam has not been as large as the subsequent decline in private sector employment.

Priorities

The two top priorities of the Liberal-Country Party coalition elected last December under Malcolm Fraser have been to fight inflation and, predictably, to restore the traditional bias in favour of the private sector. On both counts they are being obliged by circumstances to adopt a policy of gradualism.

The key to the inflation problem so far has been the movement in wage rates. Throughout most of last year the Arbitration and Conciliation Commission, which plays a central role in the drawing up of wage agreements, awarded increases which were indexed each quarter to the consumer price increase. This year, however, at the urging of the Government as well as the employers, its awards have been less than fully indexed to the CPI, though with a bias in favour of those on low incomes.

It has, of course, been helped in its attempt to hold down wages by the high rate of unemployment, which now stands at 4.7 per cent, or four times the level that Australia had become used to during the 1950s and 1960s. But it remains uncertain whether the unions' relative acquiescence in the fall of their members' real incomes will be reinforced or undermined by the prospect of a further increase in unemployment as the school-leavers join the job market at the end of this year.

The Government is forecasting a 4 per cent growth in non-farm products over the next twelve months; but most of that growth is likely to occur in the first half of next year rather than the remainder of this year, more than half of it would be due to improvements in productivity, while the labour force is expected to grow by 2 per cent. The prospects are therefore for high continuing unemployment.

There are two factors which suggest that the unions may, by and large, acquiesce in the Government's attempt to hold down wages. The first was the Government's announcement in May that in future personal income-tax would be fully indexed to the consumer price index. While this was no doubt partly intended as an earnest of the Liberal Party's intention to limit the public sector, it will also alleviate the impact of inflation.

The counterpart to this move was a decision to finance the national health scheme (known as Medibank) which had been launched by the Whitlam Government, by a levy of income rather than through general taxation. The Labor Party and the unions were

BALANCE OF PAYMENTS (\$Am.—Not seasonally adjusted)						
	1974-75	Sept.	Dec.	March	June	Total
Exports	8,434	2,102	2,357	2,329	2,625	9,343
Imports	7,662	1,861	1,905	2,030	2,096	7,853
Balance of trade	772	241	452	299	529	1,490
Net invisibles	-1,705	-497	-534	-540	-721	-2,297
Balance on current account	-933	-256	-151	-241	-192	-907
Balance on capital account	471	31	572	226	188	1,390
Net monetary movements	-462	-225	-73	-15	6	-1,029

levy but by the fact that it was designed to force the better-off to take out private health insurance instead, but the one-day national strike called by the unions in protest proved a flop.

There is and will no doubt continue to be unrest in particular sectors; the oil industry, for example, are currently demanding a 35 per cent pay increase. But it does not look at present as though the Government's pay policy has the makings of a politically explosive issue however unpopular it may be.

Yet even if the Government's strategy of slowly squeezing wages does succeed in bringing the rate of inflation down to less than 10 per cent, this does not mean that Australia will still be facing a structural problem of its competitive position vis-à-vis the rest of the world.

First, even a 9 or 10 per cent inflation rate will remain a good deal worse than the rate in, say, the U.S. though it could compare favourably with the position in the U.K.

Secondly, the wage explosion over the past four years has made Australian labour costs a good deal higher than in many

BASIC STATISTICS

Area	2,97m. sq. mi.
Population	13,500,000
GDP	\$48,500m.
Per capita	\$4,400
Imports from U.K.	
1974	\$595m.
1975	\$677m.
1976 (Jan-June)	\$320m.
Exports to U.K.	
1974	\$312m.
1975	\$290m.
1976 (Jan-June)	\$174m.

Exchange rate: £1 = 1.43 Australian dollars

estimates that by the end of 1980 this figure could rise to constant prices, to between \$48bn. and just over \$50bn. Such a growth path assumes major investment effort and economic and exchange rate policy which would make major new projects international competitive.

The dilemma for Australia, that while its wealth lies in its natural resources—traditional in the rural sector, but no increasingly in mining—neither of these industries provides much employment. Indeed employment in these two sectors has actually declined in absolute terms in the past ten years although only accounts for 84 per cent of the workforce.

Although much more important in this sense, manufacturing too has seen its share of the work-force decline from 29 per cent in 1966 to 24 per cent last year, and in the second half of this decade there has even been a decline in absolute numbers in manufacturing. A the growth in employment has been in the tertiary sector and most spectacularly, in the public service.

Last year the so-called Jackson Committee produced Green Paper which attempts to grapple with the problems of the manufacturing sector, an which argued the need for the elaboration of a coherent explicit national industrial strategy and, more specifically for a medium-term policy of lowering the level of import protection. It will be interesting to see how the Government responds when it produces its White Paper towards the end of the year.

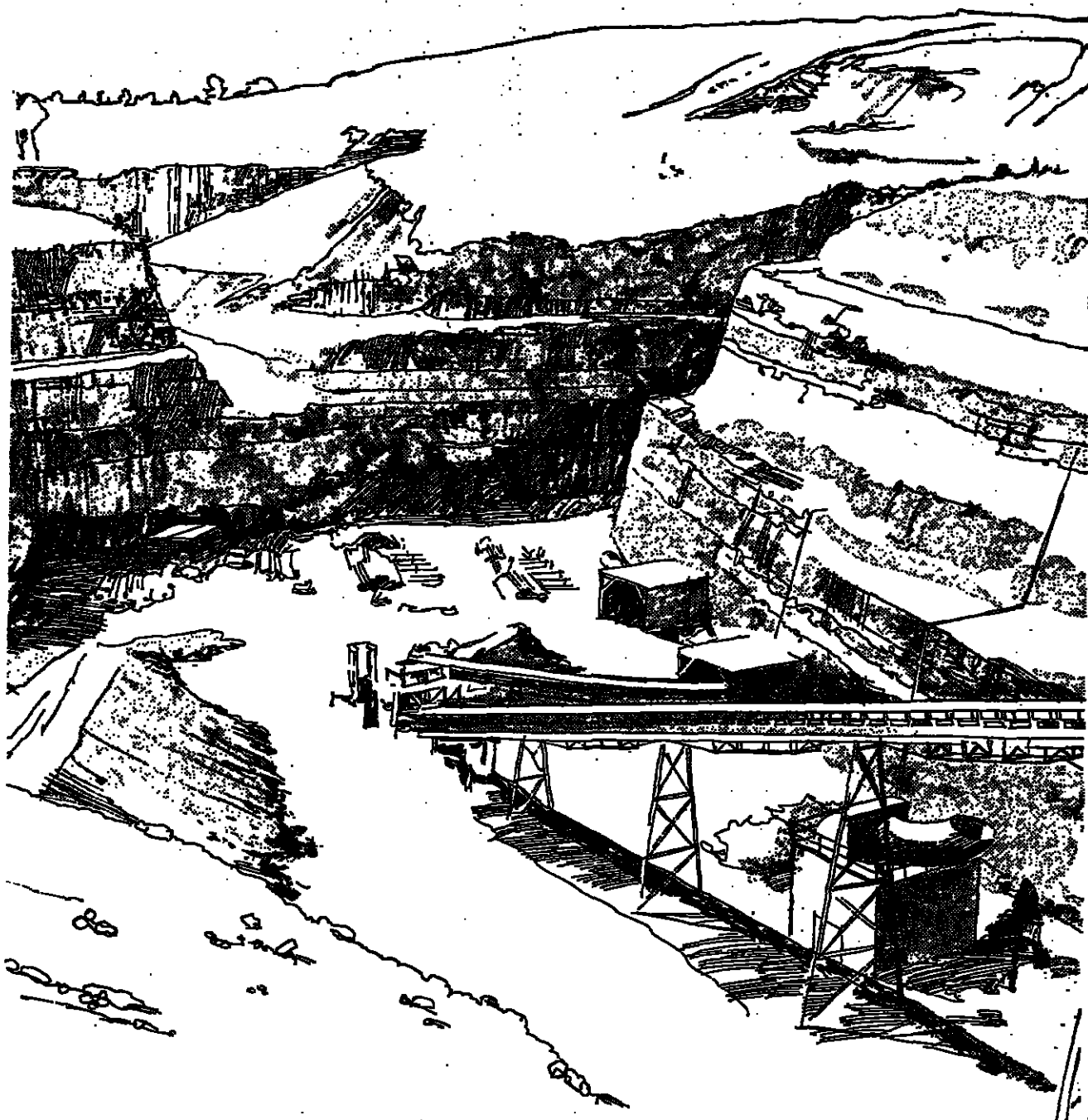
Guided

An undiluted free trade policy would obviously be difficult for a country with such heavy transportation costs; but the kind of guided liberalisation advocated by Jackson implies a degree of Government intervention, at least as arbiters between employers and trade unions, which runs counter to the ostensibly free-enterprise philosophy of the Liberal Party. A case in point is the motor industry, which is already fragmented and uncompetitive. The Government had the opportunity to act to ensure that four-cylinder engine manufacturers would be rationalised through some kind of pooling arrangement between different car producers; by declining to intervene it has ensured that there will be even greater proliferation in the industry.

By most standards Australia is still an extraordinarily lucky country in economic terms. The remarkable development of its enormous mineral resources came just in time to enable it to take in its stride the entry of Britain into the European Community, despite certain difficulties for its rural sector. Its mineral resources also give it a degree of economic leverage vis-à-vis the rest of the world, and a freedom of manoeuvre in the elaboration of domestic economic policies which is not available to countries less well endowed by nature.

Yet it is difficult to avoid the impression that successive governments, whether Liberal or Labor, have given too little thought to the economic options facing Australia. A combination of happy-go-lucky and feather-bedding has worked pretty well so far, but it may not work so well in future.

Ian Davidson



Coal. Underground entry of Buchanan Borehole Colliery in the Hunter Valley north west of Sydney operated by a CSR subsidiary, Buchanan Borehole Collieries Pty Ltd

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Playing a new game

MALCOLM FRASER

MALCOLM FRASER is the most interesting Prime Minister Australia has produced since the earliest days of Federation. Part of this is that neither his ideology nor his personality was subject to much attention until he became Prime Minister. But the other reason is the rapid accumulation of evidence that Mr. Fraser is further to the right in the political spectrum than any national figure today's voters can remember.

Mr. Fraser himself dislikes and will not use terms like "liberal" and "conservative." They are terms easily misunderstood in Australian politics, despite the choice of a name like "Liberal Party" when Sir Robert Menzies brought most of the non-Labor factions together after the War. Mr. Fraser prefers to present his views in practical and pragmatic terms, preferably related to specific issues. He has, nevertheless, produced three frequently-repeated quotes



which say a good deal about his outlook on the world: "We need a rugged society," "People want self-respect above all," and most repeated of all, "Life was not meant to be easy."

winding down the role of Government, particularly at the centre to an extent that is only now starting to be believed.

A determinedly anti-centralist Prime Minister is something new in Australian voter experience, and it remains to be seen how they will cope with it. Mr. Fraser displays an apparent limitless faith in the capacity of private enterprise to respond to society's needs, provided it is given room to move. He is an ardent believer in the rugged individualist—and an admirer of American novelist Ayn Rand's expression of such belief, sometimes dubbed "enlightened selfishness." At a dinner in Washington recently she described herself, after meeting Mr. Fraser for the first time, as his "philosophical mentor."

The Australian habit of looking more and more to government to right the wrongs and

Mr. Fraser's version of "Federalism," the insistence that the States are the basic units of the Australian nation and should solve more of their own problems, raise more of their own revenues and answer for more of their own mistakes.

Malcolm Fraser is rich—very rich by Australian standards—rural in background and rather pessimistically Calvinist in outlook. But at 46 he has already spent 21 years in Parliament, with 10 years as a back-bencher, plus experience as a junior and senior Minister which should have shown him what the game was about.

In fact, he gives a clearer impression than any previous Liberal Prime Minister, that he knows what he is about. He will bend when he has to, but he is not likely to change basically. For the Government to survive, there will almost certainly have to be change in the Liberal Party and probably in the electorate as well.

K.R.

popular decisions in its first nine months of office. In a system where the elected term is a mere three years, that sort of start is no surprise, and almost the standard rule. There has to be scope for a more popular run-up to the next elections. There is, nevertheless, an impression of disappointment among some of the most fervent anti-Labor voters, many of them in the business community. This is largely the product of excessive expectations, but partly the result of pre-election commitments being suspended or reversed in line with changed priorities once the coalition took office.

Disappointments of this sort are easily forgotten if the reasons for them are proved correct. The Government's reasons have nearly all centred on the overriding need to reduce inflation as the first priority. Whether they succeed in that remains to be seen. In the meantime, however, many of the members who constitute the huge Government majority are finding life difficult. It is a fact of life that many of them will be swept out of Parliament by the smallest swing back to Labor at the next elections.

And having, as newcomers, no real voice in national policies, they tend to constitute a series of changing and overlapping pressure groups concerned with regional issues.

Dangers

Mr. Fraser recognised from the start the potential dangers of a large and idle or fretful back-bench. He constituted a series of Government members' committees to deal with a wide range of subjects corresponding broadly with ministerial responsibilities. So far, they have generated a considerable amount of activity but few tangible results. Their members' feelings of involvement with policy-making have generally been stopped short by the predictable territorial jealousies of ministers and their public service advisers.

The same localised issues and reactions that tend to worry Mr. Fraser's back-benchers have even more direct impact on his colleagues in State politics. Earlier this year, the liberal

GOUGH WHITLAM

AFTER LEADING the Australian Labor party into three tumultuous years of Government after 23 years in the wilderness, and after seeing that Government suffer the most crushing defeat of any in Australian history, Mr. Gough Whitlam remains, to all appearances, firmly ensconced as Party Leader.

In logic, which is not always the determinant of Labor Party decisions, there was no alternative to Mr. Whitlam. It may be that he will find it impossible to live down the memory of last year with the electorate. That is the basic problem facing the whole Party, not just its leaders. Mr. Whitlam, however, still stands head and shoulders above any potential rival in the Parliamentary Labor Party. With the leader's shortened term coming up for decision next May, every week that passes makes it less likely that there



will be any alternative to Gough Whitlam.

When he took off for his usual extended world tour in the Parliamentary winter recess (foreign policy remains his first love), there was a

spate of newspaper reports, sourced to various sections of the Labor Party, that he would resign the leadership and probably retire from politics when he returned in August. But now the tide has turned.

Mr. Whitlam believes the next election is winnable for Labor and has been saying so ever since the numbers went up last time.

There are some signs that Mr. Whitlam wants to campaign in the next bid for power with virtually the same programme as in 1972, possibly augmented to the extent of adding some clearer policies towards business and industry development. At this stage, nobody could claim to know whether such a formula would work. History tends to be against Gough Whitlam. He is already the only national Labor leader to have led the party in two winning election campaigns.

K.R.

Premiers of both New South Wales and Victoria recognised the probable unsettling effects of handling the Fraser policies at their own level and called elections ahead of time. Mr. Dick Hamer in Victoria survived very comfortably: Sir Eric Willis in New South Wales did not. In a cliff-hanging election, the Labor Party, led by Mr. Neville Wran, scraped into power, giving three of the six states Labor governments.

Nobody can ever be sure at any given time in Australian politics how far State and national issues will overlap each other. The unpopularity of Mr. Whitlam's Government very nearly brought down the progressive State Labor Government led by Mr. Don Dunstan in South Australia: now Mr. Dunstan is gearing up for an early poll to capitalise on the Fraser Government's expected post-budget unpopularity. Sir Eric Willis lost his election while his Canberra colleagues were still in their "honeymoon" period. Mr. Bill Neilson, Premier of Tasmania, seems prepared, on the same reasoning as Mr. Dunstan, to take his Labor Government into an early election despite the fact that his last year Tasmania swung from all-Labor representation to all-Liberal with its House

of Representatives seats. Results obviously depend on more than generalised images influenced from Canberra, but the two levels of politics do affect each other to an extent that incumbents are unwise to ignore.

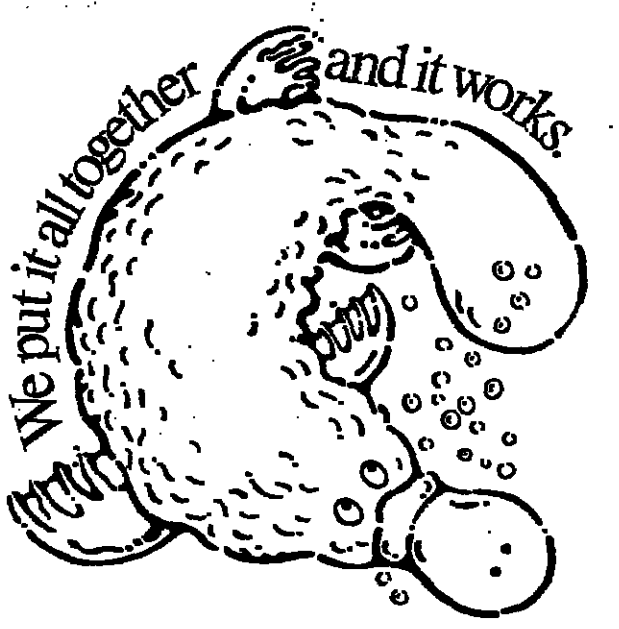
For all its common sense, the more open approach does not, of course, guarantee results. Neither does it mark the end of the Labor Party's capacity to sink overnight into bouts of destructive factionalism. The process will be put to the test next July, when the national conference—Labor's highest authority—assembles in Perth to review the Party platform. About the same time, the party he would be leading, and up for review: nobody has worked out yet how to handle the timing of the two events. The mid-term leadership election is one of the legacies of the bitterness and gloom after Labor lost office. Many regarded Gough Whitlam as a spent force but there was no logical successor to him. Their apparent, former Treasurer Bill Hayden, was sunk in his own post-election depression (though recovery is now complete) and there had emerged from the first definite signs that, after years of conjecture, Robert Hawke had decided to run for Parliament and bid for the

leadership. Mr. Hawke, national president of both the Labor Party and the Australian Council of Trade Unions, continues to act like a potential party leader, though he has yet to find a way into Parliament.

At the same time, Mr. Hayden has bounced comically back into the heir-apparent role, and Mr. Whitlam himself looks far less of a spent force. The former Prime Minister declares confidently that he will lead Labor into the general election campaign scheduled for 1978. And despite the plethora of enemies and detractors acquired during his three years of office, he may well be right. What sort of party he would be leading, and what sort of policies it would be espousing is quite obscure at this point. Looking at Mr. Whitlam's recent performances, one could well believe him rerunning much of the 1972 Labor lost office. Many of those issues retain their appeal: they were not the cause of the debacle last December—at least not directly. Labour had lost its credibility and will not get it back in three years without a good deal of involuntary assistance from Mr. Fraser.

Kenneth Randall
Canberra Correspondent

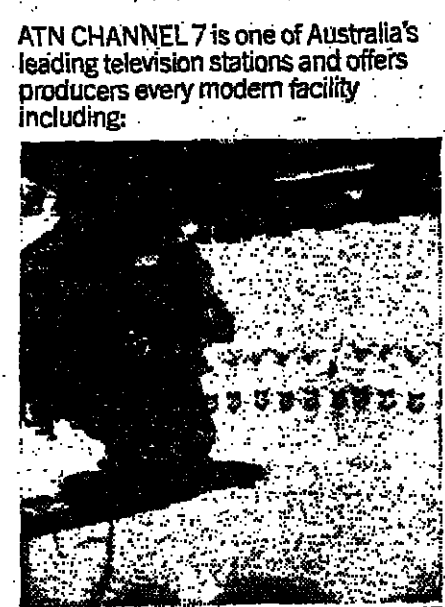
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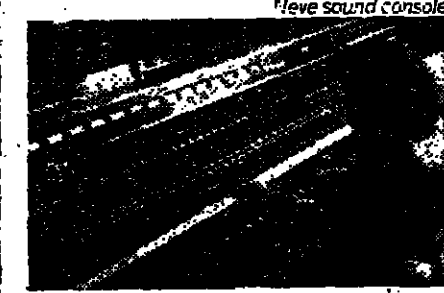


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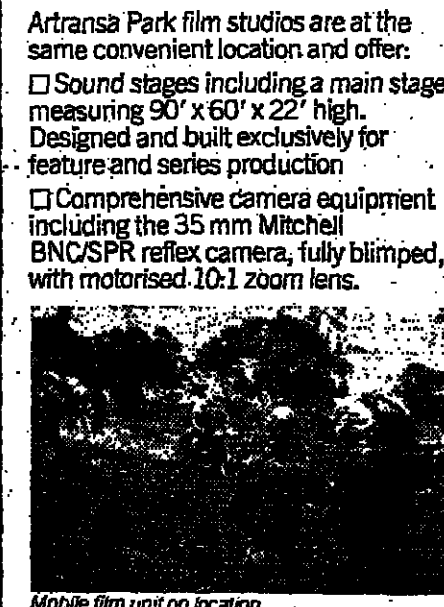


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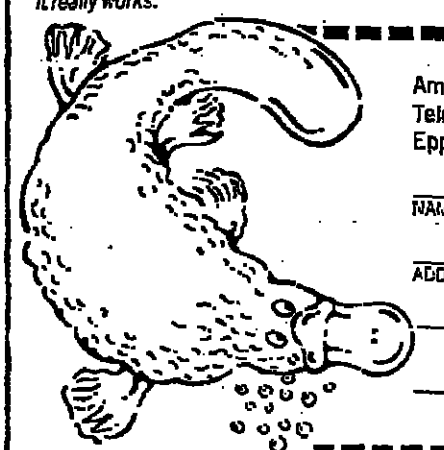
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The strike weapon loses its edge

JULY 12, 1976 will go down as a day of note in Australian history. It had the same significance as an event which occurred almost exactly 50 years before in Britain—the first General Strike which was called by the Trade Union Congress on May 3, 1926.

Britain's massive confrontation between organised labour and the government lasted nine days while Australia's National Strike was over in just one. But in both the trade union movement was left with a feeling of non-achievement if not defeat. Sydney missed its usual rush-hour traffic and in Victoria industry came almost to a complete halt. But in terms of mass participation, the strike was only a partial success. Half of Australia's work force of 5.2m—predominantly the white-collar employees—went to work as usual though many had to walk, hitchhike or ride bicycles to get to their offices and shops. The rest took the day off for various reasons.

Some no doubt acted in support of their union leaders. Others simply followed the herd instinct that Australians, like other peoples, are subject to, not fully understanding what it was all about. In short, the strike did not prove anything except for the fact that a few union leaders, if they are sufficiently persistent and tactically, can paralyse some of the vital functions of their country for a brief period.

For the moderate leadership of the Australian Council of Trade Unions the strike was an exercise entered into almost reluctantly. Mr. Bob Hawke, the ACTU president, had to call it or face charges of being "soft" to the Fraser government and risk the pre-empting of ACTU initiatives by the radical Left.

Health

The issue did touch everyone's pocket by the undercutting of Labor's per Medibank scheme by private health insurance funds. This was Mr. Fraser's rather devious way of starving out one of Mr. Whitlam's social extravaganzas without going back entirely on an electoral promise to keep the scheme.

The strike was typical of Labor's recent demonstrations, a naked display of muscle without necessarily the support of the public behind it. The responsible union leaders were aware that the actions were self-defeating, a show of weakness rather than of strength.

Frustrated by two successive Arbitration Commission rulings that did not pass on the full inflation compensation to the workers, individual unions struck for various over-award claims like a 35-hour week, company payments of Medibank charges, paternity leave and attendance bonuses.

More worrisome to the ACTU leadership were the demarcation disputes among the unions which savaged the public interest as badly as the extra wage claims. A dockside squabble between the Storemen and Packers Union and the Transport Workers Union trapped 150,000 tons of cargo at the piers and cost shippers and importers millions of dollars. In Melbourne the stoppages hurt scores of small businesses whose slim credit could not sustain the non-delivery of already paid-for goods.

Union power was also demonstrated in another spate of political strikes. Some were idealistically motivated and perhaps even contained some elements of sound advocacy. Others, at least in the public view, were arbitrary, one-sided and even anarchistic.

The Australian Railway Union refused to allow provisions to be sent to the Mary Kathleen uranium mine though there was bipartisan agreement that shipments for previous overseas contracts could continue even before the completion of the Fox environmental inquiry. The unilateral action by the railwaymen went against the interests of their fellow unionists at the mine. They wanted to keep working.

In Victoria construction workers effectively stopped the building of a power station on environmental grounds. "Green bans" prevented the destruction of old buildings and open spaces, though they meant less work opportunities for the building tradesmen. In Port

BOB HAWKE

ROBERT JAMES LEE HAWKE is the most publicised public figure in Australia. Opinion pollsters find it only natural and sensible to run a periodic check on Bob Hawke's ratings, along with those of the Prime Minister and the Opposition leader of the day—and it is not too unusual for him to outpoll both of them. Ever since he became President of the Australian Council of Trade Unions (a full-time job) in 1970, there have been predictions that Mr. Hawke will suffer the inevitable consequences of over-exposure but it does not seem to have happened. Since he took on the additional part-time position of National President of the Australian Labor Party in 1973 he has attracted even more attention. The ACTU Presidency is a powerful post. So, in a more limited way, is the Presidency of the ALP. But Mr. Hawke's place in Australian affairs is larger than either job, or the sum of them. His opinion is sought and published on any number of issues where his



official positions are relevant only marginally.

For ten years, on a rising scale, there has been speculation about whether Mr. Hawke would leave the union movement for the broader state of national politics. Indeed, for the past few years, the speculation has been along the lines of "when" he would leave rather than

"whether." Yet it has only been within the past year that Mr. Hawke made the decision in his own mind that he would, in fact, take the plunge if the circumstances were right. So far, they are not, and there is no guarantee that they will be.

There is no doubt at all that Bob Hawke, now 46, would like to be Prime Minister or even the senior Minister of a Labor Government. He is an egotist, he enjoys challenge and he is unusually well-equipped for high political office (apart from his trade union experience, a string of degrees, including law and economics, from Oxford and the University of Western Australia).

The Left-Right balance within the ACTU is delicate but Mr. Hawke has trodden a middle course very effectively, building up, in the process, quite an extraordinary record of success in settling deadlocked industrial disputes. In Labor Party terms, Mr. Hawke is equally of the Centre, though at the same time a convinced and unabashed Socialist.

K.R.

Hedland, Hay Point, Newcastle and Port Kembla, the seamen's union boycotted Japanese ore-carriers. It was protesting at the refusal of Nippon Steel to charter the high-cost European-built vessels which the State-owned Australian National Line ordered at the peak of the market.

Though these upsets continued to make headlines, the more significant story was in the decline of the strike weapon since 1974. That year witnessed an all-time record in industrial trouble with 2,809 disputes costing 6.3m. working days and \$A128m. in lost wages. The loss in working days was nearly halved in 1975 and this year the total figure may drop even lower, not counting the effects of the single-day national strike.

The January-April "comparative statistics" show declines in all relevant indicators except for less of wages (slightly more than in the equivalent 1975 pool of unemployed at the levels at least for the short same four-month stretch in 1974). The most telling statistic involved—from 841,000 in 1974 to 454,000 in 1975 to 197,000 there is already a substantial

The wage cut in real terms put the president of the commission, Sir John Moore, handed out a rebuke to the unions for threatening the viability of the indexation through continued disputes.

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The unreliably high unemployment rate (a seasonally adjusted 5.3 per cent at the end of last reading) has knocked much of the wind from the wage claims. In the main Mr. Fraser has won his case for wage restraint even below the indexation formula. The Arbitration Commission, the independent body which in the unique Australian system sets wage guidelines, has been reduced to a mere referee in the dispute between labour and employer sides, granted only a token \$A2.50 for workers earning up to \$A166 a week.

On top of the miserly awards, the president of the commission, Sir John Moore, handed out a rebuke to the unions for threatening the viability of the indexation through continued disputes.

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If the trend holds, he has a fair chance of bringing the industrial scene at least back to a semblance of pro-Whitlam normalcy.

His stiff, schoolmasterish style may be a liability in this regard. It tends to turn off the unionists and, as one Canberra columnist put it, inspire "bouts of bad language" from Mr. Hawke.

Tony Street, a 50-year-old from Victoria, is possibly more of an asset. He tactfully avoids indulging more than he should in union-bashing, the favourite parlour sport of his Victorian peers. When he was managing his property, he had an exemplary record as an employer: "I was never a collar-and-tie manager," he said. "I worked closely with the men. Almost invariably, you could see problems come up before they became problems."

Mr. Street has earned some credibility with the unions by putting his appeal to the managements as well. The typically conservative Australian managers are at least partly to blame for what has gone wrong with the industrial situation.

While there is a class gap separating the shop floor from the executive suite as in Britain, the men in charge have been rather slow in catching up with modern personnel relations techniques. This could be one reason why the communications vacuum has been filled up by the importation of the shop-steward system.

Now that wages are fading as the dominant issue, the next areas to be contested are the quality of the workplace and the new "in" thing with trade union movements everywhere, worker participation.

Ralph Willis, the shadow Labor Party Minister for Employment, wants to have a specific wage and worker development policy spelled out in the Party platform. The new Labor programme is to be drawn up in Tony Street, has an unassailable argument in his analysis of the employment picture. The work problems will be discussed.

The next generation of Labor leaders are likely to be well-schooled administrators rather than confrontationists. Acknowledging the mistakes of the Whitlam years, Mr. Willis said that the next Labor government would push through less programmes but with a good deal more preparation. "We should govern like a party which will be in for a long time, not like a party with a short life expectancy," he said.

The responsibility of the unions is to educate its members to fit into their new circumstances. They are now among the world's highest paid workers without the productivity to match. The Australian worker has had a good deal of bashing lately for his lack of initiative, his conservatism and his proneness to strike. But given a chance they might surprise their critics.

Apart from "communications and common sense," the pre-emption of the Melbourne Chamber of Commerce executive director, Alan Lovell, the workplace needs good union leadership and equal competence from management levels.

The renovation of the industrial plant might also do wonders. A union leader at the Newcastle shipyards now threatened by a levelling-off of federal subsidies could well have been speaking for the entire industrial workforce. "If we had the machines, we could build them like the Japanese."

Eduardo Lachica



Fading

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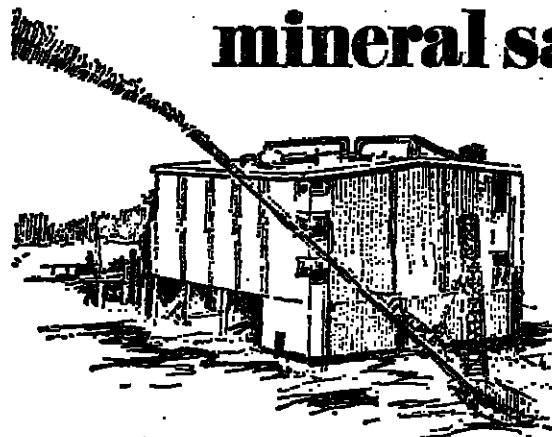
Structural problems



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ONCE AGAIN Australia is the grip of a debate over the future of the manufacturing industry. The challenge was laid down last year by a Green Paper submitted by a multi-sectoral panel headed by the managing director of CSR, R. G. Jackson. One of the first decisions of the incoming Liberal Government was to produce from the recommendations a White Paper which will become the official guidelines for restructuring the entire industry.

Some sceptics think that the exercise will not go far beyond the amassing of briefs from special-interest groups and the working out of an agreeable compromise that would not fundamentally change anything. But the crisis engulfing the manufacturers is too serious for any Government to attend to with the usual stop-gap measures. Senator Robert Cotton, the Minister of Industry and Commerce, indicated how urgently the Fraser Government was pressing for a consensus by chiding the unions and other sectors for being tardy with their submissions.

To date over 100 submissions have been handed in covering virtually the entire spectrum of physical production—from the Associated Chambers of Manufacturers of Australia (ACMA), the Australian Chamber of Commerce, the farmers and wool-growers, the retailers and consumer groups and individuals. The central issue is the historic one of tariffs and protection. The Green Paper, commissioned by the Labor Government, like many of the what's-wrong-with-Australia re-appraisals that have emerged recently, tilted somewhat in favour of "a smaller role for the tariff in industry policy than in the past."

Lower The Jackson report continued: "We believe lower tariffs will contribute to an improved working of the economy, and would be consistent with world developments." ACMA has no basic quarrel with that principle except that it prefers the stress to be on "predictable gradualism." It reminded the Government that the present industrial structure developed out of "deliberate protection and assistance policies over many decades." These policies, the ACMA submission said, "have influenced directly and indirectly investment decisions, the pace and pattern of industrial development and the selection by a large part of the population of their occupation, careers, educational pursuits, training and place of domicile."

These historic movements have brought manufacturers to an economic trap from which relief short of massive protection is nearly impossible. Their impediments include a high-cost structure, the lack of economic scale, an overvalued domestic currency, and a dwindling pool of skilled workers. Following a pattern common to the developed countries, manufacturing has been losing its relative share of manpower to the service industries—from

(101 per cent.), water heating systems (84 per cent.), and electric and telephone cable and wire (75 per cent.).

To show the glaring disparity between Australian and overseas retail prices, consumer groups have put out a table of local and U.K. prices for (both in Australian dollars) popular fully-imported or assembled motor vehicles.

The consumers' obvious conclusion is that they are being made to pay dearly for the continued existence of protected industries. To afford Australian-made cars, they contend, Australian workers have to earn 10 per cent. more than British workers for substantially the same kind of goods.

In its submission to the

Government, the Australian Federation of Consumer Organisations criticised past policies for "insulating (industries) from change rather than encouraging them to adapt to change." The community would be better off, it said, "paying for the retraining of workers for employment in other more viable industries."

From a detached point of view, there is clearly no reason why the protection should be as high as it is in some fields. Even assuming the generally high tariffs found for textiles all over the world, Australia's are prohibitive. With its top wage levels, it should no longer be in labour-intensive industries like the textile factories in Victoria and Tasmania. Many other high-wage countries including Japan have accepted the inevitability of phasing out all but the specialised, fashion-orientated clothing factories and yielding the rest of the ground

they are certain to give the State-owned Australian National Lines to put in orders for four 15,000-ton coastal carriers with the Japanese yards.

The decision was reported to be a "death blow" to Australia shipbuilding. To compete against the Japanese, it would need a subsidy rate of 55 per cent. and the modernisation of its equipment. The two remaining large shipyards, Newcastle and the BHP-owned Whyalla in South Australia, have orders lasting only up to late 1977. After the last ships are launched, the yards will have nothing more to do.

The closure of the two yards would cost the jobs of 20,000 workers directly or indirectly dependent on them. For Whyalla the social impact would be calamitous.

This will be a tragedy compounded of many factors. The inability of the Government to back the industry fully was one of them. From 1947 to 1972 the yards enjoyed only a subsidy equal to the difference between Australian and U.K. prices. But as a recent study of the industry showed, price was not the most important consideration for buyers. Delivery times and terms of payment were even more crucial in determining where buyers would bring their business to.

The Australian yards had none of the additional incentives given the British like tax exemptions and rebates, loans for the modernisation of equipment and for research and export credit facilities. Certainly, there was no way they could match the Government and backing support obtained by their Japanese competitors.

Liberal machine—a role which belies his mild-mannered parliamentary style and unfailing courtesy. His background is quite untypical of most senior Liberals: out of work in the depression and helping out in his father's small store in western N.S.W.; studying accountancy at night and eventually moving into the timber business; supplying the mines at Broken Hill during the war when their imports were cut off.

At 60, Senator Cotton is well above the average age of his colleagues in the Cabinet and the Ministry, and he is not noted as a forceful advocate in the Cabinet room. That handicap may be felt sorely in some of the battles ahead.

The structure of government created by Prime Minister Fraser casts the Minister and Department of Industry and Commerce as the constant champion of difficult causes. It is often industry's advocate against an array of opposing forces including, notably, the tight fist of Treasury in charge of the purse strings. In addition, it must judge a broad public interest and weigh that against the concept of a "thriving and diversified" industry base.

K.R.

Subsidy

The Australian companies finally got a flat 35 per cent subsidy from the Labor Government, but even this was not enough. They had built-in disabilities from labour cost (18 per cent.) and the necessary purchase from outside suppliers of marine equipment (25 per cent.).

The prevalence of stoppages and strikes added to the uncompetitive of the yards. Whyalla alone had 16 unions and Newcastle had 20. The biggest of them, the Amalgamated Metal Workers Union was one of the most militant in the labour spectrum. In Newcastle 42 per cent. of the disputes had to do with demarcation quarrels among the unions. The management had no effective control on 73 per cent. of all the trouble occurring in the yard.

Shipbuilding, though admittedly an extreme case, is symptomatic of what ails Australian industry as a whole. Radical surgery is certainly called for though the eventual policy would have to take humanitarian considerations into account.

Industry groups are coming around to realise that they can not live too much longer with structural disadvantages. Many proposals are being circulated between Canberra, Sydney and Melbourne.

The ACMA is in favour of increased Government assistance at the industrial base rather than at the product end. It also wants a Confederation of Australian Industries after the British model to get the proliferation of business groups under one umbrella. The voice of Australian business should be heard as one. "We are like so many terriers yapping compared to the barking of Bob Hawke," one Canberra lobbyist said.

One important Government commitment the manufacturing sector needs is the restoration of its share of the national product.

Eduardo Lachica

MOTOR VEHICLE PRICE COMPARISONS

Model	Australian Price, \$A	U.K. Price, \$A	Australian Mark-up %
BMW 320 Coupe	9,385	5,392	74
Datsun 120Y Sedan	3,607	2,413	49
Fiat 128	4,388	2,616	68
Ford Escort L	3,596	2,634	36
Honda Civic 2-door	3,532	2,170	64
Magda 1300 4-door	3,511	2,558	37
Mercedes Benz 280E	18,688	10,094	85
Renault 12TL	4,651	2,917	54
Volkswagen Golf 3-door	4,238	2,655	62
Toyota Celica	4,738	3,761	26
Volvo 240DL	8,215	5,489	51

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FOREIGN INVESTMENT

Trying to reverse the flow

FOR MANY years Australia took a natural growth in foreign investment for granted—as a reward for its minimal inflation, its stable dollar-pegged currency and its unblemished record of hospitality to British and American investors. To-day its bankers are experiencing again what it was like in the post-war years when the Chifsey Labor Government had to go begging for capital.

There is more to the change than just the reinstatement of the pro-free enterprise coalition in Canberra. On paper alone there is little to distinguish the Fraser-Lynch-Anthony line from the amended Labor position after Mr. Whitlam had sidelined the activists in his cabinet late in 1975. The difference is in the more candid assertion of the Liberal Government that the investment inflow has to be re-started and in its willingness to bend the guidelines to get that done.

If Labor had continued in power, its responsible core would have acted too upon the fact that Australia almost overnight had ceased to be the centre of gravity for the world's risk capital. Inflation has eroded the competitiveness of its exports, devaluation is still a serious option of the Government and too many recent diatribes against the sins of the multinationals had left a negative impression in the

Highest

The total inflow of identified overseas investments—\$A947m.—was the highest since 1971-72. But the outflow in the form of dividends and interest payments was even higher. The retention of undistributed profits—a key segment of the investment account—fell from \$A402m. to \$A219m. Investors were repatriating more of their earnings. The reasons can only be conjectured but they could include some climatic uncertainties as well as better opportunities elsewhere.

It is significant that the Treasury, the most payments-conscious of the departments, now provides the secretariat for

the Foreign Investment Review Board. Formerly, the gatekeeping function was a committee job passed around several departments with the Treasury presumably having just one vote. The Board is likely to be quite flexible with the guidelines, provided there is no clear reason to reject the application on national interest grounds.

In its present construction (the Government may eventually give it statutory powers), the Board does not present a forbidding bureaucratic front to inquirers. Two well-known private sector personalities, Sir Bede Callaghan and Sir William Pittington, serve as chairman and member and the head of the Treasury's Foreign Investment Division, Mr. M. A. Besley, doubles as the executive member. Towards the end of August Sir Bede and Mr. Besley were to go on the road (with San Francisco, Chicago, New York, London, Amsterdam and Frankfurt among the many stops) to sell Australia.

The Fraser Ministry has certainly lent a hand in the promotional effort. The Prime Minister's recent trip had an important side-purpose in July. "They expect to find similar conditions wherever else they go," the interest shown by U.S. Pacific Lighting Corporation in the natural gas deposits of the Northwest shelf may have been a direct result of Mr. Fraser's persuasion.

Treasurer Mr. Philip Lynch had earlier made an appearance before the Confederation of British Industries on a similar errand. In inviting the would-be investors to try out the new ground rules, Mr. Lynch used a plain Australianism: "Why don't you suck it and see?"

Though the Government had been criticised by the more vocal free-enterprisers for putting any kind of limitations at all on certain types of foreign investment, the guidelines are not all that unattractive. For three "key areas"—the production and development of oil, natural gas and all other minerals, agriculture and pastoral products and forestry and fishing projects—a 50 per cent. rule will be generally though not strictly applied. For uranium projects, the 75 per cent. Australian equity requirement is also flexible.

Treasury officials say that some of the prospective applicants are quite satisfied with a 50 per cent. holding. "They see it in their interests to look for Australian partners," one of them told the Financial Times. "They expect to find similar conditions wherever else they go." In the robber-baron days of the multinationals, control is not full ownership was the name of the investment game. But many factors, including resources nationalism and the

rising costs of development, have made co-operative arrangements more desirable in many cases than the one-company show. If per cent., and Shell, British Petroleum and California Asiatic (16.66 per cent. each) have estimated the initial cost to be between \$A1.2bn. and \$A1.5bn. As most of these deals go, the American utility would have to plough in some cash in exchange for future shipments of the gas.

The big Queensland coal projects had lain fallow during all of the Connor period. Mr. Connor's distrust of the American coal interests had been responsible for the inaction. But the equity-sharing problem seems to have been sorted out now and the three Doug Anthony were possibly the product of contradictory advice.

The middle-level bureaucrats in the department were still under the influence of the Rex Connor regime, though Mr. Anthony brought in a more open-minded permanent head, Jim Scully, to replace Sir Lennox Hewitt, who was closely identified with Labor policy. As leader of the Country Party, Mr. Anthony himself had to respect the sentiments of his own rural constituents who are not that far removed from Labor perceptions vis-a-vis resources nationalism.

Rebuke

Private sector reaction, including an open rebuke by the prestigious Bank of New South Wales, forced Mr. Anthony to compromise. Fortunately, Mr. Anthony can work better with Mr. Fraser than the Liberal and Country State branches do with each other, so the adjustments were made easily. It will be case-by-case treatment from here on with the investors given the benefit of the doubt.

The only other "examinable" area is real estate. The object is to forestall land speculation. Examination is not required if, for instance, property is bought by insurance companies for the ultimate benefit of Australian superannuants or by foreign companies for the use of their employees.

Depending on the advice of the Board, the Government may interest itself in other areas like inter-company pricing and profit arrangements, export franchises and parent company control, but these are matters for the future.

For investment in manufacturing, there are no specific equity rules. Mr. Lynch said quite definitely about other areas of the economy besides resources: "In general, if it can be demonstrated that a proposal will be Australian controlled, it will be approved."

The Board respects the confidentiality of applications prior to approval, so nothing definite is known about the kind of response it is getting. Treasury officials hint that several manufacturing investments and "one or two" large resources projects are in prospect.

The Labor government's immobility on new resources development probably cost Australia a Japanese option on the Northwest shelf. The Japanese have gone ahead with other prospects in Abu Dhabi, Brunei, Alaska and Indonesia. Their share of these natural gas deposits will meet most of their requirements until the early 1980s. Japanese Export Import Bank officials sounded quite cautious about reconsidering the shelf. "We have higher priorities now—coking coal and iron ore in that order. Perhaps more natural gas and uranium after that."

The U.S. bid, if it proceeds.

may save the day for Australia. The partners in the development, Woodside, Burmah (50 per cent.), and Shell, British Petroleum and California Asiatic (16.66 per cent. each) have estimated the initial cost to be between \$A1.2bn. and \$A1.5bn. As most of these deals go, the American utility would have to plough in some cash in exchange for future shipments of the gas.

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There is undoubtedly enough money in Australia to approximate at least the equity requirements for resources. To take just one indicator, the saving ratio of Australian households rose from 10 per cent. in 1964-1965 to 18.3 per cent. in 1974-75. The propensity to save is in fact one of the Government's current worries, because those funds should be back in circulation to help stimulate the economy.

The problem is capitalising these assets. The Australian Resources Development Bank will help muster the counterpart funds along with the Australian Industry Development Corporation and the private banking sector.

Justified

Australia's capacity to absorb even more foreign capital is something else for the future to decide. The last Labor Government's concern about the already high levels of foreign ownership in key industries has been justified by official reports which have begun to come out only now. A Bureau of Statistics survey published last July showed foreign interests owning or controlling more than 50 per cent. of the combined assets in nine different fields.

In petroleum refining, foreign ownership was as high as 90.8 per cent., in motor vehicles and parts 75.9 per cent., in basic chemicals 58 per cent., in tobacco products 39.9 per cent. In total, overseas interests owned either directly or through intermediaries 31.2 per cent. of all Australian manufacturing.

The fact that the new Government did not dismantle entirely the protective mechanisms set up by Labor indicates that there is something close to a bipartisan interest in drawing a line somewhere.

While the Liberals are in command, there will be no costly buy-backs such as the Laborites threatened to do (but never did). The foreign investor will be given a fair run. But he will need to understand why the Australians are proceeding more cautiously than before and with a greater thought to their own future.

E.L.

ENERGY

A contest between greed and fear

NOTHING PROVOKES a fiercer level of Australian debate than uranium. This has come to overwhelm the energy outlook, and rightly so. Mr. Douglas Anthony, Minister for National Resources, is on target with his forecast that within 20 years Australia will have become more important than the Middle East as an energy supplier.

Uranium's short-term future focuses on Mr. Justice Fox's interim report from the recently finished Ranger uranium environmental inquiry. Government and unions have agreed that development should hold fire until the Fox report is released. Initiated to look at Peko's deposit at Ranger, the inquiry has become an omnibus affair, a crossroads for the industry.

Meanwhile Friends of the Earth have leaked documents from RTZ offshoot Conzinc Rio-

tinto of Australia, suggesting that selling uranium will enable customer nations to produce atomic weapons. The five-nation Uranium Institute, set up in London last year, has also been made to leak, with evidence produced of planned price-rising.

Left-wing unions are keen to stop all uranium development. Academic physicists, reacting to a Tokyo report that Australia would be used as a dump for nuclear wastes, have expressed concern, and one has depicted the decision as possibly the last that Australians would make.

Because several of the best deposits are along the Alligator River in the Northern Territory, and impinge on Aboriginal tribal lands where the Government has promised no exploration or development without Aboriginal consent, another emotive factor has been added, and one with wide implications.

And uranium's special standing has been given the official imprimatur of the Treasurer, Mr. Phillip Lynch, who in his mid-year statement on foreign investment guidelines said that "because of its unique status" new uranium projects "will only be allowed to proceed provided they have a minimum of 75 per cent. Australian equity and are Australian controlled."

More than anything else this decision, subsequently diluted, revived fears that the brand of resource nationalism that flourished under the previous Government had not been

cleared from the Canberra 1976 high of \$20. With Getty shelves. In its amended version, Oil, Pancontinental has the policy allows that no world's biggest uranium deposit resource project deemed to be in the national interest will be stopped for want of Australian control. This has been caricatured by speculators to anticipate his control, but these are matters for the future.

Nuclear

The issue distils into a contest between greed and fear. So far the fears have prevailed—concern about nuclear proliferation, atmospheric pollution, the local environment, Aboriginal backlash, union trouble. But the magnitude and grade of the deposits points to rich pickings—about one-sixth of the world's reserves, three times as rich as the ore that started an American uranium rush for underground ore, while Australia's is shallow and open-cut.

For every \$1 per pound of yellowcake, Australian uranium has an in situ value of about \$1bn. Recent spot sales have been around \$U.S.40 per pound, although prices on long-term contract are expected to be lower by the time Australian mines come on stream in the 1980s.

The stock market smells bonanza and has taken the price of Pancontinental shares from a 1972 low of 26 cents to a

1976 high of \$20. With Getty shelves. In its amended version, Oil, Pancontinental has the policy allows that no world's biggest uranium deposit resource project deemed to be in the national interest will be stopped for want of Australian control. This has been caricatured by speculators to anticipate his control, but these are matters for the future.

The trend of Government union tensions, and of a more pragmatic community attitude when quality of life and standard of living come into conflict, suggest that Australia's uranium will be mined at considerable profit. But not before all the venom of protest has been spent.

Despite the spilling of superlatives over uranium, there are still some left for the petroleum aspect of Australia's energy scene. The North West Shelf, with its 18,000bn. cubic feet of natural gas, is generally rated Australia's greatest natural resource. Mr. Richard Charlton, Shell's production and exploration manager, expects its development to be the biggest thing ever to have happened to the country, probably surpassing the scale of the Snowy Mountains scheme. And Mr. Anthony rates the Exmouth Plateau, in deep water offshore from the North West Shelf, as Australia's best untested oil-prospecting acreage.

Like so many other Australian resource epics, the North West Shelf project has been years in the making. Instead of being

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LANG HANCOCK

FROM A distance, Mr. Lang Hancock ranks high among the most fascinating of Australians. He found the iron ore that led to the Pilbara boom, earning himself and his partner Mr. Peter Wright more than \$35m. so far. At close hand, he is an energetic, generous and entertaining personality, particularly when he is in his element, flying guests around the mines and mining prospects he has generated 1,000 miles north of Perth.

But at medium range he can look a little frightening. Mr. Hancock advocates a style of laissez faire capitalism that would have made him at home in the late 19th century. Scathing about politicians, planners and conservationists, he wants Western Australia to secede from the nation, abolish tariffs and other bureaucratic impediments, buy a nuclear-armed air force, and let him get on with his mining, preferably using nuclear blasts because it is cheaper. He owns a newspaper, The National Miner, and has founded a political party, Western Australian Secessionists, to institutionalise his views.

In his eventful 67 years, three milestones stand out: In the summer of 1952, flying to Perth from a small plane he was running in the



Pilbara he found (Government geologists prefer "re-discovered") huge tonnages of iron ore. After offering it to many companies, he brought in Rio Tinto, forerunners of RTZ, who helped remove Australia's embargo on iron ore exports. The Pilbara boom followed.

So did intensified antagonism between the State's dominant politician Charles Court and Mr. Hancock who, despite his Right-wing leanings, helped Labor and the Conservative Coalition's record term. In 1971, both sides of the State Parliament joined to pass retrospective legislation blocking Hancock's access to the

courts to retain tenure of the ground he had pegged. Parliament was reacting to threats that he would thwart Government initiatives in the Pilbara through long and costly court actions. The Bill was depicted as simply fighting fire with fire; Mr. Hancock considered Labor had double-crossed him.

A dogged and dogmatic man, Hancock has worked obsessively to move from prospector to mine-owner. On January 2, his only child, Georgina Hayward, presented him with a grandson, John Langley, as the focus of his dynastic aspirations, which depend, at least in the short-term, on Marandoo—the third milestone. Hancock and Wright are partners with U.S. sulphur producer and Canadian base metals miner Texasgulf in this project which Mr. Hancock says will involve Nippon Steel, one-third to each. Marandoo's 18m. tonnes a year is competing with 43m. tonnes from other Pilbara sources, most of it from established mines, for a probable 40m. tonne annual purchase by the Japanese steel mills' buying cartel from 1979. Although Government and other miners oppose the Marandoo deal, Lang Hancock maintains that only a political knife in his back will stop him this time.

Don Lipscombe

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A problem of finance

AUSTRALIA'S own natural resources industry has been in a state of shock for four years. Although the Budget has added an important prop to the framework for economic recovery, even buoyancy, those in the business are still looking over their shoulders for the shadow of Mr. Rex Connor. It seems to blind their vision of all else in the Australian minerals scene—although it would be more realistic on their part to fix their gaze instead on the strength of demand in the main customer nations and their investment interest, which has yet to be translated into a revived and strong capital inflow.

Mr. Connor was Minister for Minerals and Energy in the Whitlam Labor Government. Perhaps the toughest and most radical of the Cabinet's Socialists, he was the man who did more than anyone to frighten off the direct foreign investment that has been the catalyst of resource development—and will remain so. His control and close supervision of the Australian minerals industry have not been rolled back as quickly as many expected under Mr. Douglas Anthony, who holds the portfolio under its restored, conservative-style name, National Resources.

Persuasive

Indeed, Mr. Connor's ghost is so persuasive that when Labor's Shadow Minister Mr. Paul Keating tried to applaud Broken Hill Pty's acquisition of Burmah Oil's North West Shelf equity, while at the same time questioning the legality of new offshore prospecting authorities, he provoked a witch-hunt reaction. Here was Labor threatening to abrogate contracts, trying to destroy private enterprise, all over again.

Technically and economically successful, the mining industry had become faddy-minded before Mr. Connor's regime. The lessons are being learned, but slowly. Australia, third only to Singapore and Hong Kong among the world's most urbanised nations, has yet to have explained to its suburbanites the close relationship between resource development and living standards. It has been a costly delay.



Loading iron ore at Port Hedland, Western Australia. Production has been badly hit by strikes in recent months.

Similarly, the industry failed to yield to the pressures of nationalism. The tide that had been held back during the 1960s became a flood under Labor which started to crumble with the publicity about Mr. Connor's multi-billion-dollar secret loan scheme, devised to accelerate nationalisation.

Australia's swing from un-questioning chumminess with multinationalism back to the other way to close to xenophobia coincided with global inflation (aggravated internally by bad keeping) and the collapse of the metal markets. Everything hit the miners at once. If Mr. Anthony seems to be dragging his feet in restoring order it is because Australia has yet to make up its mind as to how much of the resources industry it wants to keep for itself, how it will finance its own equity and what conditions to attach to the rest.

Meanwhile potential new projects have banked up. In nearly all cases their construction and running costs have outrun world market prices of the metals and minerals they would produce.

The Pilbara example is instructive. With the present combination of demanding capital formation conditions, prices, costs, exchange rates and strikes it is doubtful indeed if this region could have been opened up to become within 10 years, as it has done, the biggest international supplier of iron ore.

At Mount Newman, the world's biggest open-pit iron mine, nearly 40 per cent. of production was forgone due mainly to stoppages. In the first three months of this "one year" starting April 1, Japan, the starting main market, wants more ore from 1979 and all four of the Pilbara's established producers are competing fiercely with two potential new miners for these contracts.

Always at a disadvantage against Japan's cartel buying, the iron industry faces a new set of risks. To open new Pilbara mines profitably iron prices must rise at least 50 per cent. from a global standpoint this would be a factor in setting off the feared new wave of inflation. Instead of higher prices immediately, new miners are being pressured to hold

copper zinc deposit in Western Australia.

But the Agnew nickel situation stands as a warning that developments will probably proceed more slowly than most people expect. Found by Selection Trust five years ago, and rated the world's best undeveloped nickel orebody, Agnew has been sealed down and has yet to pull its marketing and financing strings into place.

Like virtually all other Australian natural resource projects, Agnew has run into the classical dilemma of needing to move towards production soon to meet impending demand, yet being unable to produce the figures to justify profitable investment. Miners themselves may be prepared to gamble on the future of metal demand and prices; their bankers need the numbers, and the numbers simply don't add up.

Perhaps more than anything else, Australian resource development has become a financing problem. The country is littered with prospects that logic says will become mines which should be developed now to catch the trade cycle. But the necessary capital remains unconvincing.

The Budget helped. By restoring accelerated depreciation allowances, it shortened the time between investment and payback. This concession has been widely anticipated over several months in the stock market, which has made natural resources stocks the pacemakers in its run towards a three-year high.

It should be a great year for miners with capacity either already paid for or cheaply created. New miners who squeeze through the maze and make it past financing towards production may have a hard time initially but should find it well worth the effort.

And as post-Connor shock wears off and policy settles down Australia promises to emerge among the few places in the world where natural resources abound, and where stable government welcomes foreign investment in mining on clear terms. The stage is set for a strong, bumpy but sustained resurgence in the industry.

Don Lipscombe

GARRICK AGNEW

NO INDIVIDUAL is more persuasively involved in the West Australian resource industry than Garrick Agnew. He initiated west coast solar salt production and took the Robe River project from a marginal prospect which he pegged, lower grade than other Pilbara deposits, through the exacting negotiation phase into a mining and pelletising operation worth \$A160m. on the yardstick of Robe River market capitalisation nearer \$A300m. measured by its replacement cost.

He earns royalties from Robe River that put him well into the millionaire bracket and retains 5 per cent. equity. Subsequently he has acquired the Wundowie iron and steel plant in the hills behind Perth with plans for integrating it into development of a nearby vanadium deposit to become the basis for ferro-alloy production. In common with many other Australian resources schemes, this has run into financing problems. There are also titaniferous magnetite and gypsum



interests in his portfolio and at 45, hardworking, intelligent and shrewd, he has accumulated considerable latent assets that will appreciate as international demand lifts: ultimately they are likely to go into a public float.

Perth Modern School captain of a vintage year (classmates included trade union leader Bob Hawke and fellow swimming star Rolfe Harris, the entertainer), Agnew became an Olympic

swimmer, earning an athletics scholarship to Ohio State university, going on with an academic scholarship to Harvard Business School where he graduated with first-class honours.

After working in shipping in the Far East, he returned home as an ore and shipping broker in the years leading up to the mining takeoff which he was equipped to board. In 1970 he formed a partnership, Agnew-Clough, with Western Australia's biggest civil engineer Harold Clough.

Appointed to the Australian Industry Development Corp, the statutory body conceived to help "buy back the farm" from foreign investors, Agnew maintains that Australian skills and capital should be more effectively marshalled and utilised. In a country notably lacking long-term economic philosophy, there is no more eloquent and informed advocate for the natural resources case, although he chooses his forum and words with great care.

D.L.

ENERGY

CONTINUED FROM PREVIOUS PAGE

helped by the oil crisis, it was set back by Labor plans to take the gas at wellhead for transport Australian pipeline. The participants — Woodside, Burmah, Shell, BP and Cal Asiatic—backpedalled on planning, which did not resume in earnest until late last year. The fact that Burmah's equity has gone to Australian steelmaking, mining and petroleum company Broken Hill Pty. has moved things along.

A six-year construction programme is proposed to bring gas ashore near Dampier, in Western Australia's Pilbara, some of it for local onshore use, the rest superchilled as liquefied natural gas (LNG) for export to Japan and North America's west coast. The overall cost will be about \$2bn., one-third each for onshore facilities, offshore work and the seven LNG tankers needed.

Petroleum exploration has focused on the west coast but in a gradual rundown to the current position of no offshore drilling before Christmas. Of Australia's 40 oil rigs, 38 were stacked and idle at the last official count. But, meanwhile, seismic surveys resumed early this year, and enough drilling is programmed to take up

perhaps a third of the rigs by the end of next year. The LNG project alone will account for \$20-30m. worth of appraisal drilling, plus engineering and other studies, over the next two years.

Accelerated depreciation allowances announced in the Budget and the removal of a levy on new-field crude oil production has helped the petroleum industry. A similar boost for coal has been the phased removal of coal export levies, which were imposed mainly as a result of booming coal profits by Utah.

Queensland's coking and steaming coal export ventures are moving forward as strongly as any sector of the resources industry. Queensland went ahead of New South Wales as the main coal state two years ago and is regarded as the place of the future in the industry, with Norwalk Park, Nebo and Hail Creek moving towards production. Japanese steel mill negotiators have demanded more coking coal as a condition for accepting more iron ore.

Long the Cinderella of mining, the coal industry's hopes are

being buoyed by plans for increased local usage throughout the country, early talks about conversion processes and feasibility studies to open new markets by exporting east coast steaming coal to North America's west coast.

The past few years have changed the Australian energy industry's structure. Only the biggest and strongest survived the Labor years, and the trend has been accelerated in the Budget. With its anti-inflationary austerity, the Government has restored only those incentives essential to bring the patient back from the brink of death and then only if it costs little or nothing immediately. Instead of promoting a broad base of Australian-financed exploration, a handful of monoliths have been backed in their domination of the industry.

Because this runs counter to the long-term trends of electoral sentiment, it will be corrected in time. Meanwhile, the fruits of the energy industry resurgence will be shared among the nation's burgeoning resource industry conglomerates and their multinational partners.

D.L.

The Australian minerals boom. We're keeping it going.

Australia's minerals exploration boom may be mostly over. But the real work has only just begun. Here's some of BHP's part in it:

By the end of 1976 we, and our partners, will have lifted iron-ore production at Mt. Newman to 40 million tonnes a year.

We're expanding capacity at Groote Eylandt. Its two million tonnes of high grade ore a year will make Groote one of the largest manganese operations in the world.

We've earmarked \$300 million to spend on the development of Deepdale, a new iron ore deposit in Western Australia.

We're planning for the development of the Gregory coal mine. Preliminary negotiations with potential customers have begun. Predicted production is three million tonnes a year from an investment of more than \$200 million.

And that's just what's new in minerals. Last year, our production from existing facilities totalled nearly 22 million tonnes of iron ore, seven million tonnes of coal, 1.5 million tonnes of manganese and hundreds of thousands of tonnes of limestone and dolomite for use in our steelworks. Total raw steel production was more than eight million tonnes.

Not to mention our production, with Esso, of most of Australia's local crude oil, gas for domestic and industrial use and LPG for export.

Or our continuing exploration programmes in Australia, Papua New Guinea, Indonesia. And in a variety of other places around the world.

Being Australia's largest company keeps us very, very busy.

We've taken an interest in a goldmine at Telfer. The project should be operating early in 1977. The investment is \$27 million.

We've taken control of Texada, the largest salt exporting operation in Australia. Current production is 1.5 million tonnes a year.



Australia's
BHP
BHP 924

BUSINESS REGULATIONS

AUSTRALIA

JOHN HOWARD

JOHN HOWARD had been a Member of Parliament for only 19 months when Mr. Fraser made him Minister for Business and Consumer Affairs after the elections last December. It was a new portfolio, not without its contradictions in terms of conflicting interests, and it came as no surprise that Mr. Howard approached it with considerable caution.

Mr. Howard has ministerial responsibility for customs and by-law (duty-free entry) matters, consumer protection, securities industry regulation, industry protection policy, the introduction of uniform company law, the prices justification tribunal and the trade practices and competition policy.

Despite his lack of parliamentary experience, he is no novice in Liberal Party politics. Only 37 now, he was a member of the State Executive of the Party in New South Wales at the age of 24 and was vice-president in 1972 when he joined the campaign staff of the Liberal Prime Minister, William McMahon. He secured himself a safe Liberal seat in Sydney for the 1974 elections and was immediately made "shadow" Minister for consumer affairs by the new Party leader, Bill Snedden.

When Malcolm Fraser replaced Mr. Snedden he



needed promising talent from New South Wales in his "shadow" Ministry to give it geographical balance. That accelerated Mr. Howard's progress and assured him of a senior place in the Ministry after last year's elections.

A solicitor with extensive commercial experience, Mr. Howard has a strong belief in looking at the market-place forces as a whole. It has been on that basis that he has rationalised, quite successfully, the apparent conflict between the interests of business and consumers.

Even at this stage he lacks a fully-constituted departmental structure to handle the wide range of responsibilities in the portfolio. Mr. Howard has made steady

progress in several of the Liberals' priority areas. He will soon be announcing the results of reviews of the Trade Practices Act and the Prices Justification Act. Proposals for joint action with the State governments on uniform company and securities law are already under negotiation, as is similar joint action on national product and information standards.

Mr. Howard's view is that the slower, rather less assertive path of regulation in concert with the State governments is essential for the sake of orderly results. There is obvious reluctance, if not resistance, in some States, but Mr. Howard leaves little doubt that he wants the results and will push very hard to get them.

The changes made by the new Government are likely to be far less dramatic than was expected when it took office. But they are all aimed at Labor government creations and will be seen by the opposition as watering-down processes which are likely to continue. That promises for the Minister a degree of political contention he has avoided so far. Mr. Howard has grown considerably in confidence in such a short time as Minister and he will need it all in the months ahead.

K.R.

MICHAEL YOUNG

ONE OF the safest predictions about the next Labor Government in Australia is that Michael Jerome Young will be one of its very senior ministers. Mick Young has established himself as a political "natural" on both the organisational and parliamentary levels, and at present, after little more than two years in the House of Representatives, is shadow minister responsible for industry and commerce, overseas trade, tourism and business and consumer affairs.

If he was to "shadow" the Government ministers in any detail the job would be virtually impossible. Mr. Young's bigger task is to formulate and, where necessary, reformulate Labor Party policies towards business. In effect, he is expected to make Labor credible to capitalists without estranging too many established supporters, who may or may not be socialists.

Mr. Young's selection for the job was based on natural talent rather than experience. He made his name as



national Secretary of the Labor Party in the three years leading up to its successful election campaign in 1972. When he took over the job, Labor's national administration was a broken-down mess. When he left, it was a smoothly-functioning machine which the Liberals, commanding far greater resources, had reason to envy and respect.

Mr. Young is an ebullient former shearer and union organiser with a pronounced Irish temperament and a mastery touch in public relations. While he was Secretary of the Labor Party, he continued in the job of secretary in the South Australian branch, helping to mould that section of the Party, under Premier Don Dunstan, into a far more effective political force.

His reputation as a trouble shooter and fix-it man will be sorely tested by the task now ahead of him. Policies in the business areas get uncomfortably close to some of Labor's most sensitive nerves.

Already, there are some of his colleagues who look with deep distrust at any possible changes in Labor's traditional policies—woolly as they mostly are—on subjects like industry protection, business incentives and the maintenance of a mixed economy. The first real progress report from Mr. Young can be expected at the national conference of the Labor Party next July.

K.R.

Much needed reforms

THE NEXT wave of foreign investors will find Australia a more strictly but certainly better regulated market place. The Fraser Government intends to improve on labour legislation relating to trade practices and proceed, perhaps at a slower pace, with its own plans to administer company law federally and bring needed reforms into the securities industry.

The Minister for Business and Consumer Affairs, Mr. John Howard, has to move slowly into the corporate registration and securities areas because they involve broad constitutional issues. At the time of Federation few if any companies did business across State lines, so the division of powers left the control of the firms almost entirely with the States.

The situation, of course, has changed considerably since 1901. Many Australian companies are operating nationally, and the outdated laws are increasingly burdensome. A trading company has to register separately with seven governments under the present regulations. A typical anomaly is the fact that BHP, which got its start in Broken Hill, New South Wales, is formally registered in Victoria and listed as a "foreign" company in the other States.

The trade practices rules are a different matter altogether. The Government only has to smooth out the rough edges of the Trade Practices Act and take out any anti-business bias that might have crept into it. The Trade Practices Commission itself does not anticipate any fundamental change of its charter. The only issue now separating the two parties is how aggressively it should police the conduct of commerce.

Some of the Commission's first actions admittedly had a shocking effect on businessmen and professionals. Australian firms had grown up in a rather permissive climate created by weak federal statutes and employment-orientated State governments, which were happy enough just to get the businesses started.

Into this vacuum came the Labor law-makers with their panels of foreign experts, employment as well — has been as

high. According to Victoria businessmen, many insurance firms are in financial difficulties because of the loss of endorsements. And the hotel industry claims to have been hit hard by the Commission's adverse ruling on liquor price recommendations handed out by the Australian Hotel Association to its members.

Suffering from low occupancy rates and rising operating costs, the hotels have to fall back on their bar and restaurant patronage to stay afloat. The prescription of standard liquor prices would induce price-cutting and reduce profit margins even more.

The same may be true for chartered accountants, who can scarcely be faulted for being Medical doctors are in the same situation, though there is less sympathy for them considering the high incomes they normally earn.

"In principle I think many of the provisions of the Act are good and even long overdue," said Mr. Alan Lovell, the executive director of the Melbourne Chamber of Commerce. "But its timing has been bad on some businesses which are suffering from other causes." Rather than the instant implementation that it had, Mr. Lovell thought a three-year phase-in period would have been less disruptive to the industries.

Even if the new regulations cannot be contested legally, the Chamber felt that the affected industries should have been compensated somehow for their losses—for instance, in reduced licence fees in the case of hotel bars.

Though the law might be faulted for having been drafted by lawyers without the benefit of practical economic insight, it is not altogether oppressive. It is rather lenient on monopolies and mergers compared to the Sherman and Clayton Acts in the U.S. It is in fact a mixture of the British and American models.

"What has been done is to profit by the American experience and not to copy its extremes," Mr. Bannerman said. "We are a good deal more flexible than the American rules. In Australia a number of practices that are construed as anti-competitive in the U.S.

can be accepted on public interest grounds." The national backgrounds, of course, are different. The Sherman and Clayton Acts were the product of a trust-busting mood. And there were indeed a number of corporate giants to be cut down to size.

In deciding a course of action, the Commission has made no distinction whether the investigated company was Australian or foreign. It is moving against British Petroleum on its relations with RPM, its denial of clearance to the Shell Company of Australia strikes at the very heart of the conventional refiner-reseller arrangements. In many other countries oil companies are allowed to maintain exclusive supply relations with petrol stations. Shell's clearance notice was rejected on the grounds that the arrangements "limit and control competition between resellers and inhibit the exercise of independent business judgment by the resellers."

To what extent the Commission's powers will be clipped is still to be seen. The Swanson Committee, headed by the former chairman of the Commission on Advanced Education, was expected to submit its review of the Trade Practices Act to the Government. Its bureaucratic-academic composition assures some degree of objectivity in determining how much streamlining is to be done.

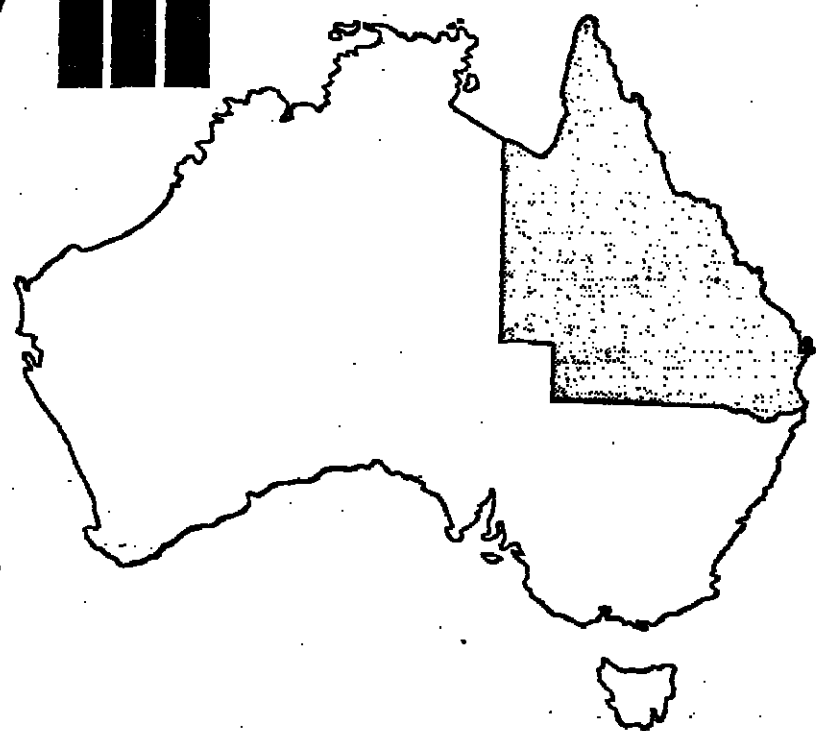
The Minister for Business and Consumer Affairs, Mr. John Howard, intimated that the Act would not be totally emasculated. "While I do not wish to pre-empt what the committee may recommend, I should, in general terms make it clear that in framing any amendments the Government will ensure that adequate protection for consumers remains an integral part of the Act," he said.

The planned registry and securities reforms are the product of Liberal initiatives going back to the late 1960s. The mining boom inspired some particularly horrendous malpractices in the stock exchanges and speculators burnt their fingers. A Liberal-dominated Senate select committee got to work on new companies and securities industry Bills, but the

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A changed outlook

THE AUSTRALIAN Government's 1975-76 Budget delivered on August 17 contained one major surprise — the insurance industry was not on the receiving end of any handouts or concessions. Probably no one was more surprised than the industry. There had been strong lobbying in Canberra at least to give the life assurance industry back some of its privileges removed by the previous Labor government of Gough Whitlam. The rumours were widespread that the lobbying had been successful, and certainly this belief was shared by many senior insurance executives.

Shock

It must have come as a rude shock therefore when the insurance industry received not even a mention in the Budget, while other industries, able to exert strong leverage, such as mineral and petroleum companies, were handsomely looked after. Some insurance executives undoubtedly feel cheated. They looked upon the Liberal National Country Party government of Malcolm Fraser as an ally because it regarded the Whitlam government as a common foe.

While the Government may not have given the industry all it wanted in the Budget, there is no doubt that life under the Fraser government completely changes the outlook for the industry. Conditions may not revert to exactly the same state as pre-Whitlam but many of the changes Labor wanted to bring in will not be pursued by the LNCP coalition. Under Labor it seemed likely that workers' compensation insurance, which accounts for almost 25 per cent. of annual premiums, would be lost to the industry. Compulsory third party vehicle insurance and large sections of public liability insurance seemed likely to go the same way. On top of that the Federal Government planned to establish its own Australian Insurance Office to enter all fields of insurance. This proposal particularly worried the industry, which feared the industry, which feared a federal competitor could gradually squeeze most companies out of the field. The AOI has now been effectively buried because the Fraser government

is ideologically opposed to entering into direct competition with private industry.

The Whitlam government's national compensation scheme is also under the microscope. As Labor envisaged it the scheme would have meant the end of workers' compensation and motor insurance damages because it established the concept of no-fault. The scheme would have covered all individuals 24 hours a day, seven days a week with compensation suggested at 85 per cent. of pre-injury earnings. Even without a change of government the scheme faced strong opposition to its implementation. One major problem was the enormous cost involved. If it had been operating in 1974-1975, when it was proposed, it is estimated the cost would have been about \$A1.8bn. The scheme was in fact referred to a Senate committee in 1975 which raised serious doubts about its constitutional validity. The committee also said it had significant deficiencies.

Ironically, while the industry fought hard to resist attempts to take away its workers' compensation and motor vehicle insurance, it was losing heavily in both areas. The Federal Insurance Commissioner claimed that more than \$A173m. was lost in these areas in 1974-75 and that there were "manifest dangers" to the industry and policyholders because premium losses were being funded from investment income. For an industry with available net assets of more than \$A750m. this was a "most unsatisfactory" result. Most insurance companies reported heavy setbacks to earnings in 1974-75, with one or two reporting an overall loss. But all ran up heavy losses from underwriting activities. QE Insurance Group, the largest general insurer, incurred a loss of \$A3.4m. compared with a \$A10.6m. deficit in 1973-74. It included a deficit of \$A13.3m. from underwriting compared with a \$A15.3m. loss in this area in 1973-74.

Commercial Union of Australia, the local offshoot of the U.K. group, lost only \$A1.3m. as a group in 1974-75, but in the four years to 1975 it lost \$A21m. from motor business. \$A18m. from workers' compensation and \$A4.5m. from natural disasters.

Inflation was the major problem. Insurers were faced with a situation where the long back-log before motor or compensation claims were dealt with resulted in continually rising awards, because of inflation. But the companies still only receive the original premium.

Despite this, however, the workers' compensation and motor insurance business is important for the industry. These classes provide the bulk of the business and in 1974-75 resulted in a net cash flow of more than \$A100m. Thus while the companies may be building up standing claims the business is profitable. One major problem from these activities plays an important part in funding the industry's investment activities. Moreover, many insurance companies have substantial real estate investments, which would be difficult to liquidate suddenly if they lost workers' compensation as a regular source of cash funds.

Rather than move out of workers' compensation the industry would prefer to see it become profitable. The industry has proposed an "alternative" compensation scheme to the Fraser Government, which would do much to achieve this result. The industry wants to cover all claims which are incurred and are to be paid within a year, leaving the unprofitable long-term compensation cases for the government. The argument is that the insurance industry, with its network of branches, is ideally set up to handle the short-term claims which are the bulk of the work.

Support

This would be based on the Government providing a system of income support maintenance for a family breadwinner at a fixed percentage of pre-injury earnings, probably around 75 per cent. This would create problems of definition, particularly where both husband and wife are working, but would be much less costly than the Labor scheme. The notion of a universal, wholly no-fault proposition appears to have been dropped, as common law rights would still be maintained in some circumstances. Exactly how the alternative

scheme would be funded is undecided. One possibility is a tax on petrol to replace existing third party insurance and a levy on employers under workers' compensation. Given the recent introduction of a levy for the Medibank national health scheme, this would probably prove acceptable to the Government.

Not all the insurance companies' problems were within their control. In 1974 and 1975 there was an extraordinary number of natural disasters, including floods in Brisbane (insurance cost \$A90m.), floods in New South Wales and Victoria (\$A100m.) and Cyclone Tracy, which flattened the northern city of Darwin on Christmas Day, 1975, costing the world insurance industry more than \$A200m.

Pressing

The insurance companies are now pressing for establishment of a disaster fund, which would be funded by a small surcharge, possibly 0.05 per cent., on all fire policies. The Government's role would be limited to lender of last resort when there was insufficient in the reserves to meet claims, but the Government would be repaid out of subsequent fund contributions.

While basic challenges to the industry have thus been removed or at least pushed into the background with the change of government, the industry is still finding that the Insurance Act is making it more difficult for small insurers to stay in business. The Act provides that assets must exceed liabilities by 15 per cent. of premium income. Moreover, marketable securities held as assets must be valued at market, which could create obvious problems during a downturn. If premium income rises sharply the companies will need to find assets to match. Many substantial insurers failed to meet the standards and have been forced to pump in assets. Even so the number of insurance companies has contracted considerably over the past 12 months from around 250 to 150. Many industry observers believe this trend will need to continue, with perhaps two-thirds pulling out.

The reason is the limited market. Annual premium income is around \$A1bn., an average of only \$A8m. per company. There has been an increasing trend in recent months for insurance mergers.

The Trade Practices Act has also changed life for the industry. The Trade Practices Commission recently abolished the long standing practice of building societies directing borrowers to nominated insurers. The principles of the decision may be applicable to tied insurance arrangements with other types of lenders, such as banks, finance companies and life insurance offices.

The life insurance lobby has also not had things all its own way. In the 1975 Budget Labor wiped out most of the tax concessions which enabled policyholders to claim \$A1,200 a year in life and superannuation premiums against assessable income by switching to a rebate system. Before it gained office the LNCP promised the

value of the concessions would be restored but to date has done nothing. Emphasis on the tax advantages has always been stressed in the sale of life policies. Although the life offices claim the rebate system has had little effect, with new sums assured reaching record levels, the rate of growth has slowed considerably. Moreover, premium income is rising much more slowly because of an increasing number of policy cancellations.

James Forth

The banks are still working through the after-effects of credit squeeze. In mid-1974 squeeze was so tight that banks were forced into a competitive scramble for funds.

Rates for certificates of deposit (CDs) soared 20 per cent. but most of banks were still unable to maintain their liquidity at the minimum agreed level and were forced to borrow from Reserve Bank under lender's last resort facilities. The bank incurred losses from the ease which will be written over a five-year period so the aftermath of the squeeze will be felt for some time.

The severity of the squeeze can be appreciated when it is realised that money supply which rose by 26 per cent. in 1972-73, actually fell at annual rate of 7 per cent. in September, 1974, quarter. The Labor Government has realised the dimensions of the problem it over-reacted in opposite direction. Cash were taken off SRDs, reducing them from 9 per cent. to 3 per cent. between June and October 1974, releasing about \$A700m.

At the same time the Reserve Bank pumped funds into system by heavy buying of commercial bills. The trade banks were told to encourage their rate of new lending. Government also resorted to heavy deficit spending in effort to revive economy. The result was dramatic turnaround in liquidity of the banking system.

At the start of 1975-76 bank's average ratio of liquid assets and Government securities (LGS) to deposits stood at 26.5 per cent. This gave margin of "free liquidity" 8.3 per cent. above the 18 per cent. minimum LGS ratio banks were required to maintain. Further growth in liquidity in the first half checked by lifts in the \$ ratio from 3 per cent. to 7.8 per cent., which pulled more \$A600m. from the system.

In November the bank became embroiled in a constitutional crisis when the LN coalition, then in opposition

BANKING

Monetary policy a key factor

AUSTRALIA'S TRADING banks until mid-1974 progressively measures are expected in the 1976-77 Federal Budget. A start will be made on introducing measures designed to enable companies to allow the effects of inflation. A system known as cost of stock valuation adjustment (COSVA) is to be introduced, which will allow companies to virtually enable them to work on replacement cost rather than initial cost. Other fiscal steps, including cuts in company tax and concessions to mining companies, are also on the cards. Thus the banks may find some of the pressure removed.

Promises

Problems started with the election of a Labor Government in December, 1972, after twenty-three years in the wilderness. Labor made a great number of promises in order to gain office, liquidity. But the banks are one of which was that taxes would not be increased. By the second half of 1973, when it realised that restraint was will no longer have to carry needed, it relied almost entirely on monetary policy. It began policies by freezing 2 per cent. of bank deposits in their statutory the fiscal front, such as index-reserve deposits (SRDs) and tion of personal taxes. More

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The LNCP Government of Malcolm Fraser has also laid early stress on monetary measures. One result has been restraint on bank lending and liquidity. But the banks are one of which was that taxes would not be increased. By the second half of 1973, when it realised that restraint was will no longer have to carry needed, it relied almost entirely on monetary policy. It began policies by freezing 2 per cent. of bank deposits in their statutory the fiscal front, such as index-reserve deposits (SRDs) and tion of personal taxes. More

CONTINUED ON NEXT PAGE

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- ☐ Electronic burglar alarms
- ☐ Electronic componentry and instruments
- ☐ Fire fighting equipment
- ☐ Foodstuffs
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- ☐ Generators
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- ☐ Hides, skins and leather
- ☐ High pressure steel pipes
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Legislation awaited

TWO YEARS ago the Australian mining boom— which ripped local and overseas investors in a massive speculative splurge—collapsed in a matter of acrimony. After a couple of scandals such as the mythical Tasminex nickel discovery, the boom was finally laid to rest when one of its highest flyers, Mineral Securities, went into liquidation.

At the time a Senate select committee had been set up for some months to investigate the securities and exchange industry. It delved and probed for another three years before releasing a voluminous and amazing report, known as the Rae Report (named after the head of the senate committee, Senator Peter Rae).

The report catalogued a number of abuses and malpractices, defects in State administration of companies and securities legislation.

It was also highly critical of the sharebroking industry, pointing out several firms and naming the stock exchanges for the loose control they exercised during the boom. The broking firm which received most attention, Patrick Partners, which was easily the largest broker in Australia during the boom, collapsed last year.

The Rae report recommended that the Federal Government step into the arena and enact companies and securities legislation. It also urged formation of a federal watchdog, along the lines of the Securities Exchange Commission in the U.S.

The Labor Government of Mr. Gough Whitlam, which was in power, agreed with the Rae Report and tried to implement its recommendations. It got no further than securities legislation, which was rejected by the opposition, which held control of the Senate. National companies legislation was not introduced before Labor lost revenue for the States, through power last December. Now, stamp duty, registration

charges, etc., which they would be loath to lose.

Exactly how the Government's proposals will work in practice is not yet clear, as the legislation is not likely to come forward until early 1977.

Basically Canberra wants the States to bring their legislation completely into uniformity. It will then pass identical legislation and the States will cede powers to the Commonwealth. The States can repeal these powers if they are unhappy with the way things are going, but this would create such a mess once the system is operating, that it would be unlikely to occur.

The problem of regulatory activities and major investigative work is a grey area. Some of the States do not see a role for the NCS in this sphere, but the State Labor Governments of South Australia and New South Wales are in favour of federal sovereignty in this area.

South Australia's Attorney-General, Mr. Peter Duncan, said the proposal for States to retain their own regulatory bodies meant that the more active States would be reduced to the effectiveness of the most conservative, rigid and laissez-faire State: "Crippled by the lowest common denominator."

The federal plan appears designed to take over measures brought in by several States in the wake of the Rae Report. The non-Labor State Governments of Victoria, New South Wales, Queensland and Western Australia banded together to form a joint body known as the Interstate Corporate Affairs Commission (ICAC). They then passed a uniform Securities Industry Act. ICAC acts as an overseer but the States retain their powers. The federal Government plans to introduce a "comprehensive Corporations and Securities Act substantially in accordance with the law presently in force in the States

which are members of the ICAC." Once this is achieved ICAC would be dissolved. Ironically the uniform securities industry Act passed by the ICAC States is currently under fire because it is claimed to be more restrictive in some areas than earlier Labor plans.

In particular, the rules governing insider trading have aroused such opposition that ICAC recently appointed a professor of law to examine the section and seek submissions, to see whether amendments were needed.

The insider trading section prevents a person who has been connected with a company from dealing in its shares if he possesses information not generally known but which if it were known would materially affect the market price. This could create problems for many company directors, such as directors of insurance companies, and who sit on other Boards. Sharebroker-directors could also be affected. The section also states that companies must have arrangements set up to ensure that inside information cannot be communicated. This is creating confusion in companies such as merchant banks, banks, insurance companies and sharebroking firms.

Spotlight

The spotlight which from time to time has been focused on the securities industry since the collapse of the boom has, however, resulted in improvements. The uniform Securities Act is one case in point. The other major area of reform is among the stock exchanges, which have considerably tidied up their houses. Exchange listing requirements have been substantially tightened, fidelity fund arrangements to protect clients in the event of a broking collapse have been improved. Exchange requirements have also been given the force of law under the ICAC securities legislation, which greatly strengthens the exchanges' power to police companies and members.

Melbourne and Sydney exchanges, which dominate the investment scene, are also working on a scheme to merge many of their activities, including their trading floors, which would go a long way towards bringing about a national stock exchange. This would do away with the State rivalries which have existed and introduce greater uniformity in administration of exchange rules. There is some resistance to the idea, oddly enough from Sydney rather than the more conservative Melbourne, but its implementation appears inevitable.

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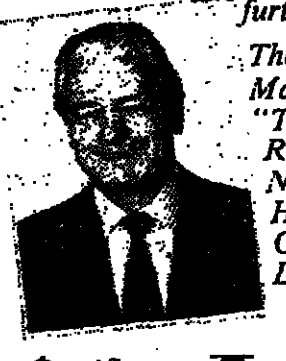
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BANKING CONTINUED FROM PREVIOUS PAGE

refused to pass supply Bills, the banks had been urging the Government's ability to pay its bills. The then Prime Minister Gough Whitlam wanted the banks to provide finance to pay public servants and suppliers and SRD mechanism dropped altogether. They claim that, apart from the minimal interest rate, it forces them to build up high cost interest bearing deposits.

Whether the move in the LGS ratio signifies a change in official monetary management remains to be seen, as it was stated that the 23 per cent level will run until March, 1979.

Many banks, believing the SRD mechanism will remain, have been pushing for an increase in the interest rate they receive.

As it was, the banks had already been under a Reserve Bank directive to limit their new lending to around \$4100m a week, to keep a lid on things. Along with the SRD change the Government made another significant move. It introduced a "new security," known as Australian Savings Bonds (ASBs) which had a seven-year term offering 10.5 per cent. If the ASBs were redeemed within six months the interest rate dropped to 8.5 per cent. In effect this meant the Government was offering 10.5 per cent on government paper but are paid for six months' money, well above the rates offered by the as the first change in the LGS market. The new bond was

ostensibly aimed at the public to tap the rapidly growing pool of household savings, but was rushed by market professionals.

Within a few weeks the Government was deluged with subscriptions of more than \$4900m, which threatened to dislocate the capital market. The Government took the pressure off by dropping the rate to 9.5 per cent. But its tactic of siphoning off liquidity quickly worked dramatically. Fears then built up that the manoeuvre would result in insufficient liquidity during the normal April-June liquidity run-down as provisional and company tax payments were made.

The Government skillfully avoided a credit squeeze through a number of steps, including releases from SRDs, and open market operations with the Reserve Bank buying commercial bills. The Government broke fresh ground when the Reserve Bank indicated it was prepared to buy commercial paper from the trading banks as well if this became necessary.

Soaring

This virtually gave the banks a non-penal lender of last resort facility and avoided the sort of stampede for funds which sent deposit rates soaring during the 1974 credit squeeze.

The Government measures successfully brought the money supply back from an annual growth rate above 20 per cent, late in 1975 to 9 per cent for the June half-year and 14 per cent for 1975-76. The target for 1976-77 is 10 per cent to 12 per cent, which suggests that monetary policy will still be reasonably tight. Even so the banks appear set for a better year — particularly if the inflation rate comes down, enabling the Government to cut interest rates. This appears likely later this year and the market is punting heavily on a cut in rates. If it occurs the banks should benefit and probably have the lending limits increased.

The merchant banks as a group had a relatively quiet year, apart from those with money market arms which fared better in 1975-76 as interest rates receded from the high levels of the previous year.

With the economy in recession for the year the merchant banks generally had a lean time in other areas, such as corporate lending, investment services and takeover activities. The tentative economic recovery offers prospects of a somewhat improved climate for the merchant banks, but it will probably still prove a relatively quiet year for them.

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AUSTRALIA XI

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An encouraging year

THROUGHOUT THE recession and into the present period of inching recovery, Australian exports have continued to record plus figures. The country has much to be thankful for this remarkable momentum of its overseas sales. Without them, there would be little else to be cheerful about.

The total export account grew from \$A8.4 bn. in 1974-75 to \$A9.2 bn. in the 1975-76 fiscal year ending last June. The growth rate did not quite match the 20 per cent. logged in the previous year but 9.5 per cent. was still well over the world average. Again, Australia was well served by its ability to switch its exporting strength from one farm product to another or from pasturals to minerals and back as the commodity prices dictate.

Wheat, traditionally Australia's biggest income-earner, was set back by 28 per cent. as a result of adverse climatic and marketing conditions. The worst drought Australia has ever experienced reduced the wheat-growing areas to the 1974-75 hectares and the crop volume dropped from 8,251,000 to 7,900,000 tonnes. Wheat prices failed to hold so earnings came down from the 1974-75 record of \$A1,093m. to \$A960m. But all other Australian cereals managed to gain even though sugar could not match its windfall take of \$A644.5m. in 1974-75.

The farm sector took a little heart from the gradual recovery of beef sales after the crushing 48 per cent. drop of the year before—a near-disaster caused by Japan's unilateral closure of its import quota and the nearly as severe protectionist measures taken by the U.S. and the European community.

In 1975-76 Japan responded to persistent diplomatic pressure from both Australia and New Zealand and allowed the re-entry of imported chilled beef in smaller but gradually stepped-up quantities. The period brought beef sales up to \$A499m.—still far below the 1973-74 peak of \$A635m. but better than the \$A322m. of the year before.

The real brakes came in the minerals. Coking coal recorded another lousy jump of 36 per

cent.—and to be fair some of the credit should go to the Labor Government which had otherwise made a muddle of the economy. Its Minister for Minerals and Energy, Mr. Rex Connor, shocked many Japanese steelmen with his interventionist tactics but at least he brought coal prices higher than they had ever been. Iron ore, still lagging in the price race behind coal, advanced by only 9 per cent. But for minerals as a whole the export performance was up 20 per cent.

Imports hardly gained—the result, in the words of an official Department of Overseas Trade report, of a "very subdued domestic economy." In none of the three general import categories—finished consumer goods, capital equipment and producer materials—was there anything like a revival of demand.

The fitness in the import accounts is more specifically due to higher landed prices (the Australian dollar was devalued by 12 per cent. in September 1974), sluggish consumer spending and the hesitancy of the private sector to invest in new plant and equipment.

Surplus

If the physical trade is taken in isolation, Australia had done rather well. Its surplus went up from \$A722m. in 1974-75 to \$A1,490m. and even allowing for the chronic deficit in the current account the present foreign reserves of \$A2,700m. (equivalent to four months of imports) are considered more than adequate by world standards.

The current period of 1976-77 may see the same kind of luck holding. Australia is not likely to achieve more than a token growth in the sales of its farm products but it can keep the momentum going in the minerals front.

The Bureau of Agricultural Economics forecast wool earnings of just over \$1bn., a gain of about 3 per cent. Higher prices will just about offset, but expected shrinkage in the clip. Japan, which normally takes over a third of wool exports, is once again paying good prices.

Many of its once-depressed spinning mills have got rid of their

insurance, dividends and tourism. Not more than 10 per cent. of Australia's cargoes are carried in its own bottoms. The Australian National Line's difficulties in enlarging its share of the carrying trade—particularly in the bulk—offer no assurance that Australia will relinquish its deficit position in shipping in any short time.

Dividend

With the very large base of foreign investments in Australia, there is no way the drain of dividend payments can be halted short of draconian measures which no government is willing to undertake. And for a long time more Australians will be travelling overseas than other tourists visiting Australia.

Australia has been spared a real balance-of-payments crisis by its 70 per cent. self-sufficiency in oil. But the Bass Strait reserves are diminishing year after year and unless new exploration and development is undertaken a serious payments problem will occur by the next decade.

No responsible government really wants to maintain a trade surplus at the cost of starving the importers. This is particularly so in Australia where the larger segment of the work force is employed in manufacturing and services. Less than 30 per cent. of all imports are in finished consumer goods. The rest are in either capital equipment or producer materials.

Static imports mean that the car assembly plants are not increasing their intake of components, construction firms are not buying more earth-moving equipment than before, and office suppliers are not increasing their demand for calculators fast enough. The net result is a freeze in job openings and unemployment figures staying at alarming levels.

Australia has to import more and to do so it has to export more to stay ahead in the balance of payments game. Since it relies so much on selling its pastoral products overseas, Australia has been

exceptionally troubled by trade barriers. It is finding them, ironically enough, in the countries it has the closest affinities to, such as the U.S., the European Community and in Japan. When its leaders Labor or Liberal, go out on diplomatic sorties, advocacy against trade restriction is usually high up on their agenda.

This no doubt was the motive for Prime Minister Fraser's recent jibes at the EEC. He chided the Community for its "double standards for tariffs"—low for manufactures but high for principal products.

While the present Liberal Government has been overly pro-U.S. in its diplomatic initiatives, it has considerable reservations about America's trade policies. The U.S. is imposing voluntary restraints on beef, limiting the Australian share to about 280,000 tonnes a year. It also has strict quotas on dairy products.

Canberra officials also point out that the U.S. is the only country with a tariff on wool. This is apparently intended to protect a fast-declining domestic wool industry.

Australia's trade record is not entirely unblemished in this respect. It has emergency import measures in force in three areas—motor cars, textiles and white goods (mostly household appliances). The DoT, however, does not equate these measures with the overseas barriers raised against Australian farm products.

They are intended for the most part to prevent imports from rising disruptively above previous levels. In the case of imported built-up cars, the Government is committed to lifting the 90,000-unit quota at the end of this year.

The Government is also doing some hard thinking about the future performance of manufactures. Their share of total exports has risen dramatically from a mere 7 per cent. in 1954-55 to 22 per cent. in 1974-75. But there are few prospects to expand from here short of a major infusion of technology and a consequent restructuring of the industries.

Based on incomplete sectoral figures, it would appear that the export of manufactures actually

diminished in nominal as well as real terms. The biggest loss was motor vehicles and parts, decline since 1973-74. The problems in the overseas market are about the same the vehicle builders face at home. They have picked the wrong car—six-cylinder Holdens and Fords which buyers no longer fancy much as the more economical four-cylinder models.

The high cost structure, Australia will make the vehicle builders and other manufacturers less and less competitive than any other, on a country except Britain, an Australian worker is among the highest paid in the world without the productivity to justify their wages.

Prods

The exporters lack institutional support. The DoT is quite like Japan's MITI—pushes and prods the manufacturers with a system of "administrative guidance." Department merely reports trade and serves as a practical agent overseas. Australian products as a whole. Recent Canberra directives obliging the overseas Trade Commission to provide service assistance to exporters, which is a step in the right direction.

The Export Finance Insurance Corporation, a financial help to exporters recently to the extent of \$A100m. But the EFIC is not the scale of the Export Import Bank of the U.S. and it is not likely to achieve that in a long time.

But export Australia must not quite yet in the export situation Britain is. Its continental economy is good deal more self-sufficient and even if things come to worst, Australians can feed themselves. The prime motivation, held importantly, both political parties, is to maintain the high standard of life in which all Australians take pride.

AGRICULTURE

Output badly hit by drought

THE DEFEAT of the Labor Party was welcomed by many Australian farmers who believed that the Liberal/Country Party coalition would be more sympathetic to their complaints. They had early confirmation of this when the superphosphate subsidy, which had been reduced by Labor, was restored. Since then, beyond raising the guarantee for wool, the Government has done little, and can do little, to alleviate the basic hazards of Australian farming.

Climatically, it has been a bad year. There have been serious droughts in Western Australia and Victoria, and the wheat harvest is now expected to be substantially down on earlier forecasts. Milk production, particularly in Victoria, has suffered not only from drought but from low prices which have made fodder feeding too expensive to contemplate. Many dairy farmers claim that they will be out of business by the end of the year. Thousands of dairy cows have been shot and buried.

But they are not the only farmers to suffer. According to the Bureau of Agricultural Economics the ratio between the prices received by farmers and the prices paid for inputs has fallen from 101 in 1973-74 to 80 in 1975-76. Real income is expected to rise somewhat, but even so it will no more than restore farmers' income to the levels enjoyed in 1971-72.

Farming is of vital importance to Australia. Some two-thirds of its production, representing \$A43bn. is exported, and this represents just over half of total exports. But exporting is far from being easy. For most food products the traditional overseas markets are either restricted by quotas, tariffs or outright prohibition by developed countries—the U.S., the EEC and Canada for example. Other markets are being flooded by subsidised exports from the EEC and some other countries.

It is probably true to say that the present difficulties of finding viable markets will not disappear for many years. Even if markets can be found their returns are enormously reduced by the very high transport costs from the Australian farms to the European, American or Asian markets. This makes it all the more essential to find products of high intrinsic value—wool is the best example—where the transport costs only make up a small proportion of the overseas delivered price.

Wool production is expected to remain at roughly the present figure of just under 800m. kg. annually. The price has been raised by Government guarantee to 275 cents a kg. for micron 21 clean wool. Although this figure is better than the previous two years the general consensus among producers is that the price will have to rise further if the industry is going to meet its increasing costs. The prospects of further price increases are dependent on the revival of the world economy and the cost of manufacturing artificial fibres relative to the cost of purchasing raw wool. The auguries at present seem fairly promising, particularly for the coarser wools, but not sufficiently so to lead to a great expansion of the sheep flock. There is concern at the stock of 1.3m. bales held by the Wool Commission.

The beef situation cannot be any stretch of the imagination. It is termed encouraging; cattle numbers are at an all-time high of 33m. head and markets in the U.S., Canada and Japan are limited by quotas. The EEC is for all intents and purposes closed, and were it not for the Australian practice of killing large numbers of cattle at a very early age as vealers for the home market production of far cattle would be much higher.

Under Australian conditions—particularly when cereal prices are high, as they are at present.

Unless there is a major and catastrophic drought in Queensland and New South Wales there could well be a further rise in output. It's worth noting here that beef production in Australia, as in many other countries, was encouraged by some very optimistic forecasts of future consumption by the world's more affluent nations. But the reality—partly, but not entirely, because of the world recession—has been most disappointing. People just don't want to pay enough money for beef to satisfy the producers.

Lowest

Australia is fortunate that its costs of farming sheep and cattle are probably the lowest in the world at present. But inflation is attacking the lower cost enterprises just as savagely as the more intensive ones. Shearing, dipping and banding the sheep are taking an increasing share of the wool cheque. Fencing costs have been rising fast, as have wages, and transport costs between the farms and the markets or sources of supply. This is the infrastructure of the industry, and unless increased earnings can be obtained it is bound to deteriorate.

Cereal production, particularly wheat, has been profitable during the last three years and farmers were preparing to expand production to meet what was believed to be an excellent demand. However, the drought in Victoria, and Western Australia in particular, could well reduce the wheat crop from an originally forecast 12m. tonnes to between 6m. and 8m., with a consequent reduction in producers' earnings and also export returns.

It is unfortunate that this reduced yield is coming at a time when the world wheat market seems to be easing the influence of heavy crops in the U.S. and reduced demand because of good crops exported, but production of this class of animal is not easy on the traditional export markets.

As with livestock farming, cereal farming is suffering from increasing costs—particularly mechanisation—which will remove the cost advantage previously held over other areas. Land costs are still historically low, but machine costs per acre must be approaching those of Western Europe. It costs much the same in fuel and labour to cultivate an acre in West Australia as in Norfolk. The yield in Australia is about a third of that in Britain and it is doubtful Australian farmers could stand much of a drop in their return.

The dairy industry is experiencing the worst crisis in its history, which has been aggravated by drought in the main producing areas. Farmers have even been taking to the roads to publicise their grievances, but nothing that they or the Government can do will make any improvement in dairy returns possible until the huge surpluses of dairy production in the EEC, North America, etc., are reduced by natural or political means.

Sugar growers have, since 1974, speaking, had three good years. They have not suffered from the loss of the British market on the termination of the Commonwealth Sugar Agreement and although prices have now fallen from the high peaks of 1974/5 they are still very attractive to low-cost producers such as the Australian Production of sugar is expected to rise by about 300,000 tonnes to just around 3m. tonnes and the Sugar Board expect to sell it all so long as fair competition operates in world markets.

The fruit industry, fresh or processed, is more or less adjusting itself to supplying the home and nearer markets instead of placing too much dependence on the Northern Hemisphere. Costs, particularly in packing and transport, are proving very difficult to meet, and the situation is made worse by the tariffs and preferences given by the EEC to Mediterranean and ex-colonial countries.

John Cherrington
Agriculture Correspondent

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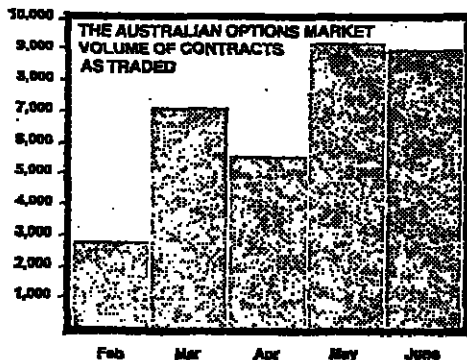
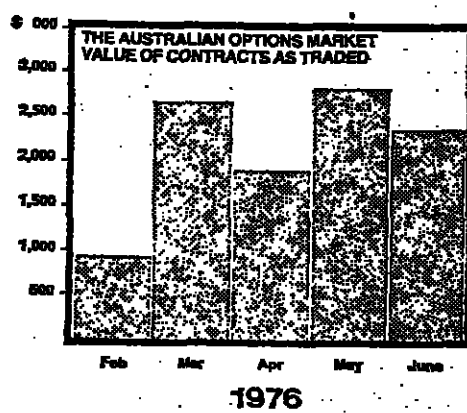
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مكتبة الأصيل

More scope for Japan

THE AUSTRALIAN motor industry is facing a new Japanese challenge—with the Japanese competing this time as manufacturers rather than importers.

Under the new car manufacturing plan announced by the government, Toyota and Nissan will be on the same footing as the three established makers—General Motors, Holden, Ford and Chrysler—by January 1, 1980. By then all five companies should be producing cars with an average local content of 85 per cent.

The Japanese threw down the gauntlet by announcing major investments in small-engine manufacturing, the key process that will bring their Australian-made production to 85 per cent. Toyota will put in \$40m. to set up Australian Motor Industries, its 50 per cent joint venture in Melbourne, for the fabrication of four-cylinder engines for its popular Corolla and Corona 1600 series. Nissan which holds the bulk of the market to invest about the same amount in an expansion programme for its recently established there. Ford, Honda and Renault also have assembly and other facilities in the State.

These decisions have already had profound implications for the distribution of car-manufacturing capacity in Australia. Victoria will benefit from an even larger concentration of manufacturing, assembly and components.

The other States seem to have lost out in the scramble for new plant and new employment opportunities. The only important works in New South Wales are the Pagewood assembly line for GM's biggest cars (the Statesman series) and the Leyland operations, now reduced to the assembly of Minis and Land-Rovers.

South Australia was let down by the break-up of the proposed Japanese-Chrysler consortium which would have located the biggest single four-cylinder engine plant in Lonsdale. But the State may benefit to a lesser extent by Chrysler's decision to go into small engines independently and a Nissan proposal to derive its engine castings from the Chrysler foundry.

The Japanese entry may have an even more sweeping effect on the viability of the American-owned companies and the future shape of the Australian market.

Having the Japanese, with their tested management and production techniques, operating under the same privileges would test GM's leadership as

between cities and into the out-back.

Some points may be won or lost in the way the companies manage the transition to 85 per cent. The old firms will be coming down—in the case of GMH from a current average local content of 92 per cent. The Japanese will have to build upwards from their present attainment of 62 per cent.

Ostensibly the Japanese would appear to have the harder route. The mark has been brought further from reach by a Customs Bureau ruling that only the Australia-made material put into components by outside suppliers (that is, the selling price of the component minus the duty-free into-store cost of any imported parts) will be counted as local content in totalling up the contents of the car. Thus, even if Toyota gets its transmissions from Borg-Warner Australia, it cannot count them as 100 per cent local components if some parts of those transmissions are imported.

The Japanese are also handicapped by a late start. While the Big Three had transitional planning under way since late last year, the Japanese did not

get official approval to enter the plan until last June.

Contrary to popular belief, the Big Three would not have an easy time coming down either. While they are phasing out their high-cost lines, the Japanese will still be enjoying the benefit of cheap imported parts. When they all reach content parity the balance sheets will tell which came out winning.

The old firms have to cope too with a safeguard thrown into the plan to protect local suppliers from a disruption of their accustomed markets. Before GMH or Ford can revert from local sourcing to imports, it will have to get the approval of the Department of Industry and Commerce.

The challenge will really be in the fine economics of car-making. The Japanese will compete with essentially the tools—the same assembly-line techniques and the same kind of work force. The issue may be decided in the way these tools are used.

For the Japanese, producing cars under these circumstances will be a unique experience. The Australian assembly lines are different from those in Nagoya or Yokohama—and considerably less efficient. The workers are not as loyal or strongly motivated as the Japanese blue-collar who have not struck in a single Toyota or Nissan plant in 15 years.

The new entries will have to draw their work force from the same vehicle builders employed by unions which have halted GMH lines over various grievances.

AMI will start out with the same shopfloor problems. Over 70 per cent of the workers are new migrants from 41 different countries. Not all can speak English. Some shop stewards have to give directions in Italian or Greek.

Japanese managements, however, have a way of getting the most out of a work-shift. One of their secrets is constant on-the-job training. They involve their workers and reward them well for performance. Whether Japanese methods can work wonders in an Australian factory is for the future to tell.

Wartime

Historically, because of the Government's wartime desire to make Australia self-sufficient in vehicle manufacture, GMH became, with the help of a \$A18m. loan from the Commonwealth Bank, the company to develop a car which proved eminently suitable for Australian conditions.

For many years GMH was indisputably the leading Australian maker. Its work force swelled to 26,515 and in South Australia it was the leading employer. Things began to go wrong only after 1973, when its profits dropped by 2 per cent, and its exports—once as much as 25 per cent of total production—began sliding down. Inflation sent all costs up. Wages rose without a corresponding increase in productivity.

GMH's proudest asset—the fact that the Holden was a 95 per cent Australian product—became its greatest liability. The Australian-made cars could not compete with the products from the more efficient overseas factories even at the high protective tariffs in force.

In 1964 the first of many Government manufacturing plans was introduced. Plan A, which some makers entered into, gave incentives to bring local content up to 95 per cent within five years. The plans were changed three times before the Industry Assistance Commission released a shocker of a report.

This revealed that the industry to be grossly inefficient with four times as many stamping and engine plants that the market could afford, twice as many transmission and axle plants and twice as many assembly plants. The cost inefficiencies were highest in the making of body panels, rear axles, transmissions and some electrical components.

The present plan announced by Senator Robert Cotton, the Minister for Industry and Commerce, is a somewhat more practical variation of the 1975 Labor plan. The 85 per cent formula was retained as a reasonable compromise between excessively protective higher content rates and the alternative of more import-sourcing which would have given the game to the Japanese.

Each company will have to work out the best way of achieving the required content levels. The Japanese are at an advantage in not having any body-stamping facilities in Australia to start with. The panels will be imported under by-law concessions from the more efficient units in Japan.

E.L.

FARM EXPORTS

The need to diversify

DURING the run-up to Britain's entry into the Common Market, the world comes out of recession, but nevertheless this fact and long about the damage accompanied by the possible increase in exports from EEC countries once production there recovers to normal levels could create difficulties for the export of the 1m tonnes surplus to home requirements.

The virtual closing of the EEC market to third country beef, including Australian, in July, 1974, was a serious blow, as the U.K. alone was taking about 20 per cent of total exports at that time. The problem was aggravated by a similar restriction of the Japanese outlet and by the insistence of the U.S. on strict adherence to import quotas. This was serious because exports to these three countries amounted to 85 per cent of total exports in 1973-74.

Expansion

There has been some penetration and expansion in a number of minor markets, notably Taiwan and the Philippines, and important sales to Russia. But there is no doubt that any exploitation of alternative markets will be extremely difficult. The ban on third country beef, principally affecting Australia, is much criticised by EEC traders because the beef is of ideal manufacturing quality. There is a shortage of such beef in the Community, although there are large stocks of good quality beef in intervention stores.

It is certain that within the Pacific basin, Asia and Africa there are millions of consumers who would absorb all Australian beef if either their religion or their incomes allowed them to. Australia is ideally situated to supply their demands on grounds of both economic production and geographical proximity. But will this market ever develop?

Australian exporters have found reasonable markets in increasing number in the Pacific basin and particularly in the Middle East, and there is a substantial trade in live sheep to Middle Eastern countries. This is a competitive market and both here and in Japan, the two main growth areas, serious competition can be expected from New Zealand.

For dairy products the going has been difficult. There is intense competition from New Zealand and the Common Market in many of the world's markets, and in the present world surplus situation of skim milk and butter and in the face of rigid import controls there is little that can be done by diversification on a large scale. The overall picture has been for a reduction in total exports over the past three years, but this has been masked to some extent in the statistics by a sale of 20,000 tonnes of butter and 3,000 tonnes of butter oil from previous years' stocks at a discount.

There has certainly been diversification and some increase in sales of processed milk products to over 80 countries but the quantities in many are small. No one can say that the Australians are not trying.

John Cherrington

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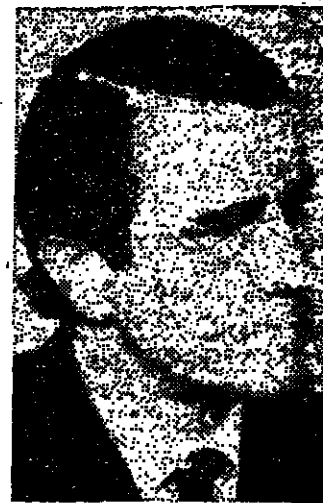


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State of public expenditure

NEVILLE WRAN



THE NEW SOUTH WALES elections on May 1 have further complicated the prospects for a year which was already shaping as one of the State's most difficult in the post-war period. Whichever side had won the election there would have been the same aftermath—the process of bidding for votes made certain of that. In the event, it was a Labor Party victory and Labor's bids were roughly three times higher than the outgoing Government's—about \$A180m. a year in total on a full-year basis.

The new Premier, Mr. Neville Wran, has not promised explicitly that all the promises will be kept in his first year. Some may be quietly shelved altogether. But there are a good many that the new Government will not be allowed to forget, although it may slow them down or scale them down in the stringent circumstances ahead. A few were so central to the election campaign and the whole question of credibility that they demanded immediate action—and got it. The most striking example was the promise to reduce fares on Government-operated public transport by an average 20 per cent. This is draining about \$A80,000 from the State coffers every working day in addition to the transport system's normal operating losses, which amounted to \$A124m. in 1974-75.

Passengers

The idea of the fare cuts was, of course, to demonstrate demand elasticity—more passengers instead of higher fares. But Mr. Wran is quite frank about the basis for the decision: "We have to take a punt. We know we cannot arrest the rammoth transport deficit for a year or two. The reason people in and near metropolitan Sydney don't use the public transport system is because it's a rotten system—dirty, irregular and too expensive. Now if we're

NO STATE is more sorely troubled by the persistent recession in the Australian economy than New South Wales—the most populous and industrialised of them all. Forty-three per cent. of the nation's 300,000 unemployed are in NSW, 31 per cent. of those are under the age of 21. The drought has seared vast areas of the western wheatlands, dairy farmers are in dire trouble where they are geared to exports, beef markets remain as depressed as ever. Federal Government policies in Canberra point to either reduced State Government spending or higher taxes and charges in the year ahead. While the construction industry in the rest of Australia picks itself up, NSW remains anchored in a trough. Unless there is an unexpected change of heart in Canberra, the big State dockyard at Newcastle is set on the path to closure.

That list of troubles—far from exhaustive—is one of the reasons why New South Wales has a new Government and a new Premier in the person of Mr. Neville Wran, QC. The list was slightly less daunting on polling-day three months ago, but most of the trends were plain to see. If prospects had looked brighter at that time, the Liberal Premier, Sir Eric Willis, only recently installed in the

job, would certainly have hung on. As it was, the result took nearly a fortnight to decide. In what used to be regarded as a traditionally Labor-voting State, the Labor Party was recalled by the barest margin after 11 years in opposition.

Neville Wran was not even in Parliament when Labor had its previous taste of power. If it were not for the acumen of the party machine strategists, he would not be Premier now. Mr. Wran was given a seat in the NSW upper house in 1970 (under a voting system which involves only existing members of the Parliament, not the public). His talent, style and looks marked him out quickly.

wrong about this we've made a major error in judgment, not only in respect of public transport but in our whole budget strategy." Mr. Wran has shown a capacity for discerning frankness but with the Budget only a few weeks away the scope for accurate judgment is extremely limited.

In addition, the new Government has promised to spend \$A825m. over five years on a public transport rehabilitation programme. It outbid the previous Liberal-Country Party governments started by Mr. Gough Whitlam's Government will be by \$A65m. There will be about \$A27m. available to NSW from Mr. Malcolm Fraser's Federal Government for urban public transport projects but, unfortunately, the State Government will not be able to claim it all. The State Treasury has already advised the Government that this provision is likely to be of considerable assistance in financing an expanded work programme of the Public Transport Commission, some difficulties could arise in taking up the full sum as some projects included in the NSW programme are not proceeding.

Education

Except for education, there are few areas where the State Government can look to Canberra for increased funds and, in fact, the money available for many of the specific programmes started by Mr. Gough Whitlam's Government will be sharply reduced. In their place is Mr. Fraser's "New Federalism" plan, giving the States a fixed share of income-tax collections, and the right to levy a surcharge on tax for themselves. Mr. Wran, however, has closed off his options as advised the Government that this provision is likely to be of considerable assistance in financing an expanded work programme of the Public Transport Commission, some difficulties could arise in taking up the full sum as some projects included in the NSW programme are not proceeding.

The NSW Labor Party had tried a succession of traditional and competent leaders of the old school, without success. Why not Wran?

His translation from the upper house to the legislative assembly was organised smoothly. His election as Party leader was either a matter of luck or hair's breadth judgment by the machine organisers—but it duly happened. And while the Liberal-Country Party Government was going through a damaging period of doubt and contention about its leadership, Mr. Wran and his party consolidated a winning image.

Neville Wran bears no resemblance to the old-style Labor politician in NSW or anywhere else. At 48, and with a successful career as a barrister behind him, he looks as prosperous as he is, has a confidence quite disproportionate to his political experience, a convincing warmth that owes nothing to back-slapping and ockerism—a style that, overall, is as conservatively suave as his appearance.

At university he was a good enough actor to get professional engagements which helped to pay his fees, and he almost dropped out of law for the stage. His father convinced him he would be a better lawyer. For all that, Mr. Wran's background is archetypically

Liberal. He was raised in Balmain, a working-class suburb of Sydney. Because he was the youngest of eight children, it became possible for the family to support Neville at his studies where his brothers and sisters had little choice but to go to work.

Mr. Wran becomes Premier at the age of 48, determined to consolidate Labor's further for a long period of office. The parliamentary party elections have given him a team of, as the cliché has it, "youth and experience"—a former Premier and a former deputy leader for example, and an attorney general in Mr. Frank Walker, 33, who is ranked fifth in Cabinet of 18 after only six years in Parliament.

Ministers like Mr. Walker and Mr. Sid Einfeld, in charge of consumer affairs, have spilled out a spate of ideas and actions which give an appearance of activity to at set neatly the basic fact that Mr. Wran is taking things very cautiously, indeed.

His preoccupations are not the State budget to be presented this month. They are likely to maintain priority over potentially contentious changes—like the legalisation of Sydney's well-established illegal gambling casinos, despite Mr. Wran's well-established reputation as a civil libertarian and "small liberal".

K.R.

VICTORIA

Where Liberals still govern alone

AFTER TAKING his first, long look at the Fraser Government's "New Federalism" policies, the Victorian Premier, Mr. Rupert (Dick) Hamer flew home from Canberra and called an election. His judgment was borne out by the subsequent misgivings in every State about Federalism—but also, of course, by the election result.

Mr. Hamer's Liberal Party Government increased its numbers by nine from an already comfortable working majority of the Hamer Government.

years to weather any storms that may arise from the New Federalism. The vote was a strong endorsement of Mr. Hamer from the electors but the Premier's treatment at the hands of his new Parliamentary Party.

Despite their armchair ride back into office at these elections the Victorian Liberals are heading towards an internal clash which could shake the solidity of the Hamer Government. Mr. Hamer was the personal choice of Sir Henry Bolte to succeed him when he stepped down from the Premiership in 1972 after his record term.

CONTINUED ON NEXT PAGE



A view of the Melbourne skyline.

Emphasis is on social reform

OUTH AUSTRALIA is only a few months short of ten years since the Labor Party Government in the State came to be called the modern era — to distinguish it from the preceding 32 years of benign conservatism. Under the guiding hand of the record-breaking Liberal Premier, Sir Thomas Playford, Adelaide still likes to be called the city of churches, but it is rather smug about the usually over-blown description, Athens of the South, which keeps up regularly in some of its more colourful accounts of a decade of change. Social reform is the outstanding feature of the changes wrought by the Labor Government and continues at a far brisker pace than anywhere else in Australia.

Looking at its home territory the unusual frankness earlier this year, the Adelaide Advertiser said of the closing days of the Playford era: "we were the chest-flung outpost of conservatism — prim, proper, unswerving in the sun. To some people Adelaide had become a terrible local sordid; what with strip shows, abortion wards, shops, grubby magazines and pornographic movie palaces. Certainly it is a different city from the one Sir Thomas Playford farewellled but for most people it is a nicer and kinder place as well."

Capacity

Adelaide is indeed a gracious and easy-paced city — more so than any other in Australia. One-third of the State's population lives there and they have demonstrated a capacity to absorb and applaud change which rather belies their reputation for conservatism over the years. An extraordinarily long, sparsely populated rural area with Australia has not taken so kindly to the Labor years, but it is increasingly that there is little it can do to bring back the old power balance.

To achieve office in 1968, the Labor Party had to overcome electoral gerrymandering of proportions at least equal to the one that still prevails in Queensland. The two-thirds of the population who lived in Adelaide elected one-third of the members of the House of Assembly.

Voting for the Upper House, the Legislative Council, was restricted by a property franchise which put it forever beyond Labor control. Removal of the restrictive franchise has in the Labor Government gradually increased its Upper House numbers, though it has to taste control, and the next State elections will be contested on electoral boundaries which reverse the old balance of power. The people of Adelaide will elect 33 members to the House, the rural voters

still

According to the Liberal position leader, Dr. David Tonkin, the old gerrymandering is being reversed, but there are few supporters for that view. A electoral commission is now in general agreement, though that the Labor Party will be the chief beneficiary of changes. Dr. Tonkin knows the likely result as 26 to 27 or 21.

That would come as a great relief to the Premier, Mr. Don Dunstan, who found himself earning after last year's election with no majority in the House of Assembly or the Legislative Council. He survived by goodwill of a former Labor

ICTORIA

NTINUED FROM PREVIOUS PAGE

members and two appointed by Hamer—contains only five votes in support of the Premier's general views. Two of them are from his own constituents without which he would be entitled to regard the result as a near-disaster.

The Cabinet ballot is bound to encourage trouble which has been fomenting for several months in the organisational chaos of the Party outside Parliament. There have been serious allegations of breaches of the "struck" to indicate their power and their reputation on higher bodies within the party, and there has been a far more active and unified conservative faction within the "more" open listening of Mr. Hamer's speech to issue like conviction and land use planning. Aspects of some recent events are still being investigated by party officers, and there have been public underings that any improprieties

Party member, elected as an Independent, who accepted the post of Speaker.

The changes will give even deeper personal satisfaction to Mr. Dunstan, since he has campaigned for a "one-vote, one-value" electoral system ever since he entered Parliament 23 years ago at the age of 28. And it will be just as gratifying to the former Liberal Premier, Mr. Steele Hall, whose period in office from 1968-70 was abruptly cut short by his commitment to equality of voting in the face of bitter opposition from his own party.

The extent of population concentration in and around Adelaide is illustrated graphically in the new electoral boundaries. The electorate of Eyre now embraces 75 per cent. of the entire land area of South Australia, making it twice the size of the State of Victoria next door. Yet it has only 15,000 voters compared with the average of 17,000. The people have no choice but to cluster around the available jobs and resources—and both are constant headaches in South Australia.

One of Adelaide's distinctive visual features is the predominance of stone in house construction, of shrubbery and plaited branches substituting for normal fences. It is a distinction enforced by the acute shortage of local timber. Even the telegraph and telephone poles are made of concrete and steel.

There is not a major town in the north and west of the State. Every last ounce of growth has to be wrung from whatever growth opportunities appear.

Under Sir Thomas Playford and the subsequent Labor Governments the basic growth strategy has been to attract new industries and a high proportion of immigrants. Cars and the whitegoods industry have been the main successes but both now find themselves under threat. It was a major blow to South Australia when the plans for a major four-cylinder engine plant based on Chrysler's foundry at Lonsdale fell through this year.

The prospective Japanese partners in that deal, Toyota and Nissan, will now have their own plants in Victoria with an investment around \$40m. each.

Chrysler has had a constant fight in recent times to retain its share of the car market and General Motors-Holden, which also has major facilities in South Australia, has shown increasing irritation with the extent of industrial disputes. The whitegoods industry has had recurring crises in competing with imports. Most overseas suppliers are now firmly restricted. New Zealand is a notable exception, however, and the big GMH plant there continues to worry South Australia.

Sights

The Government has been forced to raise its sights for future planning. Two years ago it was encouraged by the prospects of a major petrochemical industry on Spencer Gulf, drawing feedstock from the Moomba natural gas fields in central Australia. It is not absolutely clear whether that project has died or gone into indefinite deep-freeze.

Now, however, there is a plan for a uranium enrichment plant sited on South Australia's southern coastline. It has to survive the basic hurdle of whether Australia decides to have any sort of uranium industry. But if that is negotiated, there will still be two or three years of feasibility studies and proving work before any

firm propositions can be advanced.

The cloud currently hanging over the future of the ship-building industry in Australia is particularly serious for the Whyalla yards in South Australia, where the prospects for alternative employment are virtually nil.

For all his economic problems Mr. Dunstan managed to produce a modest surplus of \$A2m. for the 1975-76 year. The sharply increased flow of funds from the previous Labor Government in Canberra helped the result considerably, as did the handing over to the federal authorities of the State's non-metropolitan railway system. The immediate future, however, looks less comfortable.

Mr. Dunstan's Government is widely expected to call an election before the end of the year to give it a more comfortable position from which to approach its problems. With the new electoral boundaries it can be

fairly confident of the results, whereas a by-election (which would be decided on existing boundaries) could threaten its very existence.

In the meantime the social reform programme goes on steadily. Legislation is before Parliament on the way dealing with rape, the abolition of capital punishment (there has been no hanging since 1964 anyway) and the abolition of public drunkenness as an offence (this is part of a general review of drinking problems). The Government has a strong commitment to worker participation in management, more plans to strengthen its position as the most innovative administration in Australia on consumer protection law, and a host of community health and welfare projects.

Despite the clouds on the horizon Adelaide will remain a "nice and kindly" city for quite a while yet.

K.R.

DONALD DUNSTAN

MR. DON DUNSTAN, QC, Premier of South Australia, was on the front pages of most Australian newspapers a few weeks ago, smiling down from the back of an elephant — a promotional bonus for his new recording of Ogden Nash's verses for Saint Saen's Carnival of the Animals.

It seemed not all that surprising coming from Mr. Dunstan. His flair for the theatrical and liking for the unconventional have been well known since he became Premier, for the first time, in 1967. He has what more than one writer has called "star quality," most of it innate, the rest carefully developed as part of the tools of trade.

With what looks like final victory close at hand in a long fight to remove the gross inequalities from South Australia's electoral system, Don Dunstan could be Premier for a long time. His own candid hope is that it will be about 15 years more (to retirement age, 65) and he has the rare capacity to make a statement like that sound neither big-headed nor naive. Those are the facts about the South Australian and Dunstan situations—at least as they appear now.

The Labor Party machine in SA is the most stable in the country and the Dunstan Government runs in much the same fashion as the machine. There is an easy acceptance



of differing views at the outset of a Cabinet discussion because every Minister knows that one way or another they will be melded into a collective decision. The Premier's word is certainly not law. Mr. Dunstan freely admits that his viewpoint is frequently over-ruled — "probably about once a month on average."

Mr. Dunstan is 50 this year and looks 10-15 years younger. He has mellowed considerably from the abrasive, hair-trigger leader who was put into the Party leadership to create a new image back in 1967. It is some time now since his famous appearance at a summer sitting of Parliament in skin-tight pink shorts and a T-shirt. Familiarity with power has made Mr. Dunstan a

calmer and more considered politician, even though he is still capable of a fine, raging performance when he feels it warranted.

Despite some mellowing, Mr. Dunstan still sees himself as "rather more radical" than the Labor Party in general, but does not regard it as a problem. "They know very well from their experience of my activities as Premier that I'm not going to go beyond the consensus which can be established in the party. And I'm not going to go out and commit the Party to what is my personal view until I have persuaded the rest of the Party to that view." But to actually fix the Dunstan view in some part of the political spectrum is more than usually difficult. He says very firmly that he is not out to create Utopia, that practicality is his stock in trade. Despite that, his sights are set high: "I'm trying to create in Adelaide and other areas of South Australia the best urban conditions in the world. I think we have a chance to do this... (in)... the most urban part of the most urban nation of the world... in providing the best of urban conditions, what I'm trying to do is to provide not only an urban environment, but security and diversity of employment — a quality of life which allows people enjoyment, to be able to do their own thing, to be individuals in society." Whether public or private enterprise is the instrument for achieving chosen ends

does not worry Mr. Dunstan much.

It was natural that Mr. Dunstan would attract attention as a possible national leader of the Labor Party and a potential Prime Minister. He is frank in saying that his main interest is not at that level of Government because the quality of life issues that concern him most are better handled by the States. If there was an all-out Party crisis, however, he could be drafted: "The Party would have to be in such a mess Federally that all (State) branches saw it as necessary for me to go to Canberra as somebody who had experience in running the Party on a consensus basis and who was a known public figure. But all branches would have to insist on that. I don't see it happening."

After 23 years in politics, Mr. Dunstan still works hard at being successful. He goes through a rigorous daily routine of jogging and exercise, works long hours, finds it necessary to exclude politics even from conversation in his private hours and is constantly looking for flaws or possible innovation in the presentation of his Government's actions to the people. Considering that Government was returned without any Parliamentary majority only last year, a forecast of another 15 years in office may seem super optimistic. But Mr. Dunstan is working at it.

K.R.

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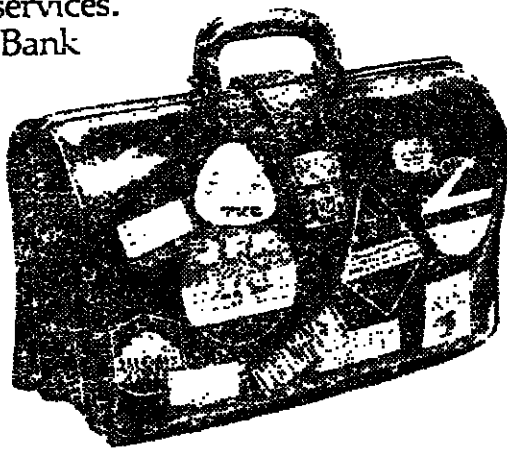
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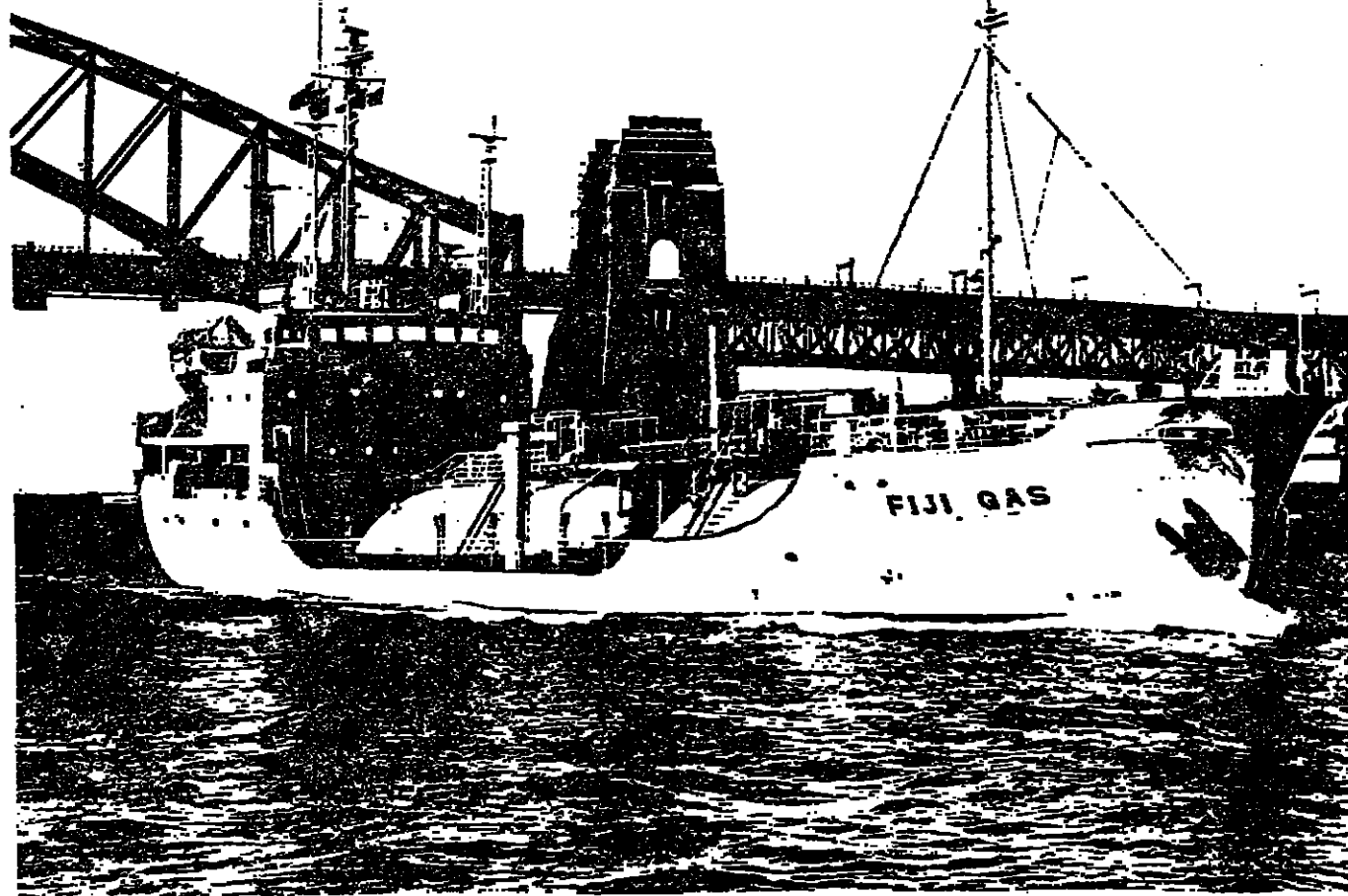
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BORAL



Prosperity is just below the surface

WESTERN AUSTRALIA has moved almost imperceptibly into the early stage of another surge of resource developments, the big-scale extractive and processing industries that reshaped the state in the 1960s. That boom is still being digested. Most West Australians believe that, if the resurgence comes at all, it will be slow, gentle and digestible: they don't like booms because of their after-effects.

But given a fair survival rate among the projects presently being negotiated the take-off will be dramatic. Of about 30 big ones planned, a third have a reasonable chance of being edged into the final feasibility stage during this financial year. Even three would compress into one year the tally of the past four years.

The State's economic wellbeing is closely attuned to the level of activity and confidence at the mining sites and processing plants. Through a combination of high inflation and costs, labour troubles, low overseas demand and the legacy of federal labour policies that accelerated the flight of capital, miners are stalemated and confidence has ebbed.

Although the root causes of the malaise are changing, West Australians have grown tired of holding their breath awaiting the breakthrough. Consumers are saving their money; even the free-spending young rummage with veterans' discrimination among the winter bargains, although there are diverse anomalies in the strong sales of colour TV, portable appliances and bicycles. Investors, stimulated by limited-life incentives, have spent what they plan to spend and are again holding off.

Initiated during the iron ore and nickel boom, about 1m. square feet of newly built Perth office space has been progressively discounted, the market having been hit by the slowdown in Government leasing. Demand for industrial land and space is improving and investment in flats and home units is recovering from an

SIR CHARLES COURT

AS THE man most closely identified with Western Australia's mining, petroleum and processing developments, Sir Charles Court has had a difficult couple of years. For he performs best as a political leader when bringing to fruition the new projects that have transformed the big state (1m. square miles, 1.15m. people) from a rural backwater to a major resource producer.

It has been a long time between these occasions and his promises to get things moving again after his election in 1974 have been thrown back at him. Never widely popular, regarded more with awe than affection in the electorate, his personal ratings have slipped; but this has not been enough to risk seriously his Government, against a slipshod and divided Labor leadership, at the election due by April, possibly before Christmas.

Sir Charles Court is Premier, Treasurer and Minister Co-ordinating Economic and Regional



Development. As a younger man, he was a national champion cornet player and still takes the baton occasionally as a guest conductor. With his personal style—accepting a prodigious workload, delegating only reluctantly, impatient with fools, critics and surrogates and carrying on as if it were still 1953 and he were a 42-year-old newcomer to Parliament—he has become

a natural for cartoonists to depict him as a one-man band.

Court is a natural entrepreneur who gets his kick out of power rather than money. Son of a battling English migrant plumber, he founded a successful chartered accountancy firm before enlisting as a private and being discharged as a lieutenant colonel. He was awarded an OBE for service during the Bougainville campaign. He has dominated West Australian politics for the past decade ever before succeeding Sir David Brand. Turning 65 next month, he has become senior statesman of Australia's State politics.

Western Australia in the booming 1960s was tailor-made for Sir Charles Court, his intellect and vision scaling up Government processes to match the times. Uncomfortable in stagnation, he has continually foreshadowed the next big lift, orchestrating what he believes will be the most demanding, complex but exciting period of West Australian history.

K.R.

partly to convince the workforce that strikes and unrealistic wage demands will produce no real or sustained gains.

The State's Premier, Sir Charles Court, has had to face a paradox, forced to hammer home the lessons of falling competitiveness—thus tending to argue against his own assertion that, once again, Western Australia is about to lift the country out of recession as it did ten years ago. His calls on businessmen and professionals to make themselves ready are heard by an increasingly sceptical audience and the brain-drain of key technologists has become acute.

Projects

So the West Australian scene is easy to depict in black-and-white. Either investment stays unjustified and development prospects are passed up, or the ingredients of impending projects quickly jell and the whole economy blasts off. Most West Australians continue to foresee apparently intractable problems: few are yet ready to beat the drum, like Ian MacGregor.

In the grey area between these extremes, but tending well towards the brighter end, there is evidence that significant moves are being made in anticipation of the State's combination of resources, wealth and political stability proving potent enough to overcome the problems. But the situation is influenced by complex dynamics: it is as important to convince international bankers that this is a good place for investment, and

raw material purchasers that on iron ore. Although the first exports began only ten years ago, the Pilbara iron region lifted Australia ahead of the U.S., second in the world only to the USSR, among iron-producing nations. Nickel production followed, with all the distortions of a resultant rampant stock market. The next move forward rests on the prospects of developing natural gas, base metals, bauxite and uranium deposits and of expanding the "iron ore" production.

But the optimists have lost their credibility, both because momentum building up quickly, that among mining men, Ian MacGregor is a rarity with such problems have been played up,

D.L.

TASMANIA

Labor's traditional insular stronghold

A YEAR ago, the Labor Government of Tasmania seemed doomed by its own internal divisions and, perhaps as much as anything, by the unpopularity of their Party colleagues in Gough Whitlam's national Labor Government.

The Liberal Party opposition in the State Parliament pressed for an early election even before the Whitlam Government fell. They kept pushing this year and now seem faced with the near-certainty of an election within a few months which they are unlikely to win.

Tasmania has an election system comparable only, so far as can be ascertained, with Ireland—a system of multi-member electorates returning members for five-year terms through a finely-tuned method of proportional representation. It is never likely to produce land-slides in terms of seats compared with votes as happened in the national elections last December.

But the same system has produced a Government in Tasmania to-day that bears little resemblance to the one elected with a quite comfortable majority of 21-14 in the House of Assembly. The veteran leader of that time, Eric Reece, was deposed last year and the new Premier, William (Bill) Neilson, 50, is only now starting to project himself as a helmsman firmly in charge of things.

Six of the members returned in 1973 have departed the scene. Five of them were ministers who resigned in a space of little more than a year. The opposition had a strong point in claiming that since it was already a different government, it ought to be prepared to seek confirmation from the voters.

Tasmania's brand of Labor politics is the most sober and restrained of any in Tasmania—one reason why it has held power for 35 of the past 35 years, under only three leaders. Of the most bizarre features of

the opposition pressure for an early poll was an attempt to depict the Neilson administration as the representatives of virulent socialism.

The truth of Labor's near-fatal faltering last year lay more in the search for any sort of new momentum to overcome one of those periods of lethargy that are almost inevitable in a government so long in power. There is not much evidence that they have yet found that momentum but, after some painful reconstruction, it is at least more likely.

The best thing going for Mr. Neilson's Government in Hobart at the moment is Malcolm Fraser's Government in Canberra—and, ironically, the Whitlam administration that preceded it. With only 400,000 more in the search for any sort of new momentum to overcome one of those periods of lethargy that are almost inevitable in a government so long in power. There is not much evidence that they have yet found that momentum but, after some painful reconstruction, it is at least more likely.

CONTINUED ON NEXT PAGE

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Squabbles in the ruling coalition

JOHANNES BJELKE-PETERSEN

AUSTRALIA'S most controversial politician lost one of his greatest assets last year with the defeat of the Whitlam Labor Government. For Johannes Bjelke-Petersen, the Premier of Queensland, the existence of the Labor regime in Canberra was a political godsend although it also seemed an ideological trauma. He accused them of corruption, of being Communists, of destroying his Queensland industries and of trying to steal parts of his territory. He made the first break with conventional practice which set the stage for last year's refusal of the Senate to pass the Budget, and from which the whole constitutional crisis flowed. And Mr. Bjelke-Petersen did it all with great advantage to his standing within Queensland.

At the end of 1974, Mr. Bjelke-Petersen somehow managed to run a state election campaign based entirely on Federal Government issues and Labor Party ideology which he regards as indistinguishable from Communism for practical purposes. The combination of his campaign and the Queensland electoral system devastated the State Labor Party, which emerged with 11 seats (out of 82 in the single-chamber



bera Government to be wrong, no matter what its political complexion. His main target recently has been Mr. Doug Anthony, the Deputy Prime Minister for National Resources.

The National Party in Queensland is the local branch of the National Country Party, of which Mr. Anthony is leader. But that seems to make no difference to Mr. Bjelke-Petersen. Still invoking the ghost of the Whitlam socialists, he declares: "I believe Canberra must get right out of the mining field and leave it to the states, as before. The previous Federal Government tried to take over mining simply to provide funds for its socialist extravaganzas." Apart from the fact that the implication of "as before" is quite misleading, Mr. Anthony's application of the Government's investment policies has been extremely flexible in the case of Queensland natural resources projects, and successful in the objective of increasing local equity.

There rarely seems to be a time when some section of Mr. Bjelke-Petersen's party is not muttering about replacing him. It is five years since the last definite move in that direction failed because the instigators felt that common courtesy demanded they warn the Premier. At the moment the unrest does not look threatening, more a matter of shuffling for positions with an eye on the premier's age—

he was 65 this year—and the possibility of retirement. But internal relations in the Government are far from happy.

It has never been clear whether Mr. Bjelke-Petersen regards polarisation as a conscious political weapon. But there is a rather chilling equation between his electoral success and the number of death threats he receives. It was revealed last year there was an average of one a week. Comparisons are difficult since all other Australian political leaders make a strict point of not talking about such matters, but their security authorities regard the Queensland record as extraordinary. Last November, a letter bomb exploded in the mail room of Mr. Bjelke-Petersen's office suite in Brisbane.

"Conservative" is an inadequate term to describe Mr. Bjelke-Petersen's brand of politics. He pursues a fervent "Queensland first" line based on big development ideas, especially in mining, but mixes in a Victorian era partisanism, personal demagoguery and an evangelical denunciation of anything left of political centre. After eight years as Premier, he is a proven winner but one with few political friends outside his own state. It may not be long before Mr. Fraser and his Government start to fill much of that gap left by the departure of the Whitlam team.

R. GORDON CHALK'S retirement from politics a few weeks ago after 30 years in Queensland Parliament marked a turning-point for the State Government. But there were few confident predictions about the immediate results. Relations between the Liberal Party and the National Party within the Coalition have been severely strained on several issues in the past year—a state affairs largely based on the National Party's expansionary ambitions.

As Treasurer, Deputy Premier and Liberal Party Leader, Sir Gordon Chalk had a central position in the machinery of government which allowed him to protect Liberal Party interests while he enjoyed a good deal of freedom in his own actions.

The Treasury portfolio is usually powerful in Queensland. The Treasurer's tasks are limited with striking brevity as "the custody, collection and disbursement of all revenue." Within that definition, he administers 41 types of legislation, makes and guarantees loans, manages short-term in-

vestment of the Government's cash balances, controls all insurance, collects payroll tax, land tax and stamp duties, and controls racing and betting. The State Government Insurance office, apart from its obvious functions, owns five of the biggest office blocks in the mid-city area of Brisbane and recently took over six failed building societies. In short, the Treasurer and his empire control information and resources that any Premier would want to keep in touch with. Mr. Bjelke-Petersen, the Premier and National Party Leader, considered he was not being kept properly informed. His resentment is said to have come to a head at a Premier's conference in Canberra earlier this year when Sir Gordon presented him, for the first time, with Queensland's case for financial assistance in 1976-77 just before the meeting began.

From his side of the argument, Sir Gordon fared at what he regarded as interference in his job and regular attempts to prise him out of it.

That aspect of the affair reached a stormy peak in June

when Mr. Bjelke-Petersen and his National Party colleagues, would dearly love to govern in their own right. The National Party is only three seats short of being able to do so at present and is persistently pushing strongly into the Brisbane metropolitan area which has been a Liberal-Labor Party arena. Both the National and Liberal organisations have been beefing up their resources, fairly clearly aiming at each other now that they have reduced the Labor Party to 11 seats in a Parliament of 82.

At present, Victoria is the only state where the Liberal and Country Parties (or the CP equivalents like the National Party) each have members in Parliament but no coalition arrangement. The situation there has often threatened serious fallout on the well-established coalition at national level. The Queensland situation would be far worse if a breach occurred with the parties in their present mood.

K.R.

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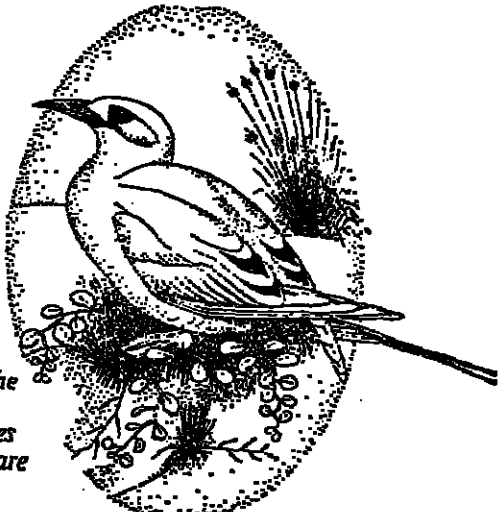


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TASMANIA

CONTINUED FROM PREVIOUS PAGE

The result in the last financial year was that Tasmania produced a budget surplus—just over \$4m, the biggest of any state. Mr. Neilson has already been able to promise that in his new budget, due next week, there will be cuts in land and death duties, greater assistance for non-government schools and new taxes. Last year, there was a time when the Government admitted that if it had to pay school-teachers the holiday pay due to them, the budgets might have bounced.

That is one side of a picture that makes the Government far more optimistic about facing an election. The other side is equally advantageous politically: the very serious effects on Tasmania's small and agile economy of the Fraser Government's federalism policies and general spending cuts.

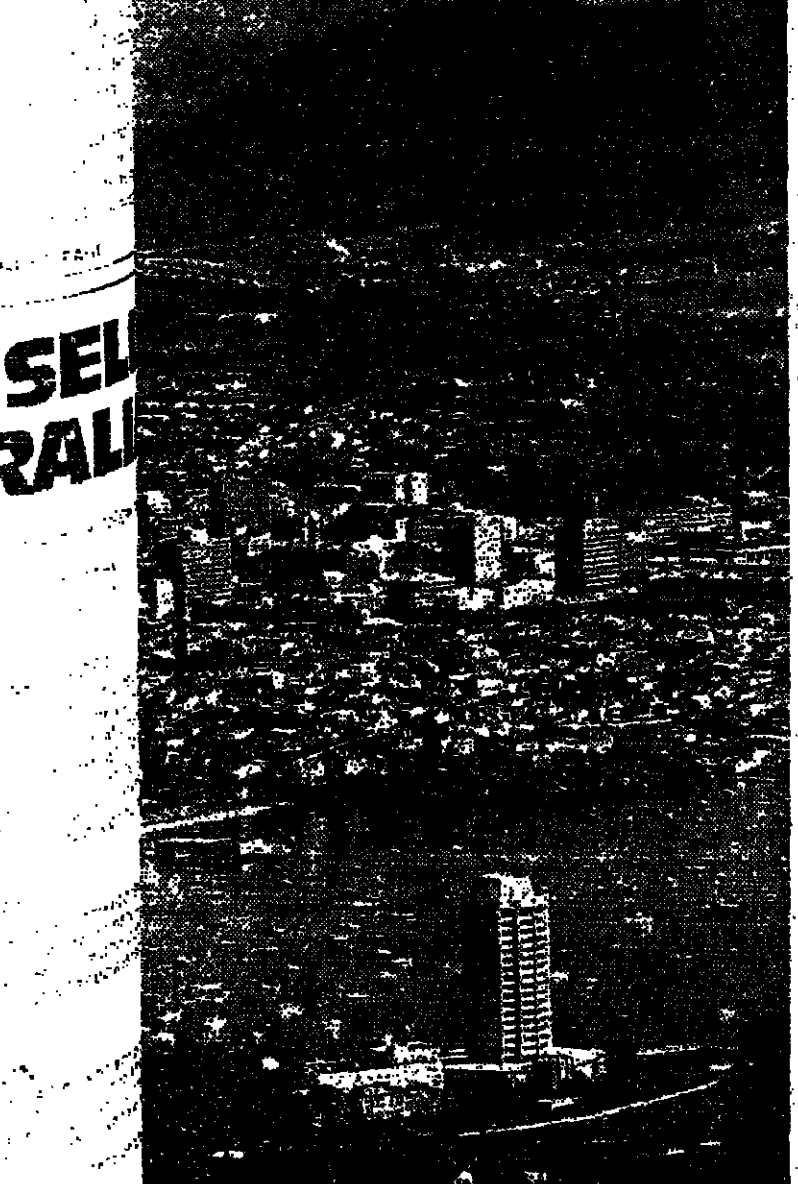
Tasmania's once prosperous pulp and dairy industries are now disaster areas, their collapse contributing to unemployment as high as 11 per cent. in some parts of the State. The back in public spending instituted from Canberra will exacerbate the employment problem despite the limited buffer Mr. Neilson can provide through his budget surplus. The loss of the Tasman bridge, linking the two halves of Hobart across the Derwent, has added enormous costs to transport in the capital. Mr. Lyell and other east coast mining companies are removing workers, partly, it is said, as a result of the Government's introduction of mineral royalties last year. Big southern industrial concerns, like Electro-

making side of Cadbury-Schweppes, find less and less reason to keep their operations in Tasmania, with its transport problems and decreasing cost advantages.

Mr. Neilson has been a bitter critic of Mr. Fraser's "new federalism." "Federalism means the sharing of responsibility to serve the people," he says. "But instead of sharing, we're getting dictatorial cutbacks foist on us without any consultation in most cases. This so-called federalism is a sham. It doesn't exist. The premiers were sold a confidence trick." Whether the Fraser policies are, quite that bad overall or not, Mr. Neilson's view seems to be well established in Tasmania. Even the Liberal Party leader, Max Bingham, who helped to devise the federalism concept, has gone decidedly cool on its application. Furthermore, the people of the smaller states tend to relish the sight of their local knights charging the Canberra dragon, whatever the issues.

A local election, however, will not solve the problems of Tasmania's future. Neither side of politics professes to have solutions. An editorial in the Mercury newspaper in Hobart commented recently: "The Tasmanian Liberal opposition, collectively and individually, has been strong on 'knocking' but weak on offering credible alternatives. Combined with an insipid, reactionary Government which spends a disproportionate amount of time knocking the opposition for knocking the Government, Tasmania has the perfect recipe for negativism."

K.R.



A view of Hobart. The Wrest Point Hotel (foreground) contains Australia's first legal casino.

THE TERRITORIES

Self-government hopes

WHATEVER ELSE may be its legacy, last year's General Elections have increased the pressures for self-government in the two areas under the direct jurisdiction of the Australian Federal Government. The Northern Territory now has its own local parliament as a result of Labor Government action and it has been promised something close to statehood within five years by Mr. Fraser's Liberal-National Country Party Government. The Australian Capital Territory, which is principally Canberra, also has its own local Parliament but, as yet, no actual powers or the promise of them.

The two Territories present a curious contrast. There is no convincing evidence in either that there is active majority support for self-government. But the advocates of statehood in the NT clearly have the running and no organised opposition. Not so in Canberra where a mid-town coffee shop has lately been displaying a banner: "Self-Government without Reference to the People is Dictatorship." and the local newspaper's letters columns reflect strong opposition to any change in the present cosy system.

Affluent

The Northern Territory's 1.3m. sq. kilometres represents 17.5 per cent. of Australia's total land area. The ACT at 2,400 sq. kilometres is 0.03 per cent. of the total. The NT's normal population is around 100,000. Canberra's population is twice that—in the nation's most modern, planned city. The battler is the Northern Territory norm while Canberra is the most uniformly affluent of Australian cities. Some of the figures being bandied about suggest that in strictly monetary terms, Canberra would be no worse off with a status approaching statehood. Excluding "seat of government" which would always remain a national responsibility, taxation of such a high income population would probably guarantee the maintenance of local services at about their present very high level. For the NT, however, "independence" holds out the prospects of higher taxes to maintain even what little exists now.

Given that outlook, there is

understandable anxiety in the Northern Territory about any Government policy which threatens an area for potential economic development like the establishment of a uranium industry. The issue goes wider, however, to the whole question of mining and present plans to grant Aboriginal Land Rights with provision of an Aboriginal veto on mining.

The Government's Land Rights proposals, released in May after a long Cabinet struggle, would give Aborigines freehold title over reserves and other traditional lands totalling 1.3 square kilometres—about 20 per cent. of the NT. The right of veto over mining activity would not be absolute: the Government would retain power to override such decisions on grounds of compelling national interest. Even so, the scheme has been bitterly opposed by the NT Legislative Assembly, the NT Minister for the Northern Territory, Mr. Evan Adermann (a National Country Party man), and the mining industry. The main features of the present Government's proposals are the same as those developed by the previous Labor Party Government and it seems certain that they owe their survival largely to the support given by the Prime Minister, Mr. Fraser, to his Minister for Aboriginal Affairs, Mr. Ian Viner.

on experience so far in negotiations between Aboriginal communities and miners.

Opponents of the Land Rights proposals have taken some heart from the fact that the Government has yielded to the extent of calling in Mr. David Hay, the Defence Forces Ombudsman, to give an independent opinion of their submissions. But the Liberal Party, including Mr. Fraser, will take a good deal of convincing that the basic principles of their proposed legislation should be watered down.

Aboriginal policy is already a sensitive issue with the Government and, automatically, with the Northern Territory, where the greatest numbers of Aborigines live. The most drastic cuts in any welfare spending in this year's Budget were those affecting Aboriginal affairs, which Mr. Fraser was convinced had been an area of waste and extravagance under Labor. Most of the Labor-initiated programmes were suspended pending a review of their effectiveness by Mr. Hay. The Budget review showed the programmes the extent of calling in Mr. David Hay, the Defence Forces Ombudsman, to give an independent opinion of their submissions. But the Liberal Party, including Mr. Fraser, will take a good deal of convincing that the basic principles of their proposed legislation should be watered down.

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ADMINISTRATIVE REFORMS

Change in the air

A VISITOR to Canberra would need a well-ventilated map to get around the federal departments these days. Mr. Fraser has shaken them about almost to the same extent that Mr. Whitlam did. It is the well-considered opinion of the Press Gallery that there has been more restructuring of the Federal Government in the last four years than there had been in the whole life of the Commonwealth before that.

Some of the changes in the Canberra geography have been of the arbitrary sort—for instance, renaming the Department of Minerals and Energy, a seat of controversy under the ultra-nationalist Rex Connor, the Department of National Resources. The Coalition, like any other occupying force, may simply like the satisfaction of rubbing out the old street names and hanging out their own shingles.

But the reforms are extending beyond the nomenclature. Whole divisions have been

shifted to different or even new departments. If you are on Customs business you will have to go, oddly enough, to the Department of Business and Consumer Affairs. Some of the old Labor structure has been retained to avoid disruption of the accustomed paper flow, but change is very much in the air.

"Review" committees are calling everywhere—at Foreign Affairs, at the Australian Information Service and at Labor-inspired statutory bodies like the Industries Assistance Commission and the Trade Practices Commission. Economy is one of the objectives of the inquiries but no one has any doubt that Canberra will be remodelled closer to the Fraser scheme of things when all the bureaucratic chips are down.

Ironically, the most sweeping prescription for change has been submitted by a Royal Commission instructed by the Labor Government. The two-year gestation period had much to do with the accident of its

coming out in an entirely different political climate. Still, the 481-page Coombs report has to be taken as something close to the definitive blue print for the public service of the future.

Its principal author, Dr. H. C. Coombs, submitted the commendable volume along with his letters patent to the Governor-General as a virtual legacy of his half-century in the Australian public service. He had been Director General of Post-war Reconstruction, Governor of the Reserve Bank and Chairman of the Australian Council of the Arts among his many carry-overs. It is potentially the most valuable resource of the Commonwealth service has any living granddaddy it should be "Nugget" Coombs.

It is certainly true that the Coombs inquiry, like other Labor projects carried over into Liberal times, had more friends way or another for the Government—either as a First Division mandarin in Canberra,

equally? Differences in values and aspirations tend to drop out of arguments like that.

There seems to be at least a tacit recognition now that statehood, as generally understood, is not a practicable proposition within the five-year span envisaged last year. It is far from clear, however, where the compromise will be drawn. The Northern Territory already has a fair degree of autonomy in obviously local issues; the next step is to the questions that involve real spending power which are tied very closely to capacity and willingness to raise revenue—an area where Territorial enthusiasm starts to want noticeably.

In the ACT, a working party of Government officials has recommended that the local politicians be given very little more than local council responsibilities—things like garbage collection and dog control. It is just as difficult to see where that argument will finish. But in both Territories it is likely to be much longer than the activists had hoped before they are draped with the trappings of anything close to real power.

K.R.

as a postal clerk in Kununurra, as a pilot for the State-owned Qantas or in some other capacity. The public service, with the guidance of the Ministry of the day, disposes of 30 per cent. of the entire national product. Make no mistake about it, Australia is one of the most governed countries in the world.

There are some residual similarities to the British Civil Service, but the Coombs report has taken note of the "degree to which the Australian system in fact differs from the Westminster model." Senior bureaucrats like John Stone of the Treasury, John Menadue of the Office of the Prime Minister and Cabinet, and Sir Lennox Hewitt, formerly of Minerals and Energy, have been almost as much in the public eye as their Ministers.

Some scepticism about the immediate usefulness of the Coombs report has been warranted by Mr. Fraser's commissioning of an "administrative review committee" to examine the efficiency of the carry-over bureaucracy. The review body was headed by Sir Henry Bland, a bureaucrat known to share Mr. Fraser's conservative thinking. Unlike the Coombs report, the Bland findings are not for publication, and no inkling of them can be had except for some provocative leaks made to the Press. Newspaper accounts of a reported Bland recommendation to hive off the professional staff of the Industries Assistance Commission (formerly the Tariff Board) to the Department of Industry and Commerce (formerly the Department of Manufacturing Industries) were taken seriously enough to elicit strong objections from the IAC's friends.

The leak was believable in the sense that Mr. Fraser won the election on a pledge to bring back the old religion to the tariff-determining branch of the Government.

The IAC got help from an unlikely quarter. The Associated Chambers of Manufacturers of Australia (ACMA), the staunchest protectionist lobby, hauled at the extremeness of the proposal. The ACMA director general Mr. W. J. Henderson quipped: "For the ACMA to defend the IAC against any threatened attacks seems as incongruous as Henry VIII pleading with the axeman to spare the life of Anne Boleyn."

There is likely to be as much opposition to the key Coombs recommendations. They strike directly at Treasury, the most powerful department in the Government and the innermost sanctum of the Canberra mandarinate.

Like its original model in the Chancellery, it attracts the "best and the brightest" of public servants. The purest Oxbridge accents outside of Foreign Affairs can be heard in carpeted suites of Treasury. Through the sheer weight of its economic expertise and the lag of rival agencies, Treasury just about runs the economy for an Government of the day.

Review

To give the other departments more fiscal independence, the Coombs commissioners are proposing three-year "forward estimates" of their budgetary requirements, with an annual review to work out needed adjustments. This reform would spare the departments the trouble of having to bid to funds year after year.

Another Coombs recommendation is to set up a Department of Industries and the Economy (DINDEC) to provide an alternate source of economic advice to the Government.

The thrust of the Coombs proposals is to institutionalise, at least some elements of indicative planning, a notion that has been anathema to free enterprisers like Sir Robert Menzies and his conservative successors. The closest Liberals ever came to dignifying planning at the Centre was Prime Minister Menzies' appointment of the Verge Committee in 1973.

The panel of four senior bureaucrats (including Sir Frederick Wheeler of the Treasury) auditing the Coombs report will at least give it a fair hearing. The most controversial proposals are likely to be implemented on piecemeal basis. The Treasury is certainly too towering monolith to be cut down to size in the life of one Parliament. Some say its "reform" would take a good deal longer.

Inherent in the DINDEC proposal is the Labor philosophy of a centrally planned Australian economy. True to the Menzies school, Mr. Fraser rejects a kind of Australian Gosplan too socialistic an undertaking. But taking ideology aside, the fact recognised through out the Parliament floor that Australia's problems are getting more and more national. If lucky country days when Australia just toiled along unaided and got rich on booting mineral prices, industry protection and programme migration—those days are over. Change is indeed in the air; it is no respecter of platforms.

E.I.

ANL...the Australian growth company

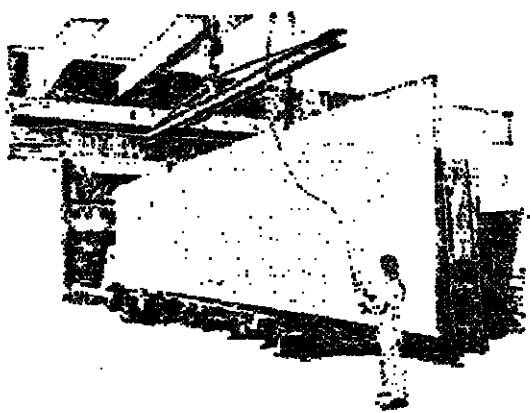
Australian National Industries Limited is prominent among Australia's 100 largest publicly-owned and listed corporations. It has recorded the finest growth of earnings per share of all large public listed Australian companies over the past eight years and recently announced a further record profit for the seven months to January 1976.

Financial record:

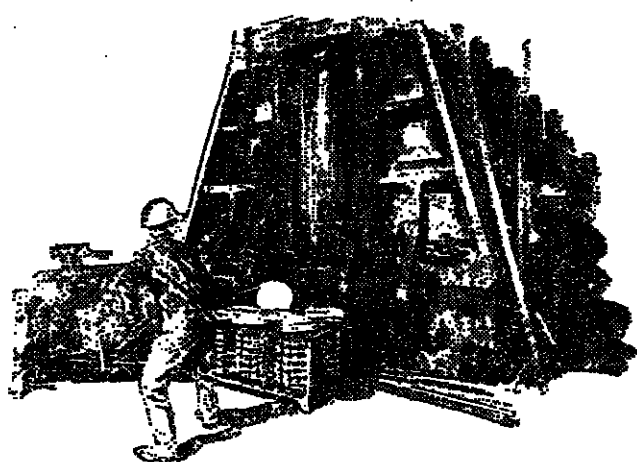
Since 1967 ANI's sales have climbed from \$A19.0 million to \$A131.7 million, asset backing has reached \$A1.29 per 30 cent share and profits have grown from \$A441,000 to \$A5,061,000 in 1975. Dividends have increased from 8% in 1968 to a forecast 30% in 1976. Issued capital, reserves and working capital have all risen dramatically during this period.

Major activities:

■ Australia's largest metals distribution network. ANI operates twelve major steel warehouses situated in all mainland States through which it merchandises steel and metal products.



■ The largest forge operation, with extensive plants in Sydney, Melbourne and Adelaide. Manufacture covers hot forgings, cold formed parts, metal powder (sintered) and precision machined components.



■ The biggest equipment rental company in Australia. Coates Plant Hire, an ANI subsidiary, operates more than 40 hire service centres and offers a wide variety of equipment ranging from heavy road compaction machines to small home handyman tools.

■ A major supplier to Queensland's expanding coal mining industry. ANI Sargeants Engineering fabricates and erects huge 2700 tonnes Marion Electric walking draglines to remove overburden from the vast coking coal reserves in North Queensland.

ANI also has substantial investments in the manufacturing and engineering industries, with Divisions involved in steel fabrication and

erection, manufacture and supply of sugar mill equipment, brickmaking and the production of specialised roadmaking, mining, metal-working and concrete equipment.

ANI Perkins Division markets a comprehensive range of diesel and petrol engines, air compressors, mechanical and industrial equipment.

Minority interests:

ANI owns substantial minority shareholdings in Comeng Holdings Limited, Bradken Consolidated Limited and Aldershot Limited. These are respectively Australia's largest manufacturer of railway rolling stock, Australia's largest steel foundry group and a finance company.

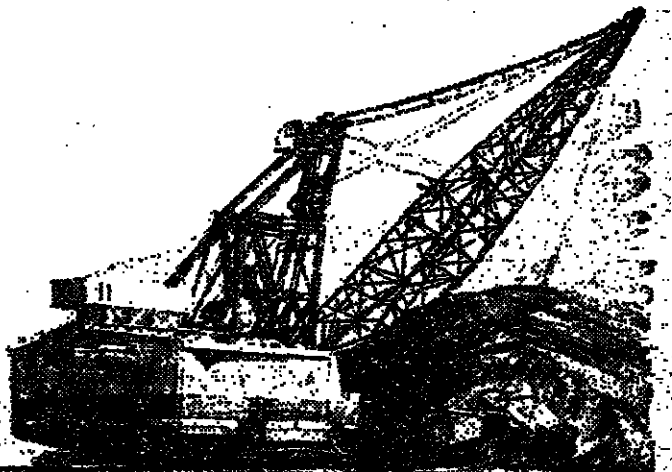


Land and assets:

ANI owns over 100 hectares of land on which are situated its manufacturing, distribution, service and hire operations. Assets are in excess of \$100 million.

Overseas activities:

A wholly-owned subsidiary, ANI Philippines Forge Inc., has been established in Manila and



commenced production in May 1976.

Thai Industrial Forgings Limited, in which ANI has a 75% equity, is already in commercial production.

Overseas affiliations:

ANI's associations are world-wide. The company imports and distributes products and machinery from the U.K., U.S.A., Japan and many European countries. It exports such sophisticated products as jet turbine blades to a world-wide market.

This is ANI today... a vigorous, expanding Australian company setting new standards in growth and performance. If you would like further information write to P.O. Box 105, Lidcombe, N.S.W., Australia 2141.

Australian National Industries Limited

ani

The prime movers

ANI/498

مركز الأبحاث

The chemists are fighting to get drugs off the self-service shop shelves. Elinor Goodman reports.

The battle of the aspirins

A profession that usually turns publicity to the extent that it frowns upon its members describing themselves as "chemists" in their advertisements—pharmacy is in a pretty outspoken mood. Ministers, consumer organisations and the press have been lobbying interlocking re-examination by the Medicines Commission, is whether certain pain-killers which contain either aspirin or paracetamol, like Aspirin or Anadin, should be sold by self-service whether their sale should require an element of service.

The present controversy arose out of proposals this year from the Commission, the body set up under the Medicines Act to advise the Government in the field of medicines. The Commission recommended in March that self-service sales of certain kinds of analgesics should be banned in all shops, including chemists. It also made certain recommendations on labelling and proposed that the sale of larger pack sizes should be restricted to chemists' shops under the supervision of a pharmacist. The recommendations, which reflected concern over the incidence of aspirin and paracetamol overdosing, were accepted by the Minister and circulated in the form of a consultative document.

It was then that the fuss began. The manufacturers and grocers argued strongly that any such limitation on the method by which home remedies could be sold would discourage retailers from stocking these products and thus create difficulties for the shopper who might have to travel several miles merely to buy a packet of aspirin, or better a doctor's consultation. Rather than new legislation, the grocers proposed

a new voluntary code of conduct covering the sale of analgesics. The professional and trade bodies representing the pharmacists hit back at what they described as the "hysterical outbursts of the grocers" whom they accused of using "every trick in the public relations handbook." The Commission's recommendations, the pharmacists maintained, should be implemented so as to give the public—and particularly children—the protection needed to reduce accidents and encourage the proper caution with drugs in the home.

Review

Six months after publication of the original proposals, the Minister of State for Health, Dr. David Owen, announced that he was asking the Commission to review its proposal to ban self-service. The Commission has yet to reveal the result, but both the grocers and the manufacturers feel that the fact that the Minister asked for a review indicates that he, at least, had changed his mind on the need for a ban.

Because analgesics are most often sold by self-service methods in supermarkets, the argument has tended to centre on whether supermarkets should be allowed to continue selling these pain-killers. In fact, there is no question of prohibiting the sale of such drugs in supermarkets. The only point at issue is whether supermarkets should be obliged by law to sell them with an assistant as they now sell cigarettes—or whether they should continue to be free to place them on the ordinary shelves where the customer—who may be a child—can help her or himself.

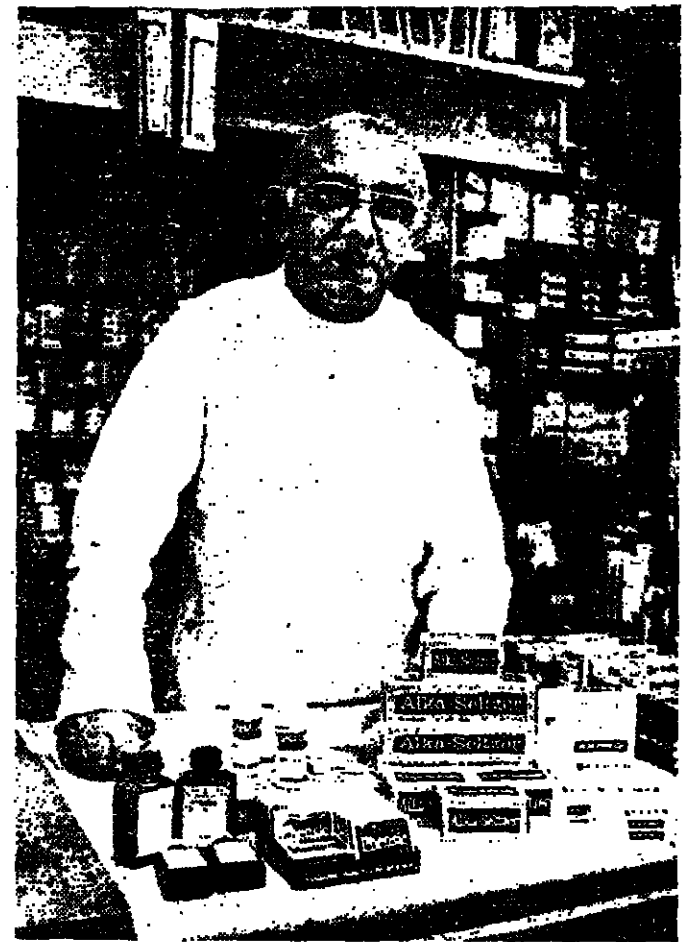
The grocery trade and the manufacturers argue, however, that if self-service were banned, many shops would stop selling these products and the consumer would suffer. The National Pharmaceutical Union, which represents the independent chemist shops, and the Pharmaceutical Society of Great Britain, guardian of the pharmacists' professional code of ethics, are ranged on one side, and the manufacturers' trade association, the Proprietary Association of Great Britain, with the National Food

Toothpaste

Well over half the toothpaste sold in Britain is sold through non-chemist outlets, and grocers now have the lion's share of lucrative markets such as paper products and soap. Although the profit margins on these products are generally lower than on medicines, it is these big-selling items which the pharmacists' strong desire to maintain their professional standing—a standing which they point out is unique in the High Street, requiring a three-year pharmacy degree course with a year's practical training to qualify as a dispenser of medicines.

Some progress has been made towards co-operation, but only Boots, and, to a lesser extent, some of the smaller chemist chains, have managed to get a real hold on their new markets. Indeed, the growth of Boots has in many ways posed a larger threat to the independent chemists than the development of supermarkets.

Other chemists have found themselves relying increasingly on National Health Service business. Twenty years ago, NHS business accounted for only about a third of the average independent chemist's turnover; now it accounts for more than half. Boots, which has expanded considerably into non-chemist areas—such as audio equipment and home brewing aids—has only 15 per cent of its turnover in prescriptions. At Weston's, however, which was recently taken over by Dixons, NHS business still accounts for 50 per cent of turnover—a balance the management is trying to alter. The sale of drugs—both on prescription and over the counter—offers the retailer one of the only areas where retail price maintenance still exists. After a lengthy court case it was decided in 1970 that price-cutting in the cost of drugs could adversely affect the public interest, so even when supermarkets sell analgesics, they have to offer them at the same price as the independent chemist. But while



Highly trained chemists have a unique standing to preserve in the High Street.

Profession

In this situation, it is not surprising that the pharmaceutical profession is concerned over the question of where and how pain-killers may be sold. The market is worth about £120m. a year at retail prices, with the chemists taking about 65 per cent of total sales. While small in comparison with NHS business, it is one in which the pharmacists feel they have an important role to play both in advising and protecting the public. It is also an area in which some chemists see an opportunity of regaining what some regard as their rightful sales from the grocers.

The NPU and the Pharmaceutical Society are still fighting a rear-guard action to get the buying group and the proposed original Medicines Commission scheme to help "essential pharmaceuticals" upheld. Though such a move would undoubtedly be welcomed in the chemists' trade as a recognition of the need for special care when selling drugs, state-owned shops, are generally viewed with distrust. Faced with a further major reduction in the number of chemists, it is possible to see why the Minister might have been worried by the grocers' warning that the distribution of pain-killers would suffer if the ban on self-service went ahead. The Medicines Commission is now left with the problem of deciding how best to maintain availability while itself come up with ideas to stem the closures, like public from its own excesses.

Letters to the Editor

Civil Service pensions

From Mr. T. A. E. Laybourn.
Sir—I understand that the Research Unit which deals with the comparability of salaries, pensions and working conditions as between Civil Servants and their opposite numbers in commercial firms is entirely composed of Civil Servants. The Minister of State, Mr. Charles R. Morris, in reply to an inquiry made by a member of the House of Lords agreed that all such investigations must not only be fair but must be seen to be fair and promised to go further into the make-up of the body that continually carries out such investigations. That appears to have been as far as the Minister would go and I hope members of the House of Lords and House of Commons will continue to press the Minister.

The value placed by the Pay Research Unit on the index-linked pension is quite farcical. Prior to the passing of the Pension Act 1971 the Government's day periodically introduced Bills to grant a 10 per cent increase to those pensions considered for those days to be substantial increases. Between 1944 and 1965 seven pension (Increases) Acts were passed and the one in 1965 granted an increase of 16 per cent to all those whose pensions commenced before 1957. Commenced after that date these favoured citizens have enjoyed during each of the last five years. Now, my research works show that the expenditure on State retirement pensions of all descriptions in 1948 was approximately £170m. in 1964 £500m. and I wonder what its comparable figure will amount to in 1977.

Also, 100 years ago only 41 per cent of the population were over 65; now it is probably more than three times that figure. In 1933 for every one pensioner there were six people paying contributions and an informed 1977 there will be less than two.

Through contact with members of the House of Commons and House of Lords, I have obtained authoritative answers to a number of questions and is of the utmost importance to occupational pensioners to know that the cumulative percentage increase of public pensions for the years 1975-1976 inclusive amounts to 82.7 per cent.

How many private funds, whether insured or self-administered have managed to equal that figure? I doubt if there is one. The cost of these increases as amounted to £650m. and the annual cost continues to increase year by year. It is so often overlooked when comparing the annual cost to the State of Civil Service Pensions as compared with the annual cost of occupational schemes that the former are entirely unfunded, whereas the latter in most cases are fully funded so that all increases have to be fully funded at the time they are awarded.

It is also continually overlooked that the Civil Servants will make no contribution to the cost of their own pensions despite the recommendation of the Tomlin Commission in 1931 and the Fulton Committee in 1968. Why has no notice been taken of these recommendations by two independent bodies? I believe only a small proportion of the middle and top management classes associate at a senior Civil Servant can retire in the middle or late fifties with a pension exceeding 3,500 per annum and take a top job in industry, and despite the

present £8,500 per annum limit if working, his pension still receives the index increases. In addition, if he has elected to defer his pension and its commutation, I understand they are still increased until he reaches retirement age. With an increase of 82.7 per cent over the last four years and the commutation being free of tax, it amounts to a financial bonanza. I understand there are an estimated 130 top pensioners receiving a pension of £10,500 per annum.

I urge the CBI, the NAPP, the LOA, Institute of Directors, etc., to take "all reasonable action" even to the point of minor militancy to ensure that this gross injustice is rectified and that at the very least a ceiling is put on percentage increase and also as to maximum pensions be brought into force. I have been informed that the Minister of State at one time stated that he would have brought about some amendments but Parliamentary time did not permit it. How little Audrey laughed and laughed!

A Member of Parliament suggested to me that all parties were hesitant about fighting the industrial proofing for Civil Servants, because it would be politically unpopular. They must be living in glass houses if they are unaware how politically unpopular they are among the general body of taxpayers for allowing this injustice to those not employed in the Public Sector to continue. The ever-increasing number of letters to the Press on the subject offers good proof.

T. A. E. Laybourn.
5, Heath's Kensington Road, Putney Hill, S.W.15.
English is the greatest
From Mr. W. J. Waters.
Sir—C. P. Snow's statement (September 2) that there is "probably" only one great novelist in the English language is surprising. I am always being told by others that the English language possesses the greatest of all literatures, or must one write "War and Peace" to be a great novelist? W. J. Waters.
53a, Huxley Road, Talbot Woods, Bournemouth.

Corporate planning
From Mr. C. F. Pratten.
Sir—in his article (September 3), David Bassett says "decisions on investment, on company strategy, mergers, take-overs, rationalisations, closures, and so forth, are generally speaking, taken at corporate headquarters and agreed in broad outline by the Board on the recommendation of the corporate planners." This conflicts with the latest research on business planning. In a recent report "Business Economic Planning," Gunnar Eliasson concluded from a study of planning systems in American and European companies that "corporate planning" is a means of delegating repetitive decision-making away from company headquarters without losing control of current operations. He found that corporate planners were not usually involved in top level decision-making and that "major decisions are not based on intuition and sheer hunches. Success seems to be very much dependent upon the skills and imaginative abilities of top management."

Either Bassett or Eliasson has completely failed to understand how large companies operate. If Eliasson or Bassett is right, then the TUC's and Bassett's arguments about the form, rather than the principle, of workers' retirement funds are invalidated. Either Bassett should produce evidence for his claim that decisions are taken "on the recommendation of corporate planners," or suggest how unions can suddenly produce representatives for Boards of directors who have the skills and imagination to make a success of companies.

C. F. Pratten.
Trinity Hall, Cambridge.

For the reasons put forward in that letter, we believe that employee representatives should be trades union members and that they should be democratically elected from among the trades union membership of the scheme. As Mr. Lander has no objection to this, there can be no argument between us on these two points.

The answer to the third question is more complex. Trades unions are the only body which represents the interests of their members: witness the strains that many unions underwent in persuading their members to accept the constraints of incomes policy. Accordingly, it is highly unlikely that trades unions can force their membership to accept formats for the running of schemes with which they disagree. Of course, in multi-union situations the unions at the workplace will have to come to arrangements as to the number of representatives which each union will have, but this is a separate issue.

Finally, the proposals of the Government outlined in the White Paper (Cmd. 6514) will help ease the complexities of industrial relations in this country and accordingly legislation will be required if democratic processes are to be safeguarded.

R. A. Grantham.
22, Worpole Road, S.W.19.
Taxation and the innovator
From the Chairman, Greater Merseyside Liberal Party.
Sir—Professor Sir Hugh Ford (September 3) believes that the climate "is such as to effectively prevent innovation even though it has all the ingredients for commercial success."

In established companies both research and development costs are allowable for tax. Such costs are also allowable for newly established companies but with the personal taxation at present rates it is very difficult for individuals to establish a new innovating company with sufficient capital to withstand the development period. The result is that established companies have an enormous advantage in an area where newly established companies by being specialised might be more successful.

The following proposal has been submitted for debate at the Annual Assembly of Greater Merseyside Liberal Party in November: "That this assembly believes innovation to be vital to British industry. To encourage the establishment of new innovating companies it is proposed that established innovating companies should be able to reclaim income tax paid in the previous three years not exceeding £10,000 per shareholder, provided that the whole amount was subscribed as capital to the new company. To qualify the company would require DTF recognition as an innovating company."

It is a shame that such complicated methods are required to encourage enterprise, but penal taxation has almost abolished the free enterprise society. Innovators would be encouraged to strike out on their own rather than working within the constraints of an established enterprise.

The industrial revolution was the result of entrepreneurial innovators such as Arkwright. Perhaps by encouraging them now we can create a new wave of prosperity.

Michael Gayford.
"Pervinable."
Noble Drive,
West Kirby,
Wirral.

To-day's Events

- GENERAL
TUC annual conference continues, Brighton. Main business is debate on unemployment, but Mr. Jack Jones, general secretary, Transport and General Workers' Union, is due to second composite motion calling for planned next year. Mass vote of Congress will be taken by members of Right to Work Campaign, following march from London to Brighton.
- National Union of Seamen's executive hold special session to decide what course to take in view of recent ballot result narrowly in favour of industrial action.
- Mr. Peter Shore, Environment Secretary, visits Leeds and Wakefield.
- Mrs. Margaret Thatcher, Opposition leader, begins six-day visit to New Zealand, during which she will have talks with its Prime Minister, Mr. Robert Muldoon.
- Public Records Office staff, London, on one-day strike in protest at proposed terms for their transfer to Kew.
- Sir Lindsay Ring, Lord Mayor of London, opens Royal Photographic Society's annual International Exhibition, Guildhall Art Gallery.
- British Association for Advancement of Science annual meeting ends, University of Lancaster.
- Confederation of British Road Passenger Transport annual conference continues, Bowness-on-Windermere.
- COMPANY RESULTS
BSR (half-year), Carpets International (half-year), Guardian Royal Exchange (half-year), Manchester Liners (half-year), Phoenix Assurance (half-year), Steetley (half-year), Sun Alliance and London Insurance (half-year).
- COMPANY MEETINGS
Astra Securities, Birmingham, 12. Braham Miller, Savoy Hotel, W.C.12. Manson Finance Trust, Grosvenor Hotel, W. 11.30. Ratners (Jewellers), Churchill Hotel, W. 12. Reimanns International, Portman Hotel, W. 12.30.
- SPORT
Soccer: England v. Eire, Wembley; Scotland v. Finland, Hampden Park. Golf: Men's International, Muirfield. Motor cycling: Manx Grand Prix, Isle of Man.

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CONTRACTORS

Significant rise forecast by R. Costain

GROUP profit, before tax, of public works contractors Richard Costain, expanded from £5.5m to £7.6m in the first half of 1976, and the chairman, Mr. J. P. Snowden, indicates a significant increase for the year over the £15.1m for 1975.

Orders outstanding at June 30 amounted to £570m, and the proportion attributable to international operations remains at around 75 per cent. Despite the weakness of some sectors of the U.K. market, the company continued to operate in these markets profitably, but at a reduced level of activity. In the international field, a substantially increased volume of work has been obtained. Overseas activities made a major contribution to profits.

Liquid resources have further increased and are available to support the expansion both by internal growth or acquisition.

With the international element of our business remaining predominant, my view is strengthened that the overall results for 1976 should be significantly better than those for 1975," says Mr. Snowden.

The interim dividend is effectively raised from 1.25p to 1.50p net per 25p share. Last year's total was equal to £1.50p.

comment

Costain could reach £20m pre-tax this year, and profits should stay in a steady upward trend through 1977 to judge by the build-up in orders since March. A year ago orders stood at £400m, they were £500m in March and the latest figures up to £570m, which is in line with the build-up in orders since March. A year ago orders stood at £400m, they were £500m in March and the latest figures up to £570m, which is in line with the build-up in orders since March.

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Viscose well ahead at midway

ON SALES up from £2.7m to £3.2m, pre-tax profit of The Viscose Development Company improved from £75,700 to £120,200 in the six months to June 30, 1976—not far short of the £158,829 for the year 1975.

comment

A marked increase in exports and a modest improvement in home sales, together with continuing attention to cost saving and operational efficiency, produced the improvement in results. All divisions made a good recovery with the consumer products division returning a record half year in monetary terms, the directors state.

Spong sees no less profit

The directors of Spong and Co. hardware manufacturers and wiremakers, are hopeful that the year-end results will be "not less" than those of 1975—1976.

An unchanged interim dividend of 0.7p net per 25p share is announced.

The chairman, Mr. K. J. Fisher, makes that in view of the general state of the trade, he considers the results satisfactory, and he expects to be able to report similar satisfactory increased figures for the full year.

Sales for the six months rose to £1,612,589 (£1,776,957). Tax is £170,214 (£138,101).

Last year, the company paid total dividends of 1.924p net per share from pre-tax profits of £27,667.

Sales for the six months were up by approximately 38 per cent, says the chairman, and while inflation is still a major factor, there has been a reassertion of demand in the home market.

The two new ventures, Diester Merchandise branch and Abington Sandford store, have yet to contribute a contribution to group profits, but the chairman is pleased with their progress.

ties that occur well for the long term future.

Although the level of outstanding orders is high, any forecast for the remainder of the year must be made in the context of the uncertainty that exists in the U.K. market, they add.

Earlier this month first half 1976 results were announced, showing sales up from £1.09m to £1.22m, and pre-tax profit ahead from £111,939 to £126,321.

The results were made possible by substantial sales achievements in overseas markets, it is stated.

Despite difficult trading conditions in the U.K., sales revenue increased by 21.4 per cent. Export sales are up by 48.6 per cent, and account for nearly 56 per cent of total company sales. The directors are confident that the company is in a strong position to maintain competitiveness and reinforce export growth.

Sharpe and Fisher unchanged

BUILDERS' MERCHANTS Sharpe and Fisher reports a pre-tax profit for the six months to June 30, 1976, of £327,314, up from £284,161.

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Last year, the company paid total dividends of 1.924p net per share from pre-tax profits of £27,667.

Sales for the six months were up by approximately 38 per cent, says the chairman, and while inflation is still a major factor, there has been a reassertion of demand in the home market.

The two new ventures, Diester Merchandise branch and Abington Sandford store, have yet to contribute a contribution to group profits, but the chairman is pleased with their progress.

DIVIDENDS ANNOUNCED

Company	Current payment	Date of payment	Corr. of spending	Total last year	Total this year
A. & C. Black	1.0	Dec. 17	1.33	—	2.99
Blackwood Hodge	0.2	Oct. 15	0.2	—	2.99
Brown Brothers	1.47	Nov. 18	1.47	—	2.99
Camrex	1.3	Nov. 9	1.3	—	2.99
Richard Costain	1.50	Nov. 9	1.50	—	2.99
Diploma Investments	1.25	Nov. 9	1.25	—	2.99
Family Inv. Trust	1.3	Nov. 9	1.3	—	2.99
Garnar Scottish	1.37	Oct. 20	1.37	—	2.99
Hindson	1.37	Oct. 20	1.37	—	2.99
Horizon Midlands	1.37	Oct. 20	1.37	—	2.99
Jos Holdings	1.25	Oct. 22	1.25	—	2.99
London Merchant Secs.	0.88	Nov. 2	0.88	—	2.99
Lothian Trust	0.44	Oct. 10	0.44	—	2.99
Ocean Transport	1.37	Nov. 1	1.37	—	2.99
J. Saville Gordon	1.92	Oct. 28	1.92	—	2.99
Sharpe & Fisher	0.7	Nov. 12	0.7	—	2.99
Turner & Newall	0.61	Jan. 7	0.61	—	2.99

Dividends shown pence per share net except where otherwise stated. *Equivalent after allowing for scrip issue. *On capital increased by rights and/or acquisition issues. (a) Total of 3.25p already forecast.

Blackwood Hodge sees record year

ANNOUNCING first half 1976 pre-tax profit up from £3.7m to £5.2m, Mr. W. A. Shapland, chairman of Blackwood Hodge, says that although earnings are likely to fall in certain territories, the year-end result should be in excess of 1975's record £11.68m.

At the trading level profit—ahead by 20.8 per cent, to £10.93m.

—was split as to £3.3m, (£2.45m.) in the U.K. and £7.58m, (£5.53m.) overseas; interest charges were up from £3.31m to £4.54m.

Sales up by 31.8 per cent, to £121.85m, included a 7.4 per cent increase to £30.91m in the U.K. due in part to the new Berkeley JCB business and an increase in direct and indirect exports.

At June 30, 1976, customers' outstanding orders for new and used equipment amounted to £35m. (same).

First half 1976

1976 1975

U.K. sales

1976 1975

1976 1975

1976 1975

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Intereuropean loss: defers interim

A pre-tax loss of £76,584 for the six months ended January 31, 1976, is reported by Intereuropean Property Holdings, against a profit of £240,234. Considerable losses of the interim dividend is being deferred until the full year's results are known, the directors state, but they add envisage that the year's dividend will be at least the same as last year's level.

Last year's interim dividend was 1.005p net per 10p share, and the total was £1,555p from pre-tax profits for the year of £734,000.

The company's first property purchase in the U.S. was completed in June of this year, the directors report. Total purchase price of \$81m was financed by a \$50m loan from a U.S. bank.

The company, as of to-day's date, has been received for the sale of 85 of the 104 units comprising the development. Completion of the sale is due to take place over the next month, at which time the total purchase price will have been recovered.

The company's second acquisition in California is the Airport Park Hotel in Los Angeles. This purchase has also been fully financed by a bank loan. The lease thereon is being granted to a major international hotel operator on a fixed rent, plus profit sharing basis. The fixed rent is more than sufficient to cover both interest and amortisation on the financing, the directors state.

The Board says that the growth in the American portfolio makes it essential for there to be tight local control and with this in mind, Mr. S. Margolis, the group's financial director, is shortly taking up residence in California. In view of Mr. Margolis' imminent departure, Mr. John E. Corrie has been appointed to the Board, in a non-executive capacity.

Referring to take-over rumours, the Board states discussions are currently taking place which may, or may not, lead to a bid for the company.

Profits from France show a material increase although a large

stock and loans at low rates of interest compared with contemporary rates.

This improvement has been the result of a strong positive trading cash flow, the reduction of the property portfolio, the rights issue and the government's deferment of corporation tax against stock provisions, the directors state.

Intereuropean's full year profits are well ahead of most basic industry expectations. Far from easing in the second half of the year the growth rate actually accelerated taking annual pre-tax level 14 per cent higher as investment in property sales. The share price rose 2p on the results to 32p where it yielded 9.8 per cent on a p.e. of 4.8 fully diluted. At this level they look quite good value.

The distribution side, spurred on by a strong performance from electronic components, is now back to growth and is continuing to make most of the running in the current year. The services side too is also pushing ahead while the manufacturing division is beginning to see the first signs of increased activity. So, with the group also looking for expansion, via acquisitions on its distribution side, the immediate outlook must be bright.

B. FERTLEMAN

Shareholders in B. Fertleman were told by chairman Mr. S. Margolis that the company's first six months of the year would be lower than in 1975, but the second half should compare favourably with the corresponding period last year.

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Manson Finance Trust

Consolidation and Progress

Pre-tax profits for the year ended 30th April 1976 amounted to £506,314 compared with £501,716 for the previous year. A total dividend of 3.25p per share net (1975 3.25p) is recommended.

The financial position remains strong with substantial unused facilities available and by maintaining a policy of making selected advances secured by first mortgage, the Group is well placed to increase profits with the maximum of security.



The Annual General Meeting is being held today in London. Copies of the Report and Accounts can be obtained from the Secretary, 101/103 Great Portland Street, London, W.1.

MANSON FINANCE TRUST LIMITED

Fertleman

Confidence in Continued Prosperity

The current year has opened with sales well in excess of last year. I am confident that we can look forward to continued prosperity. Sales at £4.3m and Profits at £503,572 were once again records.

Maximum total dividend distribution for year of 1.1368p per share is recommended. Group exports during the current year will exceed £1m for the first time.

New updated styles of "STARLIGHT Collection" being introduced to further expansion. M. P. Davis has been working at full capacity and additional manufacturing space has been acquired which will substantially increase output during the course of the year.

Leonard Fertleman Chairman

Copies of the Report and Accounts may be obtained from The Secretary, B. Fertleman & Sons Ltd., Cobourg Wharf, Cobourg Road, London, SE5 6JA.

Manufacturers of the STARLIGHT Collection of Modern Furniture and the M. P. Davis range of Reproduction Furniture.

Turner and Newall first half expansion

FIRST half 1976 pre-tax profits of Turner and Newall almost doubled from £53,88m to £115,82m. U.K. companies' improved performance in trading profit was the main reason for the better figures which were also helped by increased contributions from overseas, the chairman, Mr. P. Griffith, states.

Sales rose by 24 per cent to £137,08m. Exports were 28 per cent higher at £32,43m, and third party sales outside the U.K. by home companies and overseas subsidiaries totalled £77m, representing 48 per cent of group sales.

For the year 1976 profit was £21.61m on sales of £257.26m. Mr. Griffith says that the 1975 late recovery has been sustained in the first half.

Demand for construction and insulation materials remained depressed in U.K. markets, but exports improved and trading profit was maintained. The results of the overseas companies were mixed, but in aggregate higher than last year.

Plastics and industrial materials continued the improvement shown towards the end of last year due to increased demand for PVC, glass fibre and thermosetting moulding materials.

A significant increase in profits for the first half year was achieved in automotive components. International demand for friction materials and gaskets was at a high level.

Asbestos mining and distribution benefited from the ending of the strike at the Bell Mine in Canada. Demand for asbestos fibre remained firm.

In the absence of unforeseen circumstances, prospects for the second half "are satisfactory", the chairman adds.

Following the recent announcement by Compagnie de Saint-Gobain-Fort-A-Mousson of its intention to acquire more than 50 per cent of the equity in CertainTeed Corporation, it has been decided that CertainTeed will no longer be treated as an associate in the group's financial statements. In the first half the effect of including its dividend in place of a proportion of profits was to reduce profit before tax by £1.8m and profit attributable to stockholders by £1m.

Excluding CertainTeed, the group's share of profits before tax from associated companies was £15.5m, higher than in the corresponding period last year.

Cassia Asbestos Corporation accounted for the majority of this increase.

Earnings per share are 0.09p (5.97p) and the interim dividend is 3.25p from 3p to 3.5p net—last year's total was £217p.

At June 30, 1976, cash and near cash amounted to £32.55m, compared with £7.38m at end-December 1975. Other current assets amounted to £150.88m (£138.7m).

Short term debt was £11.58m (£5.94m) and other current liabilities £73.92m (£59.44m). Stockholders' interest was £156.62m (£135.22m).

comment

The bulk of Turner and Newall's 69 per cent rise in interim trading profits stems from a sharp recovery in European profits (primarily the U.K.). With automotive products and plastics picking up strongly, the only dull spot in the U.K. was the construction side. Outside Europe trading profits were 30 per cent ahead of last year's. Pre-tax profits rose from £54,257 to a record £115,824 for the year ended April 30, 1976.

Reporting "a very creditable performance" in the circumstances, chairman Mr. J. D. Griffith says that trading conditions have improved since the year-end, and assuming that this continues he expects a further growth in group profit in the current year.

Final dividend is 1.9162p (0.8264p) net per share, making a total of 2.6162p (1.4634p) for the year. A one for one scrip issue is proposed.

At half-way, Mr. Griffith said that with de-stocking by customers apparently almost over, he would be disappointed if profits for the first half were significantly less than the previous year's record.

Turnover of book publishers As and Black increased from £37,000 to £521,000 in the first half of 1976, and profit recovered from £37,000 to £72,000, subject to tax of £59,000 (£19,000). The interim dividend is stepped up from 0.875p to 1p net per 5p share. Last year's total was 3.895p from a profit of £101,000.

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accept a 10 per cent reduction in benefits. Unsecured creditors were offered 70 per cent of their claims and shareholders were told that all the Ordinary shares would be transferred under the scheme to Prudential Assurance. The liquidator of Jassal Securities, the largest shareholder with 7m out of the 7.36m shares, has indicated that he is in favour of the scheme.

The liabilities of London Indemnity amount to some £94.5m.

Peak year at Saville Gordon

AFTER BEING marginally down from £412,356 to £396,864 at half-way, pre-tax profit of J. Saville Gordon Group, Birmingham-based metal and engineering specialists, rose from £84,257 to a record £97,884 for the year ended April 30, 1976.

Reporting "a very creditable performance" in the circumstances, chairman Mr. J. D. Griffith says that trading conditions have improved since the year-end, and assuming that this continues he expects a further growth in group profit in the current year.

Final dividend is 1.9162p (0.8264p) net per share, making a total of 2.6162p (1.4634p) for the year. A one for one scrip issue is proposed.

At half-way, Mr. Griffith said that with de-stocking by customers apparently almost over, he would be disappointed if profits for the first half were significantly less than the previous year's record.

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INTERNATIONAL COMPANY NEWS + EURO MARKETS

Bank of America plans sale of 7m. new shares

BY JAY PALMER

NEW YORK, Sept. 7.

BANK OF AMERICA, the world's largest commercial bank, announced this morning that it will be offering for sale early next month a total of 7m. new ordinary shares direct to institutional and private investors in Europe, the U.S. and Japan.

After the bank's recent one-for-one split of existing ordinary shares, this offer will increase equity by just over 5 per cent. on the basis of its post-split New York share price of \$27. The sale is expected to raise about \$189m. of new capital.

Of the total 7m. shares being offered for sale, Bank America, the California-based parent holding company, said that 6.6m. shares have been allocated for sale in the U.S. and Europe. The remaining 400,000 shares will be offered for sale in Japan.

Mr. Lee Prussia, chief cashier and vice-president, said that the U.S. and European offers will be managed by a syndicate

headed by Blyth Eastman Dillon U.S. Europe and Japan. It goes, including, as co-managers, Merrill Lynch, Salomon Brothers and Dean Witter.

While the Japanese offering will take place simultaneously, local laws call for a separate registration for public offerings. The Japanese underwriting will be managed by Nomura Securities.

Mr. Prussia said that the Bank is today sending telegrams to over 100 underwriters over the world asking them to participate. "Between 20 and 30 of these," he said, "are in Europe and eight or nine are British."

Bank of America, with assets of \$86.5bn. and deposits of \$66.5bn., reported in 1975, is ranked as the largest U.S. bank. This will be its first public sale of equity since the late 1950s.

This offering is the first attempt by a U.S. company to sell new shares publicly in the

U.S. Europe and Japan. It goes, including, as co-managers, Merrill Lynch, Salomon Brothers and Dean Witter.

Apart from J. P. Morgan raising \$108m. of new equity capital last spring, the Bank of America sale is the first by any large American bank for some time. The sale comes after the U.S. banking industry's general liquidity problems stemming from bad debts by real estate investment trust and only a couple of years after the U.S. Federal Reserve Board turned down proposed diversification on the grounds of inadequate capital.

But the improving equity market combined with the bank's relatively strong financial position has cleared the way for the sale. A general view is that if the offer succeeds it could spark similar sales by other large U.S. banks.

Portugal to raise \$40m. loan

By Pauline Clark

IN ITS FIRST venture back into the Euro market since the 1974-75 political upheavals, Portugal is seeking to raise \$40m. for five years through an international syndicate of Euro-bank managed by six European and two American companies.

The funds are to help pay for a dam to be built over the Douro river by the newly incorporated Portuguese national electricity company. But initially the loan—carrying a State guarantee—is to be used to develop the national banking system, Banco de Fomento Nacional, which is already known in the international banking community.

Although Spain has already to some extent this year seen the reactions of international bankers to European borrowers with recently disturbed political histories, Portugal is showing a cautious approach almost certainly with a view to further borrowings later on.

The average life of the loan will be just three years and interest payments will be at a spread of 1½ per cent. over London Interbank Eurodollar rates. This compares with around 1½ per cent. demanded lately by Spanish public authorities and between 1½-1½ per cent. for the Kingdom of Spain itself. With participation fees, the ultimate cost of the loan to Portugal is around 2½ per cent.

The international banking management group is led by Kredietbank S.A., Luxembourg, which also first tested Portugal's name in the Euro market 15 years ago by introducing the country's first Eurobond.

THE BULGARIAN Foreign Trade Bank is to raise \$75m. on the Euro market soon. The loan is expected to offer a spread of 1½ per cent. on a five-year maturity, compared with 1½ per cent. on a 10-year maturity in the case of the last major syndicated loan for Bulgaria. The front-end fees are expected to be substantially larger this time, however, and to bring the overall yield to participating banks to only slightly less than on the last loan.

Bankers Trust International is reported to be lead manager.

Capital increase at Swiss Bank Corp.

IN LINE with the growth of its business and to comply with statutory equity ratio requirements, the Swiss Bank Corporation, of Basel, is to recommend a one-fifth increase in its share and participation certificates.

Subject to approval from the Federal Commission for Capital Issues and an extraordinary general meeting to take place on October 14, existing holders of registered shares, bearer shares and participation certificates will be entitled to corresponding new stock on a 1.5 basis and at a price of Sw.Frs.140 per unit of Sw.Frs.100 nominal value. The new stock, to be offered for subscription from October 25 to November 5, would be entitled to dividend from July 1976.

The new issue, which involves 1,100,000 registered shares and 380,328 participation certificates, will bring the SBC's published capital and reserves up to a total of Sw.Frs.3,061m. The number of new participation certificates to be issued may possibly increase, should holders of convertible bonds exercise their conversion rights before September 25.

Moulinex up

MOULINEX, THE French household appliance group, to-day reported a pre-tax profit of Frs.87.4m. (€10m.) for the first six months compared with Frs.65.5m. for the corresponding period of 1975. The sum set aside for depreciation climbed to Frs.37.8m. from Frs.32m. in 1975.

Although this year's figures have been calculated without taking account of tax nor of the eventual share of employees in profits, it looks highly probable that the consolidated net earnings of Frs.39m. achieved in 1975 will be surpassed.

SELECTED EURODOLLAR BOND PRICES
MID-DAY INDICATORS

STRAIGHTS	Mid	Offer	STRAIGHTS	Mid	Offer
Alcan 9½% 1985	102	102	Amstar 9½% 1985	102	102
Amstar 9½% 1985	102	102	Amstar 9½% 1985	102	102
Amstar 9½% 1985	102	102	Amstar 9½% 1985	102	102
Amstar 9½% 1985	102	102	Amstar 9½% 1985	102	102
Amstar 9½% 1985	102	102	Amstar 9½% 1985	102	102
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Amstar 9½% 1985	102	102	Amstar 9½% 1985	102	102
Amstar 9½% 1985	102	102	Amstar 9½% 1985	102	102

SHIN MEIWA

Future in flying boats

BY CHARLES SMITH, FAR EAST EDITOR

JAPAN'S aircraft industry is not exactly a symbol of the nation's economic strength. It employs about 25,000 people or roughly one-seventh of Britain's and depends for survival on a meagre flow of orders from the euphemistically named Self Defence Agency.

Nevertheless it would be wrong to dismiss the industry as a joke. It was certainly not that during the war when one million Japanese were building aircraft and the Zero fighter ranked as one of the world's most formidable weapons.

One sign that outsiders might have to start taking Japanese aeroplanes seriously again is what has been going on recently at the Kobe factory of Shin Meiwa, an affiliate of the Hitachi group which happens also to be one of the world's very few surviving makers of flying boats.

Shin Meiwa was a main contractor to the Japanese Imperial Navy before and during the war. It reached its peak as the manufacturer of the big "Emilly" flying boat (the Japanese like sentimental names for unsentimental objects) of which more than 150 were built before the war. Shin Meiwa, along with the rest of the industry, was ordered by the U.S. occupation authorities to get out of aircraft. The company now makes barber's chairs, magazine vending machines and garbage trucks among a bewildering array of products.

But it has also been back in the aircraft business for some years and claims to lead the world in its particular speciality. This is a flying boat, code-named the PS-1, which can land and take off in the open sea with waves up to 3 metres high.

The PS-1 first appeared in 1967, since when the self defence agency has bought 16 aircraft. The aircraft is a potentially formidable anti-submarine weapon, which is useful because Japan's biggest defence headache these days is the increasing presence of Soviet submarines in its Meiji has been boxed into a

small-scale, high-cost production programme which might be technically exciting but offered little prospect of earning much money. The flying boats at present earn less for the company than its garbage trucks and other specialised vehicles, and perhaps not all that much more than the slot machines and barbers' chairs.

A way round this problem seemed to have been found recently, when Shin Meiwa announced that it had developed a revised version of the PS-1 which can land on the ground as well as on the sea and the Japanese Government helpfully decided that the new version (known as the US-1) was "not a weapon." The US-1 can be used in air-sea rescue and was in fact so used for the first time a couple of weeks ago when a Greek sailor with a severed arm was lifted off a merchant vessel a thousand miles or so from Japan. A "water-bombing" version of the aircraft, which scoops up eight tons of water from the sea in approximately 30 seconds, has a potential fire-fighting role.

With these applications to offer Shin Meiwa is all agog to find export customers. It claims to have been in touch, so far, with potential buyers in New Zealand, Australia, Indonesia and most recently with Iran and Saudi Arabia. However, production remains tiny and prices are correspondingly high. Shin Meiwa says one US-1 with spares costs about ¥4bn. (nearly \$8m.), which is a good deal for a relatively small aircraft. Commercial buyers tend to shy away from such a proposition, and that is why the company is distinctly interested in offers from foreign navies. There would be nothing "wrong," so far as the Japanese are concerned, in the PS-1 being sold to the Royal Navy or the U.S. Navy, which is reportedly "very interested" so long as it was not equipped with rockets and sonar. What happened afterwards would be none of Shin Meiwa's business.

ASIAN REINSURANCE

Singapore in the centre

BY HO KWON PING IN SINGAPORE

SINGAPORE moved one step nearer towards establishing itself as the centre of the Asian reinsurance market when the Government-owned insurance corporation of Singapore (ICS) recently acquired a majority shareholding in Asia's only multinational reinsurance group, ICS.

The capital of the Reinsurance Management Corporation of Asia (RMCA), formerly known as the Asia Reinsurance Management Corporation (ARMC), collapsed when its parent company, C. and W. Corporation of New Jersey, went bankrupt at the end of last year. After having actively encouraged ARMC and the development of the island as the regional reinsurance centre, the Government could not allow the company's collapse and quickly moved to take over financial responsibility.

RMCA will underwrite reinsurance business on behalf of a group of leading insurance and reinsurance companies, most of which are Asian. The group presently comprises the Asia Insurance Company, Hong Kong, Bangkok Insurance Company,

Nippon Fire and Marine Insurance Company, National Surety Corporation of California, Insurito de Resseguros do Brasil, Insurance Corporation of Singapore, New India Assurance Company, Oriental Fire and Marine Insurance Company of Korea, Universal Reinsurance Corporation of the Philippines, and National Insurance Company of New Zealand.

The Singapore Government's guiding hand in the group's activities will be felt through the Board, half of whom are from the Insurance Corporation of Singapore. The general manager of ICS, Chew Loy Kiat, is also the Chairman of RMCA. According to Christopher Lister, a director of the old ARMC and managing director of RMCA, the company groups together reputable insurance firms in the region and enables them to break into the world reinsurance market by offering an underwriting capacity comparable with international standards.

The bulk of reinsurance business from Asia has traditionally been channelled to other reinsurance centres of the world, particularly the London market. RMCA's main goal is to stem the outflow of reinsurance funds from the region. By keeping Asian reinsurance premiums within Asia, currency exchange funds can be minimised and the funds utilised for regional investment purposes. At the same time, RMCA is beginning to break into the international market and attract non-Asian reinsurance business into the region.

Asia is by far the largest premium income area for the group: 40 per cent. of the approximately US\$5.5m. premiums so far accepted by RMCA comes from Asian Reinsurers. Europe accounts for about 15 per cent. of the business, America 20 per cent., South America 10 per cent., and Africa and the Middle East make up the balance.

Because the reinsurance market is more international in character than insurance, Singapore is keen to promote the growth of this industry. Tax laws are being changed so that the profits tax on foreign transactions by insurance and reinsurance companies here will be cut to 10 per cent., substantially lower than the old 40 per cent. Technicalities in the tax laws are also being changed to reflect the different accounting methods of the reinsurance business.

price increases approved by the Prices Justification Tribunal which adversely affected the profit of the company. The lower profit was despite a 9 per cent rise in group sales, from \$A108m. to \$A112m.

believe there is sufficient capacity in the company's sector of the market for at least the next eight years.

Apart from the over-capacity prevailing, Gadsden said it had been unable to recover selling

price increases approved by the Prices Justification Tribunal which adversely affected the profit of the company. The lower profit was despite a 9 per cent rise in group sales, from \$A108m. to \$A112m.

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Capital increase for ADB

By John Wicks

ZURICH, Sept. 7. SUBSCRIBED capital of the Asian Development Bank (ADB) is to rise from \$3.5bn. to \$8.6bn. by the end of next year. This increase, negotiations on which are soon to be concluded, will result from a 135 per cent. augmentation of overall subscribed capital and individual outstanding capital increases on the part of the United States, Canada and Federal Germany.

Speaking in Zurich, bank treasurer Dr. Wolf Preuss said that a further expansion of capital was slated for 1981. The bank recommends the 10 per cent. of the subscribed capital involved in the 135 per cent. general increase should be paid up. This compares with paid-up proportions of 50 per cent. in the original ADB capital and 20 per cent. in the capital increase which took effect in 1972. As of June 24, 1976, actual paid-up capital amounted to \$990.4m. The remainder of the subscribed capital is in the form of "callable" capital which can be called in where required to meet liabilities connected with the granting of loans, or the granting of guarantees.

Dr. Preuss said that ADB borrowings will rise to \$2.5bn. this year, including a 15 year loan of Sw.Frs.30m. to be floated at 6½ per cent. in Switzerland on Wednesday. This shows a sharp increase in the bank's borrowing activity, loans with a total of \$200m. having been raised between formation of the body in 1966 and the end of 1974 and almost this sum again for 1975 alone.

Hutchinson increases

H. A. O'Connors' bid

HUTCHINSON International Singapore, wholly-owned subsidiary of the Hong Kong-based Hutchison International, has decided to make a second attempt to take over the whole of H. A. O'Connors' issue capital. Hutchison is raising its bid to \$81.1521 per share, reports H. Lee from Singapore.

Hutchinson's first bid of \$75 fell through when Warren Bros. decided to counter with a bid of \$115 some six days ago. Warren bid was the company's second attempt to take over H. A. O'Connors.

SHK—Nationwide

SUN JUNG KAI Properties (SHK) and Nationwide Real Estate Enterprises said they agreed in principle for SHK to acquire 12.74m. nominal or HKS shares in Nationwide representing about 70 per cent. of its issued capital, for \$24 a share from Bhajraj Bhajraji, an individual shareholder, reports Reuters from Hong Kong.

Subject to satisfactory completion of the sale, expected to take place within the next 10 days, SHK will make an unconditional offer at the same price to the remaining shareholders in Nationwide, the company said.

Ford forecast

Ford Motor Company expects its combined sales of cars and trucks in the fourth quarter of this year to total between \$50,000 and \$60,000 million. Mr. William Bourke, executive vice-president for Ford North American operations, predicted yesterday, AP-RE reports from Dearborn, Michigan. He said Ford's 1976 record 954,000 units is comparable 1972 period. Fourth quarter sales a year ago were 829,000 units.

BRAZILIAN INVESTMENTS S.A.

Net Asset Value per Depositary Share as of 31st August 1976
U.S.\$98.33
Listed: The London Stock Exchange

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Incorporated

and President of

MORGAN STANLEY INTERNATIONAL
Incorporated

effective September 1, 1976

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London Clearing Banks' balances

at August 18, 1976

THE TABLES below provide the first monthly indication of the trends of bank clearing and deposits, ahead of the more comprehensive banking and money figures published later by the Bank of England. Tables 1, 2 and 3 are prepared by the London clearing banks. Tables 1 and 2 cover the business

of their offices and their subsidiaries (excluding Scottish and Northern Ireland banks) in England and Wales, the Channel Islands and the Isle of Man which are listed by the Bank of England. Table 3 covers the parent banks only. In this, it is comparable with the figures

produced by the Bank of England, which show the reserve positions of all the banking sectors subject to credit control. Minor differences here arise from the exclusion from the clearing bank figures of Co-ops, a subsidiary of National Westminster but a clearing bank in its own right.

TABLE 1. AGGREGATE BALANCES

	Total	Change on
	£m.	month
LIABILITIES		
Deposits:		
U.K. banking system	2,924	+ 68
Other U.K. residents	22,552	+175
Overseas residents	1,640	- 49
Certificates of deposit	1,792	- 76
of which: Sight	33,928	+ 119
Time (inc. CDs)	11,994	- 72
Foreign currency deposits:		
U.K. banking system	2,925	+ 47
Other U.K. residents	2,415	- 73
Overseas residents	1,640	- 49
Certificates of deposit	1,792	- 76
Other	1,074	+ 25
Other liabilities	13,117	+ 87
Other	43,653	+ 186
TOTAL LIABILITIES	49,899	+ 37

	Total	Change on
	£m.	month
ASSETS		
Deposits:		
U.K. banking system	2,924	+ 68
Other U.K. residents	22,552	+175
Overseas residents	1,640	- 49
Certificates of deposit	1,792	- 76
Other	1,074	+ 25
Other assets	13,117	+ 87
Other	43,653	+ 186
TOTAL ASSETS	49,899	+ 37

TABLE 2. INDIVIDUAL GROUPS OF BANKS' BALANCES

	Total	Change on
	£m.	month
LIABILITIES		
Deposits:		
U.K. banking system	2,924	+ 68
Other U.K. residents	22,552	+175
Overseas residents	1,640	- 49
Certificates of deposit	1,792	- 76
Other	1,074	+ 25
Other liabilities	13,117	+ 87
Other	43,653	+ 186
TOTAL LIABILITIES	49,899	+ 37

TABLE 3. CREDIT CONTROL INFORMATION

	Total	Change on
	£m.	month
LIABILITIES		
Deposits:		
U.K. banking system	2,924	+ 68
Other U.K. residents	22,552	+175
Overseas residents	1,640	- 49
Certificates of deposit	1,792	- 76
Other	1,074	+ 25
Other liabilities	13,117	+ 87
Other	43,653	+ 186
TOTAL LIABILITIES	49,899	+ 37

Maplin revival 'unfounded'

REPORTS that the Government was considering Maplin as a site for a third London airport are "unfounded," a Minister said yesterday.

Mr. Stanley Clinton Davis, Minister of Transport, said that the Government was not considering Maplin as a site for a third London airport. He said that the Government was considering the possibility of a third London airport, but that it was not considering Maplin as a site for such an airport.

Air service

Unifast, Unifast's group and Unifast's subsidiary, has moved into air freight, with operations based initially at its Manchester depot. More than 120 destinations are served.

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Banking figures

(as table 9 in Bank of England Quarterly Bulletin)

ELIGIBLE LIABILITIES, RESERVE ASSETS, RESERVE RATIOS, AND SPECIAL DEPOSITS

1-Banks

Eligible liabilities

U.K. banks

London clearing banks

Scottish clearing banks

Northern Ireland banks

Accepting houses

Other

Overseas banks

American banks

Japanese banks

Other overseas banks

Consortium banks

Total eligible liabilities*

Reserve assets

U.K. banks

London clearing banks

Scottish clearing banks

Northern Ireland banks

Accepting houses

Other

Overseas banks

American banks

Japanese banks

Other overseas banks

Consortium banks

Total reserve assets

Ratios %

U.K. banks

London clearing banks

Scottish clearing banks

Northern Ireland banks

Accepting houses

Other

Overseas banks

American banks

Japanese banks

Other overseas banks

Consortium banks

Combined ratio

Constitution of total reserve assets

Balances with Bank of England

Money at call

Discount market

Tax reserve certificates

U.K. Northern Ireland Treasury Bills

Other bills

Local authority

Commercial

British Government stocks with one year or less to final maturity

Other

Total reserve assets

£m.

£m.

CHARITY NEEDS YOUR TRUST

CHARITIES AID FOUNDATION, the leading specialists in the administration of tax-privileged funds for charity, provides unique financial services for private individuals and companies...

- * A trouble-free and, usually, cost-free method of setting up and administering a charitable Trust designed to suit your circumstances. For example:-
- * LOAN TRUSTS - for those who can lend capital temporarily, even for a few months, the income being distributed to charity entirely tax-free.
- * DISCRETIONARY TRUSTS - for those who wish to retain complete discretion during their lifetime over the distribution of income from a capital fund or the capital itself.
- * GROWTH TRUSTS - a new way of building up your own charitable Trust year by year out of tax-privileged income.

CHARITIES AID FOUNDATION also has long-established covenant services which ensure speedy recovery of income tax for the benefit of charity. And all account holders with CAF can use CHARITY CREDITS, the most convenient way of giving to charity. You write them just like a cheque.

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To CHARITIES AID FOUNDATION

Please send me the following booklets:-

THE FACILITIES OF THE CHARITIES AID FOUNDATION - a guide to methods of giving to charity.

TRUST FACILITIES - to help those who wish to give capital to charity.

GIVING TO CHARITY FROM INCOME - a guide for individuals and companies.

THE BUSINESS SIDE OF GIVING TO CHARITY - a guide for Company Directors.

CHARITY CREDITS - an explanatory leaflet.

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FARMING AND RAW MATERIALS

Drought will cut farm incomes by 30-40% says NFU chief

By Peter Bullen

FARM INCOMES will be cut by 30-40 per cent in England and Wales this year because of drought, says the NFU's deputy director, Mr. John Asher, in a report to the National Farmers' Union, said yesterday.

Mr. Asher said the NFU's survey of the situation, and the impact of drought on the industry, was the first real picture of the magnitude of the problem.

It looks as if we shall have about 2m. tons of wheat and 2m. to 2.5m. tons of barley, potatoes, 2m. to 2.5m. tons of sugar beet and well over 10m. gallons of milk.

Farmers will have to buy 8m. tons more concentrated feed, causing a huge increase in expenditure this year, and dairy and livestock producers will also have to buy large amounts of hay and straw, he said.

The net effect of the crop losses would be a drop of £300m. to £400m. in farm incomes, or an average cut of 30 to 40 per cent. But there would be enormous variations from farm to farm, depending on the type of production and the effect of the drought in the areas concerned.

The survey had shown that there was a national problem which demanded national measures to avert a disaster this winter.

Britain could not afford to be the only country in the EEC which failed to act immediately to help farmers and growers overcome the worst drought of the century.

The survey had shown that well over half the prospects of increased output for the rest of the decade, and the mood in farming would once again become one of retrenchment.

Professor Winemans, called for a devaluation of the "Green Pound," the artificially overvalued level of which meant home

producers having to compete against export subsidies of 25 per cent on some foods.

"Exporters would raise an outcry if their goods were subject to what is tantamount to a tax, yet home food producers, who are making at least as important a contribution towards the balance of payments, have to compete against these huge import subsidies."

The total for all grains would be only just over 13.5m. tonnes—about 1m. tonnes less than last year's poor crop—said Mr. Peter Kelway, president of the British Association of Grain, Seed, Feed and Agricultural Merchants (BASAM).

Taking into account increased demand for feedstuffs, the U.K. could need to import an extra 250m. worth of cereals at current sterling values. The position could be even worse if we had a severe winter.

Mr. Kelway said the association's annual harvest luncheon in London that because of the disastrous effects of the drought and the fact that the weather has been so much smaller grain with extremely thin samples from the lighter soils.

Because of the 30 per cent rise in the area sown, the wheat crop would be slightly larger than last year at just under 5m. tonnes. But for barley, with a combination of poor yields and smaller area planted, they could be only a little under 7m. tonnes—nearly 1m. tonnes less than the year before.

"We must be thankful for some advantage from this summer with its very quick harvest, resulting in savings in time and money with little wear and tear on farm machinery. However, this is small consolation when compared with the financial losses of farming overall."

Mr. Kelway warned that every day which passed without rain would increase the uncertainty about the success of autumn cereal sowings for next year's crop.

On top of this some merchants were short of certified seed of particular varieties. The trade was considering applying to the Government to obtain a special derogation of the EEC's strict conditions on multiplying cereal seed in order to obtain sufficient supplies of winter barley seed.

Worst harvest since 1970

AGRICULTURAL merchants estimated yesterday that the 1976 U.K. harvest would be the worst since 1970.

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U.S. grain estimates lowered

By Our Commodities Staff

THE U.S. SOYABEAN and wheat crops were cut by 10 per cent, according to the U.S. Department of Agriculture's latest estimates. However, it still indicates a record maize crop above last year's peak of 5.7bn. bushels.

His forecast of the soyabean crop of 1.2bn. was also below his previous figure of 1.32bn. Last year's crop reached 1.32bn. bushels and in 1973 a record 1.54bn. was harvested.

Leslie said the condition of the U.S. maize crop was continuing to decline because of dry weather. A lower final production figure would not be a surprise.

More rains and a later-than-normal frost could make a decided contribution to bringing the soyabean crop along the Mississippi River up to its remaining potential.

August weather had resulted in a decline in the production outlook for even major maize belt states except Ohio and Wisconsin. Above normal temperatures followed by below normal temperatures resulted in development of a larger number of small-sized ears.

The estimated average yield is 82.9 bushels per acre, down from 88.7 estimated last month, last season's 86.2, and the 1972 record 97.1 bushels per acre.

The report estimated that the average yield of spring maize was 28.3 bushels per acre, compared with 27.2 last month, and last season's record 28.4 bushels.

Earlier, Reuters reported from Chicago that Mr. Leslie had said a 215m-tonne soyabean crop cut this year would not necessarily delay shipment, or cause cancellation of completed U.S. contracts, or delay additional grain purchases until next spring.

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French maize crop hit

By Our Commodities Staff

MAIZE PRODUCTION in France is the biggest European producer is expected to be sharply cut this year as a result of drought. It was claimed yesterday.

Reuters reported from Paris at Mr. Marcel Cazale, president of the French Maize Producers' Association, predicted that the crop in 1976-77 would fall as low as 5.6m. tonnes compared with last year's disappointing crop of 8.3m. tonnes and the 74.7m. tonnes of 1975-76.

Mr. Cazale said this season's crop of 5.7m. tonnes, which was sown with an extra Frs.1.4bn.

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Advance in copper values

By John Edwards, Commodities Editor

Copper prices advanced strongly on the London Metal Exchange yesterday with cash wirebars closing \$185 up at \$185.5 a tonne.

The rise reflected generally more "bullish" sentiment in anticipation of more U.S. buying interest following the Labor Day holiday, as has happened in previous years.

A firmer than expected opening on the New York copper market helped confirm the upward trend on a market which had been somewhat overdone.

In this mood more attention was paid to the rise in silver, and the grain markets, than the fall in gold. Nervousness about sterling also encouraged buying interest.

Lead values moved up on reports of Russian buying interest and rumours of a possible further U.S. producer domestic price rise. Cash lead closed \$5 up at \$281.5 a tonne.

Prices were boosted by a rise in the Foreign market overnight, and the trend in other metals. The cash quotation gained \$5.5 to \$4,582 a tonne despite pressure from most recently arrived shipments from the East.

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Sharp rise in coffee market

By Our Commodities Staff

COFFEE PRICES jumped sharply on the London Robusta market yesterday, moving close to the all-time peak reached at the end of June. The November position moved from a low of £1,565 a tonne to close at £1,595.5, after trading at £1,601 earlier.

This was a specific reason cited for the sudden rise, apart from market rumours of Argentine cold weather renewing Brazilian frost fears. At the same time the New York market, reopening after the Labor Day holiday, quickly rose to the permissible 50 cents a lb. limit up.

World sugar futures rallied yesterday, although the London daily price for raw sugar was unchanged at £118 a ton—the lowest level for 32 months.

But on the futures market, nearly monthly the differential with distant positions, as a result of traders carrying forward previous sales to a later date. The December position on the futures market was nearly £7 up on the previous at £143.575 a ton.

FINNISH AGRICULTURE

Keeping a close eye on British affairs

By Mary Cherry

FINNISH FARMERS have always shown a keen interest in British affairs, but at present their interest is abnormally acute. They are not so much interested in the effect of drought on British crops or the state of the dairy industry, but whether there were signs of the building industry becoming really active again soon.

The reason is that farmers in Finland expect to get about a third of their income, on average, from their own area of forest. In a normal year wood products make up about 50 per cent of Finland's exports. Some 75 per cent of cuttings come from privately-owned forests and a high proportion of these are attached to farms.

While the continuing policy of high support prices has undoubtedly been the potent factor bringing about the purchases, it has not been the only influence.

In 1959 temporary grassland occupied 33.5 per cent of the cultivated area of the country. Since then it has shrunk steadily so that in 1976 it is down to only 39.5 per cent. The loss of grassland is now proving a problem for the dairy industry, partly because of attractive prices but also because of discontentment at having to milk cows twice a day.

Reduction

But, owing to intensified use of grass and improved milk yields per cow the reduction in grassland has by no means resulted in a corresponding reduction in milk production. Despite a slight fall in production and a rise in the already high consumption of milk (in 1976 250 kilos of fluid milk and 244 kilos of butter still per head per year) the surplus is mounting. The export of dairy products—and the others that are in surplus—is of increasing importance.

By the time the "Green Pound" in EEC terms was introduced in Finland in the initial stages but successful trade agreements with EFTA countries are working well. Norway, for example, is buying wheat and Swiss cheese and butter.

By far the biggest purchaser, though, is the Soviet Union, which takes nearly two-thirds of all Finland's agricultural exports under a long-term agreement. There are also free trade agreements with some of the small East European countries.

By these various means Finland has been able to get over "the EEC shock."

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Decline in U.K. wool production

However the Board report points out that the average price of British wools sold at auction was 50 per cent above the level of the previous year at 31.4p a pound. The Board also reported improved demand for wool, especially of the crossbred type produced in Britain.

Unsold stocks of 7.3m. lbs held on April 30 were subsequently sold well above the guarantee price of 31p a pound and the Board estimates there will be a final surplus of £1.1m. on the 1975 clip.

Wool of U.K. production went for over 27 per cent to 57.3m. lbs greasy equivalent earning £17.5m.

Meanwhile Reuters reported from Melbourne that some build-up of wool, yarn and fabric stocks had occurred in recent months despite improving production at all stages of the pipeline. The Australian Wool Corporation said in its August report.

COMMODITY MARKET REPORTS AND PRICES

BASE METALS

COPPER—Higher on the London Metal Exchange with sentiment encouraged by a report of a strike in the U.S. and a further increase in the price of the metal. Forward metal closed at \$1.853 1/2, up from \$1.848 1/2. A further increase in the price of the metal was expected, as the afternoon trade was strong and the price of the metal was expected to rise.

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COFFEE

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COBALT SALE CANCELLED

THE GENERAL SERVICES Administration said it had cancelled its offering of 500,000 pounds of cobalt. Because of the new stockpile policy there would be no further offerings of cobalt in the immediate future.

MEAT COMMISSION—Average stock prices at representative markets

September 7: U.S.—Cattle \$20.50 a live cwt. (F.O.B. Chicago); Sheep \$4.75 a live cwt. (F.O.B. Chicago); Pigs \$1.50 a live cwt. (F.O.B. Chicago). U.K.—Cattle \$1.50 a live cwt. (F.O.B. London); Sheep \$1.50 a live cwt. (F.O.B. London); Pigs \$1.50 a live cwt. (F.O.B. London).

PRICE CHANGES

Prices per ton unless otherwise stated.

Metals: Aluminium (LME) \$2,567.50; Copper (LME) \$1,853.12; Lead (LME) \$1,853.12; Zinc (LME) \$1,853.12; Tin (LME) \$1,853.12; Silver (LME) \$1,853.12; Gold (LME) \$1,853.12; Platinum (LME) \$1,853.12; Palladium (LME) \$1,853.12; Rhodium (LME) \$1,853.12; Iridium (LME) \$1,853.12; Osmium (LME) \$1,853.12; Ruthenium (LME) \$1,853.12; Niobium (LME) \$1,853.12; Manganese (LME) \$1,853.12; Chromium (LME) \$1,853.12; Vanadium (LME) \$1,853.12; Cobalt (LME) \$1,853.12; Nickel (LME) \$1,853.12; Molybdenum (LME) \$1,853.12; Selenium (LME) \$1,853.12; Tellurium (LME) \$1,853.12; Bismuth (LME) \$1,853.12; Antimony (LME) \$1,853.12; Arsenic (LME) \$1,853.12; Cadmium (LME) \$1,853.12; Mercury (LME) \$1,853.12; Strontium (LME) \$1,853.12; Barium (LME) \$1,853.12; Lanthanum (LME) \$1,853.12; Cerium (LME) \$1,853.12; Praseodymium (LME) \$1,853.12; Neodymium (LME) \$1,853.12; Promethium (LME) \$1,853.12; Samarium (LME) \$1,853.12; Europium (LME) \$1,853.12; Gadolinium (LME) \$1,853.12; Terbium (LME) \$1,853.12; Dysprosium (LME) \$1,853.12; Holmium (LME) \$1,853.12; Erbium (LME) \$1,853.12; Thulium (LME) \$1,853.12; Ytterbium (LME) \$1,853.12; Lutetium (LME) \$1,853.12; Hafnium (LME) \$1,853.12; Tantalum (LME) \$1,853.12; Niobium (LME) \$1,853.12; Manganese (LME) \$1,853.12; Chromium (LME) \$1,853.12; Vanadium (LME) \$1,853.12; Cobalt (LME) \$1,853.12; Nickel (LME) \$1,853.12; Molybdenum (LME) \$1,853.12; Selenium (LME) \$1,853.12; Tellurium (LME) \$1,853.12; Bismuth (LME) \$1,853.12; Antimony (LME) \$1,853.12; Arsenic (LME) \$1,853.12; Cadmium (LME) \$1,853.12; Mercury (LME) \$1,853.12; Strontium (LME) \$1,853.12; Barium (LME) \$1,853.12; Lanthanum (LME) \$1,853.12; Cerium (LME) \$1,853.12; Praseodymium (LME) \$1,853.12; Neodymium (LME) \$1,853.12; Promethium (LME) \$1,853.12; Samarium (LME) \$1,853.12; Europium (LME) \$1,853.12; Gadolinium (LME) \$1,853.12; Terbium (LME) \$1,853.12; Dysprosium (LME) \$1,853.12; Holmium (LME) \$1,853.12; Erbium (LME) \$1,853.12; Thulium (LME) \$1,853.12; Ytterbium (LME) \$1,853.12; 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Chromium (LME) \$1,853.12; Vanadium (LME) \$1,853.12; Cobalt (LME) \$1,853.12; Nickel (LME) \$1,853.12; Molybdenum (LME) \$1,853.12; Selenium (LME) \$1,853.12; Tellurium (LME) \$1,853.12; Bismuth (LME) \$1,853.12; Antimony (LME) \$1,853.12; Arsenic (LME) \$1,853.12; Cadmium (LME) \$1,853.12; Mercury (LME) \$1,853.12; Strontium (LME) \$1,853.12; Barium (LME) \$1,853.12; Lanthanum (LME) \$1,853.12; Cerium (LME) \$1,853.12; Praseodymium (LME) \$1,853.12; Neodymium (LME) \$1,853.12; Promethium (LME) \$1,853.12; Samarium (LME) \$1,853.12; Europium (LME) \$1,853.12; Gadolinium (LME) \$1,853.12; Terbium (LME) \$1,853.12; Dysprosium (LME) \$1,853.12; Holmium (LME) \$1,853.12; Erbium (LME) \$1,853.12; Thulium (LME) \$1,853.12; Ytterbium (LME) \$1,853.12; Lutetium (LME) \$1,853.12; Hafnium (LME) \$1,853.12; Tantalum (LME) \$1,853.12; Niobium (LME) \$1,853.12; Manganese (LME) \$1,853.12; Chromium (LME) \$1,853.12; Vanadium (LME) \$1,853.12; Cobalt (LME) \$1,853.12; Nickel (LME) \$1,853.12; Molybdenum (LME) \$1,853.12; 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Cerium (LME) \$1,853.12; Praseodymium (LME) \$1,853.12; Neodymium (LME) \$1,853.12; Promethium (LME) \$1,853.12; Samarium (LME) \$1,853.12; Europium (LME) \$1,853.12; Gadolinium (LME) \$1,853.12; Terbium (LME) \$1,853.12; Dysprosium (LME) \$1,853.12; Holmium (LME) \$1,853.12; Erbium (LME) \$1,853.12; Thulium (LME) \$1,853.12; Ytterbium (LME) \$1,853.12; Lutetium (LME) \$1,853.12; Hafnium (LME) \$1,853.12; Tantalum (LME) \$1,853.12; Niobium (LME) \$1,853.12; Manganese (LME) \$1,853.12; Chromium (LME) \$1,853.12; Vanadium (LME) \$1,853.12; Cobalt (LME) \$1,853.12; Nickel (LME) \$1,853.12; Molybdenum (LME) \$1,853.12; Selenium (LME) \$1,853.12; Tellurium (LME) \$1,853.12; Bismuth (LME) \$1,853.12; Antimony (LME) \$1,853.12; Arsenic (LME) \$1,853.12; Cadmium (LME) \$1,853.12; Mercury (LME) \$1,853.12; Strontium (LME) \$1,853.12; Barium (LME) \$1,853.12; Lanthanum (LME) \$1,853.12; Cerium (LME) \$1,853.12; Praseodymium (LME) \$1,853.12; Neodymium (LME) \$1,853.12; Promethium (LME) \$1,853.12; Samarium (LME) \$1,853.12; Europium (LME) \$1,853.12; Gadolinium (LME) \$1,853.12; Terbium (LME) \$1,853.12; Dysprosium (LME) \$1,853.12; Holmium (LME) \$1,853.12; Erbium (LME) \$1,853.12; Thulium (LME) \$1,853.12; Ytterbium (LME) \$1,853.12; Lutetium (LME) \$1,853.12; Hafnium (LME) \$1,853.12; Tantalum (LME) \$1,853.12; Niobium (LME) \$1,853.12; Manganese (LME) \$1,853.12; Chromium (LME) \$1,853.12; Vanadium (LME) \$1,853.12; Cobalt (LME) \$1,853.12; Nickel (LME) \$1,853.12; Molybdenum (LME) \$1,853.12; Selenium (LME) \$1,853.12; Tellurium (LME) \$1,853.12; Bismuth (LME) \$1,853.12; Antimony (LME) \$1,853.12; Arsenic (LME) \$1,853.12; Cadmium (LME) \$1,853.12; Mercury (LME) \$1,853.12; Strontium (LME) \$1,853.12; Barium (LME) \$1,853.12; Lanthanum (LME) \$1,853.12; Cerium (LME) \$1,853.12; Praseodymium (LME) \$1,853.12; Neodymium (LME) \$1,853.12; Promethium (LME) \$1,853.12; Samarium (LME) \$1,853.12; Europium (LME) \$1,853.12; Gadolinium (LME) \$1,853.12; Terbium (LME) \$1,853.12; Dysprosium (LME) \$1,853.12; Holmium (LME) \$1,853.12; Erbium (LME) \$1,853.12; Thulium (LME) \$1,853.12; Ytterbium (LME) \$1,853.12; Lutetium (LME) \$1,853.12; Hafnium (LME) \$1,853.12; Tantalum (LME) \$1,853.12; Niobium (LME) \$1,853.12; Manganese (LME) \$1,853.12; Chromium (LME) \$1,853.12; Vanadium (LME) \$1,853.12; Cobalt (LME) \$1,853.12; Nickel (LME) \$1,853.12; Molybdenum (LME) \$1,853.12; Selenium (LME) \$1,853.12; Tellurium (LME) \$1,853.12; Bismuth (LME) \$1,853.12; Antimony (LME) \$1,853.12; Arsenic (LME) \$1,853.12; Cadmium (LME) \$1,853.12; Mercury (LME) \$1,853.12; Strontium (LME) \$1,853.12; Barium (LME) \$1,853.12; Lanthanum (LME) \$1,853.12; Cerium (LME) \$1,853.12; Praseodymium (LME) \$1,853.12; Neodymium (LME) \$1,853.12; Promethium (LME) \$1,853.12; Samarium (LME) \$1,85

Technical rise in equities but gold shares react

1998, 1999, 2000, 2001, 2002, 2003, 2004, 2005, 2006, 2007, 2008, 2009, 2010, 2011, 2012, 2013, 2014, 2015, 2016, 2017, 2018, 2019, 2020, 2021, 2022, 2023, 2024, 2025, 2026, 2027, 2028, 2029, 2030, 2031, 2032, 2033, 2034, 2035, 2036, 2037, 2038, 2039, 2040, 2041, 2042, 2043, 2044, 2045, 2046, 2047, 2048, 2049, 2050, 2051, 2052, 2053, 2054, 2055, 2056, 2057, 2058, 2059, 2060, 2061, 2062, 2063, 2064, 2065, 2066, 2067, 2068, 2069, 2070, 2071, 2072, 2073, 2074, 2075, 2076, 2077, 2078, 2079, 2080, 2081, 2082, 2083, 2084, 2085, 2086, 2087, 2088, 2089, 2090, 2091, 2092, 2093, 2094, 2095, 2096, 2097, 2098, 2099, 2100, 2101, 2102, 2103, 2104, 2105, 2106, 2107, 2108, 2109, 2110, 2111, 2112, 2113, 2114, 2115, 2116, 2117, 2118, 2119, 2120, 2121, 2122, 2123, 2124, 2125, 2126, 2127, 2128, 2129, 2130, 2131, 2132, 2133, 2134, 2135, 2136, 2137, 2138, 2139, 2140, 2141, 2142, 2143, 2144, 2145, 2146, 2147, 2148, 2149, 2150, 2151, 2152, 2153, 2154, 2155, 2156, 2157, 2158, 2159, 2160, 2161, 2162, 2163, 2164, 2165, 2166, 2167, 2168, 2169, 2170, 2171, 2172, 2173, 2174, 2175, 2176, 2177, 2178, 2179, 2180, 2181, 2182, 2183, 2184, 2185, 2186, 2187, 2188, 2189, 2190, 2191, 2192, 2193, 2194, 2195, 2196, 2197, 2198, 2199, 2200, 2201, 2202, 2203, 2204, 2205, 2206, 2207, 2208, 2209, 2210, 2211, 2212, 2213, 2214, 2215, 2216, 2217, 2218, 2219, 2220, 2221, 2222, 2223, 2224, 2225, 2226, 2227, 2228, 2229, 2230, 2231, 2232, 2233, 2234, 2235, 2236, 2237, 2238, 2239, 2240, 2241, 2242, 2243, 2244, 2245, 2246, 2247, 2248, 2249, 2250, 2251, 2252, 2253, 2254, 2255, 2256, 2257, 2258, 2259, 2260, 2261, 2262, 2263, 2264, 2265, 2266, 2267, 2268, 2269, 2270, 2271, 2272, 2273, 2274, 2275, 2276, 2277, 2278, 2279, 2280, 2281, 2282, 2283, 2284, 2285, 2286, 2287, 2288, 2289, 2290, 2291, 2292, 2293, 2294, 2295, 2296, 2297, 2298, 2299, 2300, 2301, 2302, 2303, 2304, 2305, 2306, 2307, 2308, 2309, 2310, 2311, 2312, 2313, 2314, 2315, 2316, 2317, 2318, 2319, 2320, 2321, 2322, 2323, 2324, 2325, 2326, 2327, 2328, 2329, 2330, 2331, 2332, 2333, 2334, 2335, 2336, 2337, 2338, 2339, 2340, 2341, 2342, 2343, 2344, 2345, 2346, 2347, 2348, 2349, 2350, 2351, 2352, 2353, 2354, 2355, 2356, 2357, 2358, 2359, 2360, 2361, 2362, 2363, 2364, 2365, 2366, 2367, 2368, 2369, 2370, 2371, 2372, 2373, 2374, 2375, 2376, 2377, 2378, 2379, 2380, 2381, 2382, 2383, 2384, 2385, 2386, 2387, 2388, 2389, 2390, 2391, 2392, 2393, 2394, 2395, 2396, 2397, 2398, 2399, 2400, 2401, 2402, 2403, 2404, 2405, 2406, 2407, 2408, 2409, 2410, 2411, 2412, 2413, 2414, 2415, 2416, 2417, 2418, 2419, 2420, 2421, 2422, 2423, 2424, 2425, 2426, 2427, 2428, 2429, 2430, 2431, 2432, 2433, 2434, 2435, 2436, 2437, 2438, 2439, 2440, 2441, 2442, 2443, 2444, 2445, 2446, 2447, 2448, 2449, 2450, 2451, 2452, 2453, 2454, 2455, 2456, 2457, 2458, 2459, 2460, 2461, 2462, 2463, 2464, 2465, 2466, 2467, 2468, 2469, 2470, 2471, 2472, 2473, 2474, 2475, 2476, 2477, 2478, 2479, 2480, 2481, 2482, 2483, 2484, 2485, 2486, 2487, 2488, 2489, 2490, 2491, 2492, 2493, 2494, 2495, 2496, 2497, 2498, 2499, 2500, 2501, 2502, 2503, 2504, 2505, 2506, 2507, 2508, 2509, 2510, 2511, 2512, 2513, 2514, 2515, 2516, 2517, 2518, 2519, 2520, 2521, 2522, 2523, 2524, 2525, 2526, 2527, 2528, 2529, 2530, 2531, 2532, 2533, 2534, 2535, 2536, 2537, 2538, 2539, 2540, 2541, 2542, 2543, 2544, 2545, 2546, 2547, 2548, 2549, 2550, 2551, 2552, 2553, 2554, 2555, 2556, 2557, 2558, 2559, 2560, 2561, 2562, 2563, 2564, 2565, 2566, 2567, 2568, 2569, 2570, 2571, 2572, 2573, 2574, 2575, 2576, 2577, 2578, 2579, 2580, 2581, 2582, 2583, 2584, 2585, 2586, 2587, 2588, 2589, 2590, 2591, 2592, 2593, 2594, 2595, 2596, 2597, 2598, 2599, 2600, 2601, 2602, 2603, 2604, 2605, 2606, 2607, 2608, 2609, 2610, 2611, 2612, 2613, 2614, 2615, 2616, 2617, 2618, 2619, 2620, 2621, 2622, 2623, 2624, 2625, 2626, 2627, 2628, 2629, 2630, 2631, 2632, 2633, 2634, 2635, 2636, 2637, 2638, 2639, 2640, 2641, 2642, 2643, 2644, 2645, 2646, 2647, 2648, 2649, 2650, 2651, 2652, 2653, 2654, 2655, 2656, 2657, 2658, 2659, 2660, 2661, 2662, 2663, 2664, 2665, 2666, 2667, 2668, 2669, 2670, 2671, 2672, 2673, 2674, 2675, 2676, 2677, 2678, 2679, 26

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Unit Trust Mgrs. Ltd. (a/c) Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	Bridge Tailman Fd. Mgrs. (a/c) Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	G.T. Unit Managers Ltd. Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	Keinwert Benson Unit Managers Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	Mercury Fund Managers Ltd. Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	Vicatunity Unit T. Mgrs. Ltd. (a/c) Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	J. Henry Schroder Wagg & Co. Ltd. Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	Target Trs. Mgrs. Ltd. (a/c) Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.
Unit Trust Mgrs. Ltd. (a/c) Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	British Life Office Ltd. (a/c) Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	G. & A. T. (a/c) Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	Legal & General Tyndall Fd. Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	Minster Fund Managers Ltd. Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	Practical Invest. Co. Ltd. (a/c) Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	Scottish Equitable Fd. Mgrs. Ltd. Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	Transatlantic and Gen. Secs. Co. V. Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.
Unit Trust Mgrs. Ltd. (a/c) Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	Brown Shipley & Co. Ltd. (a/c) Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	Gibbs Unit Trust Mgrs. Ltd. Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	MLA Unit Trust Mgmt. Ltd. Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	Quilter Management Co. Ltd. Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	Seabank Unit Tr. Managers Ltd. (a/c) Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	Security Selection Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	Trident Trusts (a/c) Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.
Unit Trust Mgrs. Co. Ltd. Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	Capel (James) Mngt. Ltd. Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	Chancellor Unit Fd. Mgrs. Ltd. (a/c) Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	Guardian Royal Est. Unit Mgrs. Ltd. Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	NEL Trust Managers Ltd. (a/c) Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	Royal Unit Can. Fd. Mgrs. Ltd. Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	Tyndall Nat. and Comm. V. Capital 22.00 22.00 Income 22.00 22.00 Div. 22.00 22.00 Net 22.00 22.00 Price on Sept. 2, Next mkt. day Sept. 3.	

selection of the share prices previously shown under regional headings set below with quotations on London. Irish issues, most of which are not listed in London, are shown separately and with prices as on the Irish age.				IRISH	
Irish 25p	33	Wiggins Bros.	78	Conn. 5% 10/10	53 1/2
Planting	34	I.O.M. S.S. Co.	73	Alliance Gas	54 1/2
Irish 50p	35	Hotel Cos. 25p	75	Irish Distillers	55 1/2
Irish 10p	36	Lowry's 25p	76	Carroll (P.)	56 1/2
Irish 20p	37	Lowry's Ship Co.	77	Chas. H. Jones	57 1/2
Irish 30p	38	Lowry's Ship Co.	78	Chas. H. Jones	58 1/2
Irish 40p	39	Lowry's Ship Co.	79	Chas. H. Jones	59 1/2
Irish 50p	40	Lowry's Ship Co.	80	Chas. H. Jones	60 1/2
Irish 60p	41	Lowry's Ship Co.	81	Chas. H. Jones	61 1/2
Irish 70p	42	Lowry's Ship Co.	82	Chas. H. Jones	62 1/2
Irish 80p	43	Lowry's Ship Co.	83	Chas. H. Jones	63 1/2
Irish 90p	44	Lowry's Ship Co.	84	Chas. H. Jones	64 1/2
Irish 100p	45	Lowry's Ship Co.	85	Chas. H. Jones	65 1/2
Irish 110p	46	Lowry's Ship Co.	86	Chas. H. Jones	66 1/2
Irish 120p	47	Lowry's Ship Co.	87	Chas. H. Jones	67 1/2
Irish 130p	48	Lowry's Ship Co.	88	Chas. H. Jones	68 1/2
Irish 140p	49	Lowry's Ship Co.	89	Chas. H. Jones	69 1/2
Irish 150p	50	Lowry's Ship Co.	90	Chas. H. Jones	70 1/2
Irish 160p	51	Lowry's Ship Co.	91	Chas. H. Jones	71 1/2
Irish 170p	52	Lowry's Ship Co.	92	Chas. H. Jones	72 1/2
Irish 180p	53	Lowry's Ship Co.	93	Chas. H. Jones	73 1/2
Irish 190p	54	Lowry's Ship Co.	94	Chas. H. Jones	74 1/2
Irish 200p	55	Lowry's Ship Co.	95	Chas. H. Jones	75 1/2
Irish 210p	56	Lowry's Ship Co.	96	Chas. H. Jones	76 1/2
Irish 220p	57	Lowry's Ship Co.	97	Chas. H. Jones	77 1/2
Irish 230p	58	Lowry's Ship Co.	98	Chas. H. Jones	78 1/2
Irish 240p	59	Lowry's Ship Co.	99	Chas. H. Jones	79 1/2
Irish 250p	60	Lowry's Ship Co.	100	Chas. H. Jones	80 1/2

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David Hopkinson

AIN'S FIRST CAUDILLO : DON JUAN SE OF AUSTRIA
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1999, 2000, 2001, 2002, 2003, 2004, 2005, 2006, 2007, 2008, 2009, 2010, 2011, 2012, 2013, 2014, 2015, 2016, 2017, 2018, 2019, 2020, 2021, 2022, 2023, 2024, 2025, 2026, 2027, 2028, 2029, 2030, 2031, 2032, 2033, 2034, 2035, 2036, 2037, 2038, 2039, 2040, 2041, 2042, 2043, 2044, 2045, 2046, 2047, 2048, 2049, 2050, 2051, 2052, 2053, 2054, 2055, 2056, 2057, 2058, 2059, 2060, 2061, 2062, 2063, 2064, 2065, 2066, 2067, 2068, 2069, 2070, 2071, 2072, 2073, 2074, 2075, 2076, 2077, 2078, 2079, 2080, 2081, 2082, 2083, 2084, 2085, 2086, 2087, 2088, 2089, 2090, 2091, 2092, 2093, 2094, 2095, 2096, 2097, 2098, 2099, 2100, 2101, 2102, 2103, 2104, 2105, 2106, 2107, 2108, 2109, 2110, 2111, 2112, 2113, 2114, 2115, 2116, 2117, 2118, 2119, 2120, 2121, 2122, 2123, 2124, 2125, 2126, 2127, 2128, 2129, 2130, 2131, 2132, 2133, 2134, 2135, 2136, 2137, 2138, 2139, 2140, 2141, 2142, 2143, 2144, 2145, 2146, 2147, 2148, 2149, 2150, 2151, 2152, 2153, 2154, 2155, 2156, 2157, 2158, 2159, 2160, 2161, 2162, 2163, 2164, 2165, 2166, 2167, 2168, 2169, 2170, 2171, 2172, 2173, 2174, 2175, 2176, 2177, 2178, 2179, 2180, 2181, 2182, 2183, 2184, 2185, 2186, 2187, 2188, 2189, 2190, 2191, 2192, 2193, 2194, 2195, 2196, 2197, 2198, 2199, 2200, 2201, 2202, 2203, 2204, 2205, 2206, 2207, 2208, 2209, 2210, 2211, 2212, 2213, 2214, 2215, 2216, 2217, 2218, 2219, 2220, 2221, 2222, 2223, 2224, 2225, 2226, 2227, 2228, 2229, 2230, 2231, 2232, 2233, 2234, 2235, 2236, 2237, 2238, 2239, 2240, 2241, 2242, 2243, 2244, 2245, 2246, 2247, 2248, 2249, 2250, 2251, 2252, 2253, 2254, 2255, 2256, 2257, 2258, 2259, 2260, 2261, 2262, 2263, 2264, 2265, 2266, 2267, 2268, 2269, 2270, 2271, 2272, 2273, 2274, 2275, 2276, 2277, 2278, 2279, 2280, 2281, 2282, 2283, 2284, 2285, 2286, 2287, 2288, 2289, 2290, 2291, 2292, 2293, 2294, 2295, 2296, 2297, 2298, 2299, 2300, 2301, 2302, 2303, 2304, 2305, 2306, 2307, 2308, 2309, 2310, 2311, 2312, 2313, 2314, 2315, 2316, 2317, 2318, 2319, 2320, 2321, 2322, 2323, 2324, 2325, 2326, 2327, 2328, 2329, 2330, 2331, 2332, 2333, 2334, 2335, 2336, 2337, 2338, 2339, 2340, 2341, 2342, 2343, 2344, 2345, 2346, 2347, 2348, 2349, 2350, 2351, 2352, 2353, 2354, 2355, 2356, 2357, 2358, 2359, 2360, 2361, 2362, 2363, 2364, 2365, 2366, 2367, 2368, 2369, 2370, 2371, 2372, 2373, 2374, 2375, 2376, 2377, 2378, 2379, 2380, 2381, 2382, 2383, 2384, 2385, 2386, 2387, 2388, 2389, 2390, 2391, 2392, 2393, 2394, 2395, 2396, 2397, 2398, 2399, 2400, 2401, 2402, 2403, 2404, 2405, 2406, 2407, 2408, 2409, 2410, 2411, 2412, 2413, 2414, 2415, 2416, 2417, 2418, 2419, 2420, 2421, 2422, 2423, 2424, 2425, 2426, 2427, 2428, 2429, 2430, 2431, 2432, 2433, 2434, 2435, 2436, 2437, 2438, 2439, 2440, 2441, 2442, 2443, 2444, 2445, 2446, 2447, 2448, 2449, 2450, 2451, 2452, 2453, 2454, 2455, 2456, 2457, 2458, 2459, 2460, 2461, 2462, 2463, 2464, 2465, 2466, 2467, 2468, 2469, 2470, 2471, 2472, 2473, 2474, 2475, 2476, 2477, 2478, 2479, 2480, 2481, 2482, 2483, 2484, 2485, 2486, 2487, 2488, 2489, 2490, 2491, 2492, 2493, 2494, 2495, 2496, 2497, 2498, 2499, 2500, 2501, 2502, 2503, 2504, 2505, 2506, 2507, 2508, 2509, 2510, 2511, 2512, 2513, 2514, 2515, 2516, 2517, 2518, 2519, 2520, 2521, 2522, 2523, 2524, 2525, 2526, 2527, 2528, 2529, 2530, 2531, 2532, 2533, 2534, 2535, 2536, 2537, 2538, 2539, 2540, 2541, 2542, 2543, 2544, 2545, 2546, 2547, 2548, 2549, 2550, 2551, 2552, 2553, 2554, 2555, 2556, 2557, 2558, 2559, 2560, 2561, 2562, 2563, 2564, 2565, 2566, 2567, 2568, 2569, 2570, 2571, 2572, 2573, 2574, 2575, 2576, 2577, 2578, 2579, 2580, 2581, 2582, 2583, 2584, 2585, 2586, 2587, 2588, 2589, 2590, 2591, 2592, 2593, 2594, 2595, 2596, 2597, 2598, 2599, 2600, 2601, 2602, 2603, 2604, 2605, 2606, 2607, 2608, 2609, 2610, 2611, 2612, 2613, 2614, 2615, 2616, 2617, 2618, 2619, 2620, 2621, 2622, 2623, 2624, 2625, 2626, 2627, 2628, 2629, 2630, 2631, 2632, 2633, 2634, 2635, 2636, 2637, 2638, 2639, 2640, 2641, 2642, 2643, 2644, 2645, 2646, 2647, 2648, 2649, 2650, 2651, 2652, 2653, 2654, 2655, 2656, 2657, 2658, 2659, 2660, 2661, 2662, 2663, 2664, 2665, 2666, 2667, 2668, 2669, 2670, 2671, 2672, 2673, 2674, 2675, 2676, 2677, 2678, 2679, 2680, 26

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NOTES

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for 1976-77. R Figures have been based on official estimates for 1976-77. No other official estimates are available.

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Kissinger prepares for African shuttle

BY QUENTIN PEEL

DR. HENRY KISSINGER, U.S. Secretary of State, expects to launch a major effort of shuttle diplomacy by next Monday, aimed at finding a peaceful solution to black-white confrontation in southern Africa.

While Dr. Kissinger maintained at a news conference in Hamburg that he is still waiting for a formal invitation from African leaders, he confirmed that a unilateral invitation had come from Tanzania's Foreign Minister, although this was denied by a Government spokesman who said Tanzania welcomed the trip, but did not initiate the invitation.

The effort to find the basis for a solution to the mounting conflict in both Rhodesia and Namibia (South-West Africa) is likely to be concentrated on three capitals—Dar-es-Salaam, Lusaka, and Pretoria, where South African Prime Minister Mr. John Vorster returned yesterday after his talks with Dr. Kissinger in Zurich. Dr. Kissinger is ready for Dr. Kissinger to begin his negotiations at once, and he is thought likely to do so, but there is no confirmation yet from Dar-es-Salaam where the five Presidents of Tanzania, Zambia, Botswana, Mozambique and Angola ended their summit yesterday.

Mr. William Schaefele, U.S. Assistant Secretary for African Affairs, is due in Tanzania today, both to inform President Nyerere on the progress achieved at the Kissinger-Vorster talks and to find out the results of the African Presidents' summit.

Before finally setting off for southern Africa, Dr. Kissinger is returning to Washington to await a report from Mr. Schaefele. He left Germany last night.

The U.S. Secretary of State was in Hamburg yesterday to brief Chancellor Helmut Schmidt of West Germany on his progress in Zurich, after similar stop-overs in London and Paris. Dr. Kissinger is known to be keen to attempt a round of personal diplomacy, and announced in Zurich that he had agreed a basis for negotiations with Mr. Vorster. He has already been given a definite invitation to visit South Africa.

Circumspect

While both sides at the talks have been very circumspect in revealing any of the details of the package, it is considered that more progress can be made on independence for Namibia. There is no clear way of persuading the Rhodesian regime to countenance any form of majority rule within a time-scale acceptable to Rhodesian nationalists.

Some sources suggest that Dr. Kissinger may see Mr. Ian Smith, the Rhodesian Prime Minister, while he is in Pretoria, but that is heavily discounted in London. Mr. Smith has said he would welcome a meeting with Dr. Kissinger. Our Dar-es-Salaam correspondent writes: The five African Presidents wound-up their summit meeting on southern Africa after failing in what was appar-

rently their main aim of creating a united Rhodesian nationalist leadership.

Officials said the summit had nothing to do with the Kissinger mission. Dr. Kissinger had been discussing the idea of coming to Tanzania and trying to mediate in southern Africa for two or three weeks, they claimed.

After the final session of the summit, Mr. Robert Mugabe, a leader of an ANC faction based in Mozambique, said no progress had been made on the unity question.

Both he and an official said the Presidents had agreed only to further intensify the war in Rhodesia, and Mr. Mugabe reiterated that there was no room for negotiations with Mr. Ian Smith.

Unless there were behind-the-scenes talks on Namibia, or it was discussed at the many informal meetings at the hotel where the summit was held, that subject appears to have been given little emphasis.

Mr. Mugabe claimed that the summit had got bogged down on an attempt to make the nationalist faction led by Mr. Joshua Nkomo rejoin the guerrilla army in Rhodesia. Mr. Nkomo's followers have been reported to have left Mozambique and Tanzania after battles with other factions in guerrilla training camps there. There are reports that they are now attempting to create a "third front" in the Rhodesian war from Zambia.

Smith prepares to rally his forces Page 14

Oil platform order hope 'in the spring'

BY RAY PERMAN, SCOTTISH CORRESPONDENT

THE MOST confident statement recently made by an oil-platform builder came yesterday from the managing director of Howard-Doris, who claimed he was certain of a new order by the spring.

Mr. Albert Granville said he was talking to three oil companies who had decided to order gravity platforms. "The time will come when we will have to choose whose platform we will have to build," he said.

He was speaking at the Anglo-French company's yard at Loch Kishorn, Wester Ross, where the 150,000-tonne base for the Ninian Central platform was towed out of dock into the deep water channel.

Mr. Granville refused to say which of the three companies were in the running, but it is known that Howard-Doris has a letter of intent from Total guaranteeing an order, but only if it decides to develop the Alwyn field in the unnamed Block 3/9, and opts for a concrete platform.

Among other companies considering concrete platforms are Shell-Esso for the Cormorant or Tern fields, Conoco for Murkison, BP for Magnus, Marathon for Argyll, and Phillips for Maureen.

Howard-Doris is the first company building platforms in

Britain to say firmly that it expects an order by the spring. Others are more cautious. Two, RDL (North Sea) at Methil and Laing Offshore at Graythorpe, have laid off workers.

Mr. Granville said that the proportion of the 1,500 workers employed on the Ninian platform would drop sharply after March or April. "I don't want to pay off men. I want to put them to work on a new platform, and I will."

It may be over-optimistic, but can rely on the good reputation Howard-Doris has built up for meeting delivery dates with the three platforms it has built in Norway and Sweden.

The Ninian Central platform, estimated to have cost £100m, is being built for the Ninian consortium led by Chevron. Float-out began at 4 p.m. yesterday, when high tide lifted the base on a cushion of compressed air. It will be towed to a point three miles from the shore where a superstructure 580 feet high will be added as the base is slowly submerged.

The structure will be completed in the Sound of Raasay, where steel deck sections and concrete, weighing 25,000 tonnes, will be added. The completed platform, weighing 400,000 tonnes, will be towed to the field next summer.

Continued from Page 1

Record fall in sterling balances

There appears to have been only a reversal of these "leads and lags" since the end of June.

On the other side, the outflow resulting from U.K. private investment overseas fell by £170m, to £360m, between the first and second quarters.

The overall pressures on the current account have been very heavy this year. The first half total of £569m, compared with £357m in the whole of 1975.

In the present quarter, the current account deficit has undoubtedly lessened considerably, but the current account is still running in substantial deficit.

The appearance of these figures and the size of the fall in the current account is likely to strengthen rather than reduce the growing belief that Britain will seek a further loan from the IMF later this year.

In the second quarter, the U.K. drew £437m from the IMF on the first credit tranche, with £581m coming from standby credits, £324m from the official reserves and £582m raised by the public sector under the exchange cover scheme.

Borrowings by nationalised industries and similar bodies under this scheme have been very heavy this year. The first half total of £569m, compared with £357m in the whole of 1975.

One of the few encouraging features in the statement is the rise in the invisible balance for the quarter—up £53m, to £487m—and the impact of the tourist boom is now showing through clearly.

Net earnings from tourism and other travel were £15m in the second quarter, which is equal to the combined net earnings from this source for the whole of 1970-73.

SUMMARY BALANCE OF PAYMENTS (£m.)

	1975	2nd qtr.	3rd qtr.	4th qtr.	1st qtr.	2nd qtr.	1976
CURRENT ACCOUNT							
Visible account	-681	-989	-682	-473	-1,040		
Invisible balance	+315	+428	+388	+434	+487		
Current balance	-366	-561	-294	-39	-553		
Not seasonally adjusted							
Current balance	-337	-545	-117	-246	-502		
Capital transfers	0	0	0	0	0		
Investment and other							
capital flows	+87	+358	-379	-314	-1,186		
Balance of services	-331	-23	-149	-82	-236		
Balance for official							
financing	-581	-210	-356	-642	-1,924		
OFFICIAL FINANCING							
Net transactions with IMF	0	0	0	+573	+437		
Other Monetary Authorities	0	0	0	0	+581		
Foreign Currency borrowing:							
by HM Government (1)	0	0	0	0	0		
by public sector under							
exchange cover scheme	+162	+43	+137	+277	+582		
Official reserves (drawings							
on, +/-(addition to, -)	+419	+167	+219	-208	+324		

(1) Drawings on a Euro-dollar facility for HM Government to borrow £250m.

Weather

U.K. TO-DAY
DRY in S. Rain in N.
London, E. Anglia, E. Midlands, 15C (59F).
Dry, sunny intervals. Max. 22C (72F).
N.E., N. England, W. Midlands, S. Wales
Cloudy, perhaps some rain. Max. 19C (66F).
Channel, S.W. England
Cloudy, mainly dry. Max. 21C (70F).

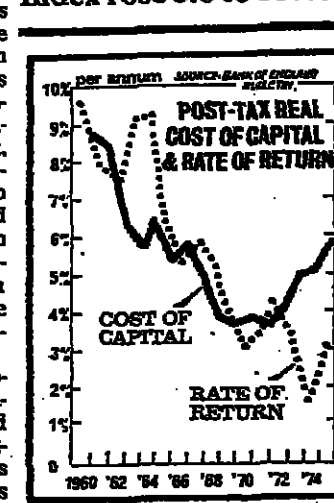
BUSINESS CENTRES
Y'day Mid-day
Alexandria S 29 64 Manchester F 18 64
Amsterdam S 29 63 Melbourne F 11 57
Athens S 29 63 Mexico C 21 69
Barcelona S 29 63 Milan S 26 70
Belgrade S 29 63 Montreal C 17 63
Buenos Aires S 29 63 Moscow F 18 64
Cairo S 29 63 New York S 17 63
Cardiff S 29 63 Oslo S 17 63
Colon S 29 63 Paris S 22 72
Copenhagen S 29 63 Prague C 15 63
Dhaka S 29 63 Rio de Janeiro S 24 73
Edinburgh S 29 63 Rome F 18 64
Frankfurt S 29 63 Singapore S 30 84
Geneva S 29 63 Stockholm S 18 64
Hamburg S 29 63 Sydney S 15 59
London S 29 63 Tehran S 29 63
Lyon S 29 63 Tokyo S 29 63
Madrid S 29 63 Toronto S 18 63
Manila S 29 63 Warsaw C 18 64
Mumbai S 29 63 Zurich S 17 63

HOLIDAY RESORTS
Y'day Mid-day
Ajaccio F 24 75 Istanbul F 29 68
Algeria F 24 75 Jersey F 29 68
Barcelona S 29 63 Palma S 29 68
Bordeaux S 29 63 Paris S 29 68
Bournemouth S 29 63 Rome F 18 64
Casablanca S 29 63 St. Paul S 29 68
Cape Town S 29 63 Tunis S 29 68
Cebu S 29 63 Valencia S 29 68
Faro S 29 63
Funchal S 29 63
Gibraltar S 29 63
Guernsey S 29 63
Hamburg S 29 63
Helsinki S 29 63
Hong Kong S 29 63
London S 29 63
Lyon S 29 63
Madrid S 29 63
Manila S 29 63
Moscow F 18 64
New York S 17 63
Oslo S 17 63
Paris S 22 72
Prague C 15 63
Rio de Janeiro S 24 73
Rome F 18 64
Singapore S 30 84
Stockholm S 18 64
Sydney S 15 59
Tehran S 29 63
Tokyo S 29 63
Toronto S 18 63
Warsaw C 18 64
Zurich S 17 63

THE LEX COLUMN

The 'vast power' of the City

Index rose 5.6 to 357.6



In passing, the policy document on banking and finance from the Labour Party's National Executive Committee accepts that the rate of return on investment in industry has been falling. But it fails to relate this to the supposedly inadequate level of investment, and passes on to sweeping proposals to nationalise the top seven insurance companies and the big four clearing banks. In this way it is planned to channel funds to industry in a manner that is said now to be hindered by "a vast concentration of private power."

Moreover the document proposes that a proportion of company profits should be blocked unless used for approved investment, that Government subsidies should be given to companies borrowing external funds, and that institutions—such as pension funds—still in the private sector should be given Government guarantees on long term investment in industry.

Companies would thus be offered investment subsidies at the same time, presumably, as price controls were artificially holding down their returns, a double layer of interference which could only appeal to all-out interventionists: a vast concentration of State power, perhaps.

Any comprehensive study of the capital markets needs to cover at least three angles. First there is the position, of the saver or depositor—is he to be offered a fair and secure return, or are savings to be regarded as cheap investment fodder for industry? At the other end, there is the role of fixed investment within the economy, and the extent to which capacity may be inadequate. Somewhere in the middle is the question of the allocation of funds, based on achieving some sort of balance between the cost of capital and the rate of return. The NEC pamphlet fails to give consideration to the appropriate rates of return anywhere along the line. So far the Bank of England's recent attempts to lift the debate on to a higher theoretical plane seem to have had little impact.

Moreover the drawbacks of the nationalisation method are made clear by the admission that for "misguided" reasons deposits would probably be switched unless all four clearers were taken over—though this seems to ignore Williams and Glyn's, not to mention the host of smaller insurance companies. The current pre-empting of investment funds by the Govern-

Ocean

As recently as last June, Ocean Transport was forecasting a strictly modest profit improvement for 1976. In the event, profits for the first six months are up from £10.2m to £15.3m, pre-tax, and the full year is now expected to produce £32m, against £22.6m.

Even this understates the rate of improvement at the trading level. Last year's figures included a non-recurring £1.2m from an accounting change, profits from ship sales this year will be at least £1m, below the 1975's £3.9m, and Ocean's finance costs will be rising from now on.

This news—the first 1976 figures from a shipping major—pushed the shares 3p higher to 134p, and left its mark elsewhere in the sector, notably on P. & O. which announced yesterday. It plainly signals a decisive turn in the shipping cycle, although this has probably arrived earlier at Ocean than elsewhere.

Thus, Ocean has a relatively small commitment to bulk trades, where business is still poor. But its 49 per cent. owned associate, Overseas Containers, is plainly going to beat its forecast of a return to 1974's £24m, pre-tax, and its West African cargo liner trades remain very strong. In addition, there have apparently been material savings on fleet maintenance costs. The seamen's dispute is no real threat to this year's figures: the prospect-

ive yield is 8 1/2 per cent, a sign of Ocean's confidence that, after quite a lull, it soon announce some new orders.

Lonrho

It is tempting to infer last night's news of Lonrho £7.6m, rights issue as a deflationary gesture to the City establishment. In terms of cash generation the issue is of little relevance when compared with attributable profits of £30m, in the year ending 31 month. But it has enabled a group to increase its annual dividend rate by three-fifths without making any free-fall of underwriting commissions.

The £7.6m rights issue is the job personally at no for any shares which cannot be sold in the market at above 4. Admittedly that represents a discount of 40 per cent on last night's price, so the £7.6m taking a great burden on shoulders.

But it does not pay to use snap judgments about this company. In the past five years it has spent over £16m on investments of such high quality as Brentford, Nyls London City and Westcliff, a Combined English Stores, one of the stated reasons for the move is the wish to redress short-term debt. So this may be seen as just another step in long sequence of equity issues which have so far brought tangible benefit to most shareholders.

Scottish and Universal Investments report discloses that year ago the status of a group's £4.2m loan to Amalgamated Caledonian (Amcal) considered uncertain enough to merit full discussions with auditors. Touche Ross, while equity interest in Internatio Caledonian—the joint parent Amcal—was fully written off that time. In these circumstances, the fact that it was "inadvertently" included under "cash at bankers' on hand" in the balance sheet may conceivably be dismissed as a piece of amazing carelessness by SUITS and its auditors, even this does not explain the very existence of a loan this scale was not disclosed another 12 months, when it was to be written off in full. The fact that the chairman was a substantial seller of the equity over the year makes the doubly unfortunate.

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Demand for bank loans slackens

BY MICHAEL BLANDEN

THE APPARENT upsurge in demand for bank lending came to an abrupt halt last month, with the latest figures from the big clearing banks indicating that there was little change in the underlying trend of their advances.

The stagnation of lending in the four-week period to mid-August halts the upward trend shown since March. It follows a particularly large rise in the month to mid-July, when even allowing for seasonal influences the clearing banks' sterling loans to U.K. residents may have increased by upwards of £300m.